

LICENSING SUB-COMMITTEE

DATE 9 April 2021

REPORT OF Sharon Wroot – Executive Director for Environment, Economy & Resources

SUBJECT Review of Premises Licence in respect of premises known as **Mariners Rest, Albert Street East, Grimsby, DN32 7DN.**

STATUS Open

CONTRIBUTION TO OUR AIMS

Stronger Economy:

Support for premises that promote the licensing objectives through appropriate action against those that do not.

Stronger Community:

Reduce incidence of crime, anti-social behaviour and public nuisance associated with licensed premises

Promotion of public safety and child protection in relation to licensed premises.

EXECUTIVE SUMMARY

The Licensing Authority under the Licensing Act 2003 (“the Act”) has a duty to determine applications for any Licence under the Act where relevant representations have been made. This includes reviews. This duty has been delegated to the Licensing Sub-Committee. This case involves an application for a review of a premises licence by Humberside Police, who assert that:-

Hawthorn Leisure Community Pubs Ltd, the licence holder of Mariners Rest, Albert Street, Grimsby, DN32 7DN are not promoting the licensing objective in relation to the Prevention of Crime and Disorder.

RECOMMENDATIONS

To determine the application for a review of the Premises Licence and consider any relevant representations under s.52 of the Act. To take such steps as considered **appropriate** for the promotion of the licensing objectives.

REASONS FOR DECISION

Must have regard to:-

- North East Lincolnshire Council’s Statement of Licensing Policy.
- Guidance issued by the Secretary of State under s.182 of the Act.

Steps taken must be **appropriate** for the promotion of the Licensing Objectives,

namely:-

- the prevention of crime and disorder;
- public safety
- the prevention of public nuisance; and
- the protection of children from harm.

1. BACKGROUND AND ISSUES

These are fully contained in the report of Kate Todd, Licensing Officer.

2. RISKS AND OPPORTUNITIES

Crime and Disorder – If the Sub-Committee finds this licensed premises has undermined the licensing objectives, it must consider what, if any, steps are appropriate to prevent this. If appropriate steps are not taken there is a risk that the licensing objectives will not be promoted.

Human Rights – The premises licence holder is entitled to a fair hearing; article 6 of the European Convention of Human Rights applies. Article 8, the right to respect for private and family life, also applies as the “licence” is crucial to the livelihood of the premises licence holder. The Human Rights of the wider community are also engaged.

Equality and Diversity – No direct effects

Value for Money – The aim must be to take action that prevents problems persisting and using further licensing resources.

The impact on the Social, Economic and Environmental well-being of the Borough – Action taken to ensure that all licensed premises promote the licensing objectives will have a positive impact in these respects.

Environmental Sustainability Implications - None

3. OTHER OPTIONS CONSIDERED

The steps which may be taken are:-

- (a) to modify the conditions of the licence;
- (b) to exclude a licensable activity from the scope of the licence;
- (c) to remove the designated premises supervisor;
- (d) to suspend the licence for a period not exceeding three months;
- (e) to revoke the licence.

The conditions of the licence are modified if any of them is altered or omitted or any new condition is added. Modifications of conditions and exclusions of licensable activities may be imposed either permanently or for a temporary period of up to 3 months. It may also be decided that no action is necessary and consideration given to whether a warning should be issued to the licence holder and/or recommend improvement within a particular period of time.

4. REPUTATION AND COMMUNICATIONS CONSIDERATIONS

There are potential positive reputational implications for the Council resulting from the decision where appropriate action has been taken. An action plan has been agreed with the Council's communications service covering information requirements and communications channels to be utilised.

5. FINANCIAL CONSIDERATIONS

This report relates to a determination required in response to an application made under the Licensing Act 2003. The process is governed by statutory regulations and the fees involved are statutory. There are no direct resource or funding implications in the first instance but there may be on appeal (see Section 5).

6. CLIMATE CHANGE AND ENVIRONMENTAL IMPLICATIONS

Not applicable

7. FINANCIAL IMPLICATIONS

The premises licence holder, the responsible authorities and any relevant person have a right of appeal against the decision made to the Magistrates and/or High Court. If the Licensing Sub-Committee takes a step which is considered unnecessary or unlawful by a higher court there is a risk that an award of costs may be ordered against the Council in favour of the successful appellant. Such costs are difficult to quantify or estimate.

8. LEGAL IMPLICATIONS

These are covered in the body of the report of the Licensing Officer.

9. HUMAN RESOURCES IMPLICATIONS

There are no Human Resource Implications.

10. WARD IMPLICATIONS

East Marsh

11. BACKGROUND PAPERS

Please refer to the index of Members Papers.

12. CONTACT OFFICER(S)

Kate Todd, Licensing Enforcement Officer, Tel: 01472 326299

Sharon Wroot
Executive Director for Environment, Economy & Resources

LICENSING ACT 2003

REPORT TO LICENSING SUB-COMMITTEE FOLLOWING RECEIPT OF AN APPLICATION TO REVIEW A PREMISES LICENCE

***Mariners Rest
Albert Street East
Grimsby
DN32 7DN***

NORTH EAST LINCOLNSHIRE COUNCIL
LICENSING AUTHORITY

LICENSING ACT 2003

Report to Licensing Sub-Committee
following receipt of an Application to Review a Premises Licence

1. Premises Licence Details -

- 1.1 Premises:** Mariners Rest, Albert Street East, Grimsby, DN32 7DN
- 1.2 Premises licence holder:** Hawthorn Leisure Community Pubs Ltd
- 1.3 Relevant licensable activity authorised by the premises licence:**
- Supply of Alcohol (On and Off the Premises)
 - Live Music (Indoors)
 - Recorded Music (Indoors)
 - Performance of Dance (Indoors)
 - Provision of Facilities for Dancing
 - Late Night Refreshment (Indoors)
- 1.4 Times when the relevant licensable activity is permitted by the premises licence:**

Please see attached Premises Licence.

Designated Premises Supervisor: Lee Collins

2. Summary of Review Application –

(Full details are set out on the review application form and supporting statements)

The following information is also included in the bundle:

Exhibit AKS/01 – Google Map and Image of Premises
Exhibit AKS/02 – Premises Licence
Exhibit AKS/03 – Formal Warning Letter & Covid Secure Guidance
Exhibit AKS/04 – Quick Comms Email
Exhibit AKS/05 – Formal Warning Letter
Exhibit AKS/06 – Body Warn Video Footage
Exhibit AKS/07 – Statement of PC Cooksey & PC Welch
Exhibit AKS/08 – Body Worn Video Footage
Exhibit AKS/09 – Statement of PS Critten, PC Hullett & PC Godfrey
Exhibit AKS/10 – Statement of PC Chapman
Exhibit AKS/11 – Mariners Rest Newspaper Article
Exhibit AKS/12 – The Mariners Rest Limited – Companies House Information
Exhibit AKS/13 – Email to LH & Representative
Statement of Alison Saxby, Police Licensing Officer
Prohibition Notice, Challenge & Supporting Evidence

- 2.1 Date review application received:** 17th February 2021
- 2.2 Person making application for review:** Alison Saxby, Humberside Police Licensing Officer
- 2.3 Licensing objective affected:** Prevention of Crime and Disorder
Public Safety

3. Representations –

- 3.1** 3 representations were received in relation to this review from:
Mike Hardy - Public Health
Lee Collins – Designated Premises Supervisor
Piers Warne – on behalf of Hawthorn Community Pubs Limited
- 3.2** There were no other representations from the other responsible authorities or any interested parties.

4. Statement of Licensing Policy -

The following sections of North East Lincolnshire Council's Statement of Licensing Policy 2015 to 2020 are considered relevant to this review application:

- Licensing Objectives: 2.1 – 2.4, 9.1 – 9.1.9
- Premises Licence: 8.2.1 – 8.2.9
- Representations: 8.7.1 - 8.7.4
- Reviews: 8.8.1 – 8.8.2, 8.8.5 - 8.8.6
- Enforcement: 8.9 – 8.9.6
- Prevention of Crime and Disorder: 9.2.1 – 9.2.7
- Public Safety: 9.3.1, 9.3.11 - 9.3.14

5. Guidance issued under Section 182 of the Licensing Act 2003 –

This guidance is provided for Licensing Authorities carrying out their functions. It is regarded by the Government as a key mechanism for promoting best practice, ensuring consistent application of licensing powers across the country and for promoting fairness, equal treatment and proportionality. It does not however replace any statutory provisions of the 2003 Act and it is for the Licensing Authority to take their own professional and legal advice about its implementation.

The following sections of the Guidance are considered to be relevant to this review application:

- Crime and Disorder: 2.1 - 2.6
- Public Safety: 2.7
- Unauthorised Activities: 3.35
- Health Bodies Acting as a Responsible Authority 9.20 – 9.21
- Reviews 11.1 – 11.11

- Powers of a Licensing Authority on the Determination of a Review: 11.16 – 11.23
- Reviews Arising in Connection with Crime: 11.24 – 11.26
- Right of Appeal Against Final Review Decision: 12.32 – 12.34

6. General Advice on Determination of the Application –

- 6.1** The sub-committee are advised that findings on any issues of fact should be on the balance of probability.
- 6.2** The sub-committee are advised that in arriving at any decision, it must have regard to relevant provisions of national guidance and North East Lincolnshire Council's Statement of Licensing Policy. Reasons must be given for any departure.
- 6.3** The sub-committee are advised that the final decision should be based on the individual merits of the application and the factual findings made at the hearing.
- 6.4** Section 52 of the Act states that the Licensing Authority must, having regard to the application for review and any relevant representations, take such of the steps set out below as it considers **appropriate** for the promotion of the licensing objectives:
- Modify the conditions of the licence (i.e. alter, omit or modify conditions).
 - Exclude the licensable activity from the scope of the licence.
 - Remove the designated premises supervisor.
 - Suspend the licence (or an aspect of it) for a period not exceeding 3 months.
 - Revoke the licence.
- 6.5** The conditions of the licence are modified if any of them is altered or omitted or any new condition is added. Modifications of conditions and exclusions of licensable activities may be imposed either permanently or for a temporary period of up to 3 months. It may also be decided that no action is necessary and consideration given to whether a warning should be issued to the licence holder and/or recommend improvement within a particular period of time.
- 6.6** Conditions should be proportionate to the size, style and characteristics of the premises and the activities proposed or taking place and must be **appropriate**.
- 6.7** Paragraph 11.20 of the Section 182 guidance recommends that in deciding which powers to invoke, licensing authorities should so far as possible seek to establish the cause or causes of the identified problem and direct proportionate responses at these areas as a means of remedial action.
- 6.8** Paragraph 11.18 of the Section 182 guidance points out that it may be the case that the licensing authority decides that no further steps are

necessary in order to promote the licensing objectives or that an informal warning is considered sufficient. However it also states that where responsible authorities have already issued warnings that have not been heeded, this approach should not be repeated.

6.9 The sub-committee are advised that they must take into account the following Human Rights provisions:

- Everyone is entitled to peaceful enjoyment of their possessions (includes licences), although a person can be deprived of their possession if it is in the “public interest”.
- Everyone affected by a decision has a right to a fair hearing.
- Everyone has the right to his private and family life, his home and his correspondence.

6.10 The sub-committee, in its decision making, must have due regard to its public sector equality duty under section 149 of the Equality Act 2010

7. Observations –

7.1 The premises recently appointed a new Designated Premises Supervisor in August 2020 and reopened in September 2020 after being closed for a period of time.

7.2 There have been at least 3 incidents of non-covid compliance at the premises since September 2020 and 2 warning letters have been issued.

7.3 A Coronavirus Prohibition Notice was served on Mr Collins 17th February 2021 following the incidents reported on 13th February 2021. The notice was challenged by Mr Collins 22nd February 2021. Information was submitted from the apprehended individual stating their reasons for being at the premises when police attended, and the legality of notice was queried. Following an internal investigation, the decision was made to uphold the Prohibition Notice as the information provided to Humberside Police on the night of the incident conflicted with the supporting information provided when challenging the notice, and the Prohibition Notice was considered legally correct.

7.4 The apprehended individual was reported for summons by Humberside Police for consideration of prosecution for the offence of breaching covid regulations.

Report prepared by: Kate Todd, Licensing Enforcement Officer

25th March 2021