CABINET

DATE 10th December 2025

REPORT OF Councillor Philip Jackson, Leader and

Portfolio Holder for Economy, Regeneration,

Devolution and Skills

RESPONSIBLE OFFICER Sharon Wroot, Interim Chief Executive

SUBJECT Council Plan Refresh

STATUS Open

FORWARD PLAN REF NO. CB 12/25/07

CONTRIBUTION TO OUR AIMS

The Council Plan 2025-2028 sets out the Council's vision, aspiration and actions that underpin the priorities of 'Stronger Economy, Stronger Communities'.

EXECUTIVE SUMMARY

The Council Plan is the key policy framework document that underpins the delivery of our aims. The current plan for 2025-2028 was approved by Council in December 2024. It is good practice to refresh the plan on an annual basis so that it continues to reflect current priorities.

RECOMMENDATIONS

It is recommended that Cabinet:

- 1. Agrees the content of the refreshed Council Plan which is attached to this document.
- 2. Refers the refreshed Council Plan to all Scrutiny Panels for oversight and feedback.
- 3. Following Scrutiny, Cabinet to receive a further report capturing feedback, prior to onward transmission to Full Council.

REASONS FOR DECISION

The Council Plan is a North East Lincolnshire Council policy framework document. Amendments to the Plan may only be approved by Full Council following consultation with Scrutiny.

1. BACKGROUND AND ISSUES

- 1.1 The Council Plan is a high level strategic document that explains the Council's priorities and aspiration for North East Lincolnshire. It includes links to other key plans and strategies that are already in place. The plan is structured by 4 themes:
 - Stronger Economy
 - Stronger Communities
 - Greener Future
 - Effective and enabling council
- 1.2 The content of the plan is refreshed annually to ensure that it reflects new and

emerging priorities and strategies.

- 1.3 In July 2025, Cabinet agreed to support the full implementation of the Marmot framework. This approach provides a structured, evidence-based method to tackle health inequalities, align with national priorities, and embed fairness and prevention across all council activity. It will strengthen community outcomes, attract external investment, and enhance the borough's reputation as a leader in health equity.
- 1.4 Whilst formal implementation of the framework is still at an early stage, this is an important step for the Council, and the refresh has focussed on ensuring that the Marmot principles are woven through the plan. This is also reflected in the Health and Wellbeing Strategy that is recommended to Cabinet for adoption as a separate item.
- 1.5 Since the adoption of the Council Plan in December 2024, the council has strengthened its statutory compliance and is seeking to enhance outcomes for care leavers through targeted investment, the Family Enterprise scheme, and co-produced strategies, ensuring alignment with corporate and community parenting principles. The refreshed Council Plan reflects our commitment, working with our partners, to deliver the best outcomes for our children and young people.

2. RISKS, OPPORTUNITIES AND EQUALITY ISSUES

- 2.1 The Council Plan provides us with the opportunity to clearly state our intended aims and to be held to account to deliver against those aims.
- 2.2 There is a risk that external factors such as changes in national government policy, or responses to emergencies, may hinder our ability to deliver the plan. If this happens, we will explain the issues affecting delivery through our performance reporting arrangements.

3. OTHER OPTIONS CONSIDERED

The Council Plan 2025-28 is already adopted by Council, and therefore Cabinet has an option not to review at this time. However, good practice suggests that an annual review is prudent to ensure that the plan remains active and relevant.

4. REPUTATION AND COMMUNICATIONS CONSIDERATIONS

The refresh of the Council Plan ensures transparency about the Council's aspiration and priorities for our communities, businesses and partners.

5. FINANCIAL CONSIDERATIONS

- 5.1. The priorities identified within the plan underpins the development of budget proposals and the service budget envelopes.
- 5.2. The financial environment in which the Council is operating remains challenging and this may impact on our capacity to deliver the change we need to achieve our aspirations.

6. CHILDREN AND YOUNG PEOPLE IMPLICATIONS

The Plan adopted in 2024 is focussed on aspiration, innovation and ambition that will create better opportunities and outcomes for our children and young people to thrive and achieve their potential within North East Lincolnshire, and the refresh continues to maintain that focus.

7. CLIMATE CHANGE, NATURE RECOVERY AND ENVIRONMENTAL IMPLICATIONS

There is a section in the Plan that is focussed on a Greener Future. Environmental impact assessments are undertaken for individual programmes and projects where required.

8. CONSULTATION WITH SCRUTINY

Consultation with all Scrutiny panels in relation to the refreshed plan is planned during January 2026. Scrutiny comments and agreed recommendations will be reflected in a further report to Cabinet prior to seeking adoption of the updated plan by Council in February 2026.

9. FINANCIAL IMPLICATIONS

There are no direct financial implications as a result of this report.

10. LEGAL IMPLICATIONS

Constitutionally the Council Plan forms an element of the Policy Framework which sets the overarching tone for decision making and Cabinet activity. The adoption of the Policy Framework is reserved to Full Council and the development of the Policy Framework is subject to constitutional process as reflected in the recommendations sought.

11. HUMAN RESOURCES IMPLICATIONS

There are no direct Human Resources implications as a result of this report.

12. WARD IMPLICATIONS

All wards.

13. BACKGROUND PAPERS

None.

14. CONTACT OFFICER(S)

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COUNCILLOR PHILIP JACKSON
LEADER AND PORTFOLIO HOLDER FOR ECONOMY, REGENERATION,
DEVOLUTION & SKILLS.



Stronger economy and stronger communities

Our plan for North East Lincolnshire: 2025 to 2028



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Foreword

by Cllr Philip Jackson, Leader, North East Lincolnshire Council.



We will strive to ensure our challenges become opportunities and those opportunities generate the growth the area needs.

Across North East Lincolnshire we want to work with our businesses and our people to effect positive and lasting change.

This is not something that we as a council can do alone, but together we can achieve our ambitions for the area.

We will strive to ensure our challenges become opportunities and those opportunities generate the growth this area needs. Our ambition is to build an economy that supports its community and a community that is skilled and engaged to support a buoyant economy in return.

Investment in our people to create healthy communities is also key. Healthy people contribute to a healthy vibrant economy the two go hand in hand.

That is why we have shaped our Council Plan for 2025 to 2028 to reflect the work we are leading and achieving with our partners and colleagues, to develop our place and improve lives.

Such work is already having a positive impact with significant grant monies supporting the redevelopment of Grimsby Town Centre and central and resort areas of Cleethorpes.

More recently, there has been great news for Immingham and Habrough with up to £20m Pride in Place funding awarded for investment over the next decade - this adds to similar monies already secured for Grimsby. Community involvement will be key in deciding how this funding is used.

This plan also reflects how our work within the Greater Lincolnshire Combined County Authority (GLCCA) will make a positive difference in our key priority areas.

As we embark on our journey with the combined authority, we are already ensuring that North East Lincolnshire has a strong voice and can contribute positively to supporting growth for our people and our businesses both here and across the Greater Lincolnshire area.

Together we can be stronger and deliver our ambitions.



Introduction

Our Council Plan for 2025 to 2028 sets out the aims of the authority as it supports the continued regeneration of the borough and the growth of its people. It puts an ambition for a Stronger Economy and Stronger Communities at its heart and details the progress that all the council services are making to realise that



STRONGER ECONOMY

- Supporting Industry, Business & Housing
- Growing Skills
- Attractive & Vibrant Town Centres
- Improving our Journeys
- Happy Visitors & Great Leisure
- Preserving our Heritage



STRONGER COMMUNITIES

- Nurturing our Children and Building their Future
- Supporting our Adults
- · Living a Healthy Life
- Good & Sustainable Homes
- Telling our story of Culture and Heritage
- · Clean & Safe Streets & Open Spaces



GREENER FUTURE

- Our Waste and Recycling
- Looking After and Protecting our Parks and Public Spaces
- Our Coastline
- Our Green Ambition



ENGAGING AND EFFECTIVE COUNCIL

- A Great Place to Work and Develop
- Financially Stable
- Effective Management of Assets
- Accessible and Engaging
- Digitally Smart



About Us: North East Lincolnshire

159,911 people live here

(2024 population estimate, ONS)

We've welcomed a small but increasing proportion of people from ethnic minority groups, however

93.4% of our residents were born in the UK. (2021 census) We have more than

7,000

Forces' veterans living here.

87% of our schools are Ofsted Outstanding or Good. **2.6%** of our residents identified as LGBTQ+. And **20.4%** of our

residents considered themselves to have a disability. (2021 census)

There are 23,508

young people at NEL schools

(January 2024 School Census)

The average house price here is

£147,000

for England overall it is £296,000 (ONS and HM Land Registry, August 2025)

Orsted has invested

£14m to create its largest UK Operations Hub in Grimsby.

74% of its 600-plus workforce live locally.

There are **75,480** homes here

(Properties on Council Tax list, Valuation Office Agency, 2024)

Unemployment stands at 4.5%. For England overall it is 4.1%

(Annual Population Survey, 2024/25)

The average monthly private rent for a house here is £596. For England overall it is £1,390

(ONS, April 2025)

Grimsby's seafood cluster is one of the largest in the northern hemisphere, employing over **5,500** directly in seafood and fish processing and another

10,000 in the supply chain.

Deprivation varies significantly across our borough, however overall, the local authority is ranked (out of 296) as the 39th most deprived local authority in England. (IMD 2025, rank of average

score)

73.5% of 16-64 year olds are in employment. For England overall it is **75.7%** (Nomis, 2024/25)

71,505 tonnes of waste collected

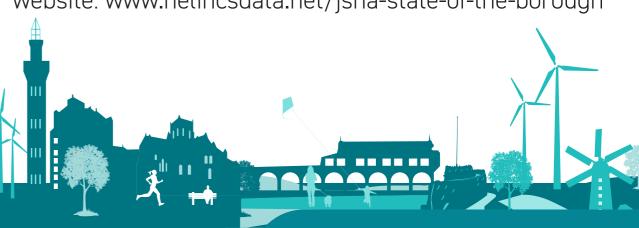
(Defra, 2023/24)

Freshney Place is the largest undercover shopping centre in Lincolnshire & employs approx. 1,700 people.

More than 90% of our business community is a small business



For a full picture of the state of our borough go to our website: www.nelincsdata.net/jsna-state-of-the-borough



Stronger Economy: Stronger Communities.

Your Voice

In 2024, more than 1,000 people told us what they wanted in the next 10 years:

"Grimsby Town Centre is a safe, thriving destination where small businesses are celebrated, and local talent supported. People would like more attractive seating and more shops to bring people in. (Attractive & Vibrant Town Centres)"

"A home for creative arts, where stories that look back and forward are told by the storytellers of our town. (Looking after and protecting our Parks and Public Spaces & Telling our Story of Culture & Heritage)"

"Reliable bus and cycle routes for getting to work on time, every time. For the kids to get to the youth club and back safely. (Improving our Journeys)"





The people who live and work in North East Lincolnshire know how they want their borough to grow.

In recent months we've asked you, our residents, to share those views. Here's a flavour of what's been said:

"Landlords who support and listen. (Supporting Housing & Good Homes)"

"Old buildings with new stories, restored and managed in Grimsby, for Grimsby. Responsibility in the hands of the local community. (Preserving our Heritage)"

"A town renowned for renewable energy. (Supporting Industry & Business)"

"Growing up in Grimsby, means growing up knowing you have opportunities. A relationship centred and built on trust. (Nurturing our children and building their future"

"People of every age can learn new skills so that they can take advantage of the green economy and improve their lives. (Growing Skills)"

*Thanks to Our Future who compiled the above following the engagement and survey work.

In our most recent Adolescent Lifestyle Survey, Young People said they wanted; better places to go, more access to skills, safe spaces, better things to do outside, better travel, free creative spaces & public art, to feel safe, cleaner open spaces. (Nurturing our children and building their future)

"Actively encourage and provide things to keep our young people here."

"I like the trees. plants and greenery."

"We need more places that people can go and do social stuff."

"I like the green spaces, I think we are lucky to have places like the country park, beach."

"The people are friendly."

"I like the peaceful views."

"It's home."





As you read of our ambition to create a place where we attract and sustain businesses of all kinds, you will see how this vision runs alongside a determination to work within our communities and with all our partners. We aim to ensure that the residents of North East Lincolnshire have the skills and inspiration to support, work and enjoy all that we have here.

Stronger Economy: Supporting business and industry

North East Lincolnshire is a place where businesses are encouraged to locate and grow. Industrial development and the support of business growth is a key priority.

- The Humber estuary is a renewable energy powerhouse. Global offshore wind companies are here, and there's opportunity for industrial decarbonisation, and developments for hydrogen products, combined carbon capture and storage. Our relationships with these businesses will continue, along with our work with national organisations.
- The Humber Freeport is an opportunity to see better industrial business infrastructure and supply chain opportunities supported by £15m of seed capital funding. The expansion of the major training facility CATCH has been supported through this.

- The seafood processing sector provides thousands of local jobs. Our busy Border Control Post at Immingham continues to support the wider supply chain.
- Marmot principles support a stronger economy by tackling the root causes of economic inactivity and poor health. By promoting fair employment, early intervention, and inclusive growth, we aim to improve productivity, reduce inequalities, and ensure all residents can contribute to and benefit from economic success.
- Our South Humber Industrial Investment Programme (SHIIP) is achieving. The link road from Grimsby to Immingham has opened up development land, and provides better links between the ports for workers and industry. Our two ecological mitigation sites are complete. Development at Pioneer Business Park continues as ABP and DFDS extend their port-related activity there.
- The Development and Growth Board will continue to lead the economic strategy, support new enterprise, encourage and enable growth opportunities and sustainability.
- We will continue to help town centre businesses to grow through use of Government and other grant funding.
- With the diversification of Grimsby Town Centre, new and alternative businesses are attracted to the town.

This will all be underpinned by the Greater Lincolnshire Combined County Authority, (GLCCA) and the Humber Economic Strategy, with business growth and investment a priority. The newly established Humber Estuary Growth Board provides a powerful platform for collaboration between Local Authorities, Mayoral Combined Authorities, the Humber Freeport, the Humber Energy Board, and key industry stakeholders.

Go to www.investnel.co.uk for information on how to develop a business in North East Lincolnshire or email enquiries@investnel.co.uk





Everyone should have the right to a safe place to call home, and in our Stronger Communities section we make clear the vital link between good homes and good health.

Good homes also have a big part to play in a strong economy as well as a fairer, healthier borough. Marmot principles remind us that housing is a key building block of health. More homes, built in the right environment, create jobs, encourage relocation, and support wellbeing. If people are working here, we want them to live well here too.

We are currently updating our Local Plan, which is due to be submitted for examination by Government in late 2026. This requires us to identify areas suitable for development and look at key services and infrastructure

needed to support our growth across the borough.

We'll continue working with partners in the social housing and private sector, along with Government and their agencies, to see more development in Grimsby Town Centre, ensuring a mix of homes that meet diverse needs and support its transformation. By embedding Marmot principles into planning and regeneration, we aim to reduce health inequalities and create healthy, sustainable communities where everyone can thrive.



Our housing strategy can be found at: www.nelincs.gov.uk/homes-and-property

Information on the Local Plan can be found at: www.nelincs.gov.uk/localplan





Our ambition is for our people of all ages to be equipped with the skills they need to grasp opportunities both now and in the future.

Marmot principles guide us to create fair employment and good work for all, ensuring that people of all ages have access to meaningful job opportunities, fair wages, and healthy working conditions.

We know there's already a demand for workers in our key economic sectors - and there's more jobs set to come as decarbonisation and green energy grows. We want local people to get those jobs.

Our Skills Strategy and Action Plan outlines how partners will work together to close our skills gap and meet industry needs. The delivery of the Action Plan is monitored by the NEL Skills Board. Led by industry, it sees schools, colleges, The Careers Hub, the community, corporate parenting and the Department of Work and Pensions come together.

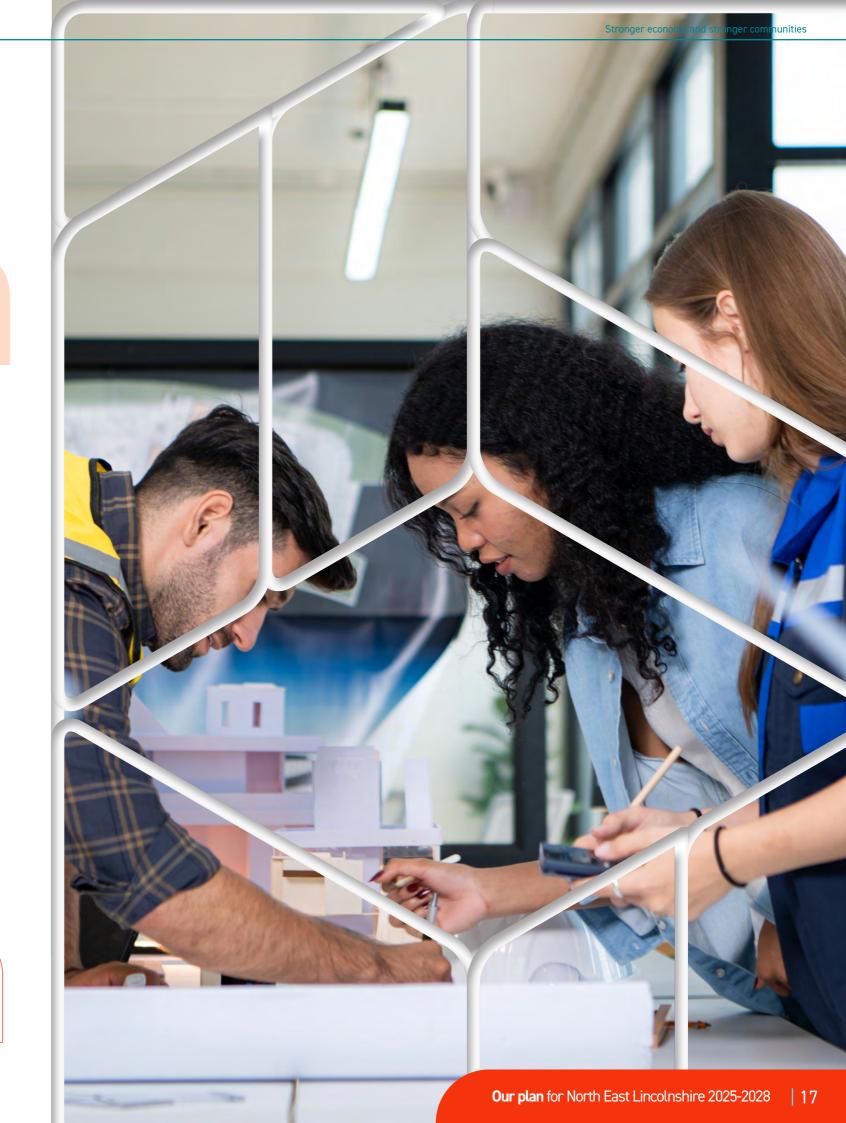
Government funding has helped us and our partners to launch lots of activity for young people and adults, and we will look for more funding to continue this work. We want to hold more skills and careers events and grow our work within communities, supporting training provision within our Family Hubs, outreach and community centres as well as supporting businesses to access training opportunities to upskill their workforce.

The Greater Lincolnshire Combined County Authority, (GLCCA) also brings a great opportunity with a key priority being adult skills across the whole Greater Lincolnshire footprint.



We know that people are happy and healthier if they have the confidence to achieve and earn their own money. That is why we want to see local people gain the skills they need through training, upskilling and reskilling, to get jobs and progress - giving them a better quality of life. Helping provide employment opportunities for people can help them stay active for longer.

More information, including the Skills Strategy, is available on www.nelincs.gov.uk/ adult-education-and-learning





Stronger Economy: Attractive & vibrant town centres: Grimsby

Our ambition is to create an attractive and safe town centre where people want to spend time.

To effect this change, our current shops and facilities must be supported with other reasons to visit – leisure, good food outlets and cafes, different businesses, and community facilities. Along with partners, we have attracted significant Government grants to support this ambition, and we are delivering change.

Local people are helping to shape the future town centre working with organisations like 2025 Group and Our Future, and feeding into the next Grimsby Masterplan that will help to shape the town's future.

We want to:

See the Freshney Place Market Hall & Leisure Scheme completed. This is set to transform the western end of the centre into a leisure space with a cinema, and a modern market.

Continue to develop Freshney Place. Our purchase of the centre was a bold move, but the right one in ensuring a successful future for Lincolnshire's largest covered shopping centre. With the expertise of partners, we have taken big strides in developing projects that will benefit the community, such as the Community Diagnostic Centre, (CDC).

Share in the success of partner-led schemes, such as the Horizon Youth Zone, in the town

See the new homes built and occupied at Alexandra Dock. As highlighted in the Grimsby Masterplan we want to see this whole dock area redeveloped.

Ensure people have access to good public transport. We are seeking to develop a new transport hub on the site of former disused buildings which were demolished in 2025.



Stronger economy and stronger communities



Stronger Economy: Attractive & vibrant town centres: Cleethorpes

Cleethorpes is growing as a lovely seaside town, and there's much more to come in the next three years.

With our 2021 resort Masterplan behind a successful £18.4m Government funding bid, investment in our central resort area is happening, which will provide a springboard for more visitors and new businesses, growing the local economy.

Market Place and Pier Gardens will be places for people to relax, be entertained. and enjoy family time and quiet space. The redevelopment of the demolished Waves building on Sea Road is also underway.

Cleethorpes has a rich Victorian heritage, and we want to ensure more of that history is preserved. The restoration of properties

along Alexandra Road, Sea View Street and the Mermaid on North Prom are examples of what can be achieved – with support from the Cleethorpes Townscape Heritage Project. Further support from the National Lottery Heritage Fund will allow us to look at continuing that work into other areas of the town centre.

The change we see taking place has been shaped by local people - more than 2,700 of you took part in the consultation that was organised by Hemingway Design as part of our Masterplan work. Hundreds more contributed to further consultation on our Pier Gardens and Market Place plans.



Wayne Hemingway MBE.







Stronger Economy: Immingham - the beating heart of our industrial future

Immingham is a growing, successful town and has a vital role to play in the future of North East Lincolnshire.

More people are choosing to make their homes in Immingham and the surrounding villages, mirroring its industrial development and growth - the 2021 census showed the population of Immingham as 11,683, up from 9,765 in 2011. With new house building, that figure will increase in the next decade.



Those who choose to live in this area of North East Lincolnshire will find a wealth of career opportunities on their doorsteps as it sits at the very centre of this borough's successful economic future.

Government has earmarked £20million for Immingham and Habrough to be spent over the next 10 years, and local people will help shape what that will be spent on.

The town sits alongside the Humber Freeport, which is injecting £650m into the Humber - providing a catalyst for future investment, jobs growth, regeneration, decarbonisation, and innovation. North East Lincolnshire Council is an integral part of the Freeport. Meanwhile SHIIP (the South Humber Industrial Investment Programme) is our council-led project. As outlined in our business section, the SHIIP projects sit just next to Immingham and provide more reasons to be hugely optimistic for the future of the area.

The Port of Immingham is the UK's largest port by tonnage, handling around 46 million tonnes of cargo every year. Together with ABP's other ports on the Humber at Grimsby, Hull and Goole, Immingham is part of the UK's leading port complex, an unparalleled gateway for the trade connecting businesses across the UK, Europe, and beyond. The port is a critical part of the supply chain for sustainable electricity generation and other energy production, helping power the nation and helping to cement the Humber as 'the UK's Energy Estuary."

ABP (Associated British Ports)





We all need to move around our borough with safe and easy routes across North East Lincolnshire.

Marmot principles guide us to create healthy and sustainable places by ensuring transport systems are accessible, affordable, and safe for all. Equitable transport supports access to education, employment, and services, reducing health inequalities and enabling residents to live active, connected lives.

As local people we travel to and from our homes, our work, and go to learn, to shop or to enjoy ourselves. Our visitors want easy access into Cleethorpes, and our industry wants well-connected routes through our borough.



That is why we our focusing on:

- · Improved bus services and facilities, such as our new Town Centre Transport Hub. There is also support to use the buses for people who most need it.
- Better rail links in and out of North East Lincolnshire.

- Encouraging people to use cycles or walk with more dedicated routes and shared use of things like bikes and e-scooters.
- Greener journeys. Zero emission buses, more walking and cycling, and EV charging points will all help to reduce carbon dioxide emissions and protect our environment.
- The use of technology to make getting around easier for everyone.
- Working with our colleagues across Lincolnshire with public transport, and green and rural transport, being key priorities of the Greater Lincolnshire Combined County Authority, (GLCCA).
- Planning future roads and improvements around the building of new homes.
- Keeping our roads safe.
- Being better connected. Again, our work with the GLCCA will look at how we can work across Greater Lincolnshire to improve our road networks and trade corridors.

Together with partners we are working today to keep North East Lincolnshire moving tomorrow.

To read the Local Transport Plan, including information about electric vehicles, visit: www.nelincs.gov.uk/ streets-travel-and-parking



Stronger Economy: Happy visitors & great leisure

For our visitors

We have it all - beautiful natural coastline and beaches, wonderful views, good shops and cafés, a fascinating heritage and, importantly, around 8.6m visitors to North East Lincolnshire each year.

These visits boost our economy and bring with them thousands of job opportunities for local people. We will continue to support development that offers great tourism, leisure and entertainment opportunities for everyone.

For our local people

Having fun and living healthy, happy and fulfilled lives. This is what we want for our residents, and our aim is to grow North East Lincolnshire as a healthier place where activity becomes 'the norm'.

There's lots to do but with hard work and the support of partners, we have enjoyed some big successes in recent years. This work will continue.

We want to

- Make sure that our Grimsby Town Centre and Cleethorpes regeneration schemes attract more visitors and local people to our towns by offering a wider range of leisure activities for everyone.
- Look at how our 'place' can change to encourage all local people to enjoy activity such as walking and cycling. We know that some of our communities need support, and we are working with

- partners in health, and with community organisations and schools, to offer that and to explore how we use our buildings and open spaces.
- Continue to develop our partnership work with organisations such as the Football Foundation, Active Humber, Sport England including its Place Partnership expansion, and the Lawn Tennis Association. Clee Fields and the new tennis courts at Sussex and Barretts Recreation Grounds. and Haverstoe Park, are great examples of what we've done so far.
- Promote the Meridian Showground as a great venue, and offer an exciting and varied events programme so that everyone can enjoy events and activities there, making sure the economic benefits are felt by local tourism and hospitality businesses.
- Make sure that the Grimsby Fishing Heritage Centre, as North East Lincolnshire's only Arts Council accredited museum, continues to provide a relevant offer to schools, our local community and visitors about Grimsby's rich maritime history.
- Grow our Discover North East Lincolnshire visitor destination brand as a one-stop shop for locals and visitors.
- Work in collaboration with Greater Lincolnshire tourism teams to ensure that North East Lincolnshire is aligned with strategic tourism ambitions across the region.

For more go to: www.discovernortheastlincolnshire.co.uk



"North East Lincolnshire has a rich and varied history, and one we should be proud of and celebrate."

Research shows that preserving and enhancing physical heritage improves a local area's economy, strengthens pride of place and improves wellbeing. Working with our heritage and community groups to preserve, protect and promote the borough's heritage through supporting heritage-based projects is therefore a key part of creating a stronger economy and stronger communities.

Corporation Road Bridge is a key part of Grimsby's recent history. Its renovation has taken longer than expected, and it's not an easy project, working on a historic bridge, but once it reopens, it will be a project we'll be proud of.



Work to properties at the Port of Grimsby has been supported through money from Historic England and us. This has enabled 19 renovation projects on the docks, with new



and existing businesses putting down firm roots there. We will continue this project in the 2025-28 period, work with our partners, Associated British Ports, and building tenants to explore what is possible and how the buildings can be rejuvenated as part of the development of the port area.

Meanwhile, the work to Cleethorpes' historic buildings will continue. The first round of National Lottery Heritage Fund money secured by the Council for the Cleethorpes Townscape Heritage Project has seen many properties restored to their former Victorian splendour. It has also seen a successful community engagement programme, and work to record oral histories. Thanks to a successful bid to the NLHF, we are now looking at how this work can be continued in other areas of Cleethorpes. We will also continue to support our existing attractions of the Grimsby Fishing Heritage Centre and the Time Trap in Grimsby Town Hall, seeking funding to support growth.





This section of our Council Plan reflects our desire to take people on a journey of support, learning and aspiration. If we are to create a better place, we must ensure we work with our partners to take those who live and work here with us. Supporting those around us to live their best lives is our aim.

Stronger Communities: Nurturing our children and building their future

In the spirit of 'Our Children Our Future', children, young people and families are at the centre of all we do.

We want our children to grow up happy and healthy - safe from harm and enjoying caring homes in communities where people love them. This will mean they have the best start in life - healthy, happy and having fun.

A focus on learning and aspiration is key. Starting school ready to learn and achieving will give our children the skills and opportunities for a bright future. We want them to be part of an inclusive, compassionate, and thriving community – to be listened to, involved in decisions on their future and respected.

To achieve our vision, families and young people need to be supported by a workforce that is passionate, compassionate, motivated, and proud. Our staff, in turn, will be equally supported by caring and knowledgeable leaders and colleagues - enabling them to learn and reflect on practice whilst feeling valued, and respected.

We will ensure the workforce has the tools and resources they need to make a difference with everyone taking responsibility for their own learning, development and practice.

In 2025, our services that support children and families was graded 'Good' by Ofsted. We continue to work closely with Ofsted, the Department for Education, and partners, to ensure that children and families get the best possible support.

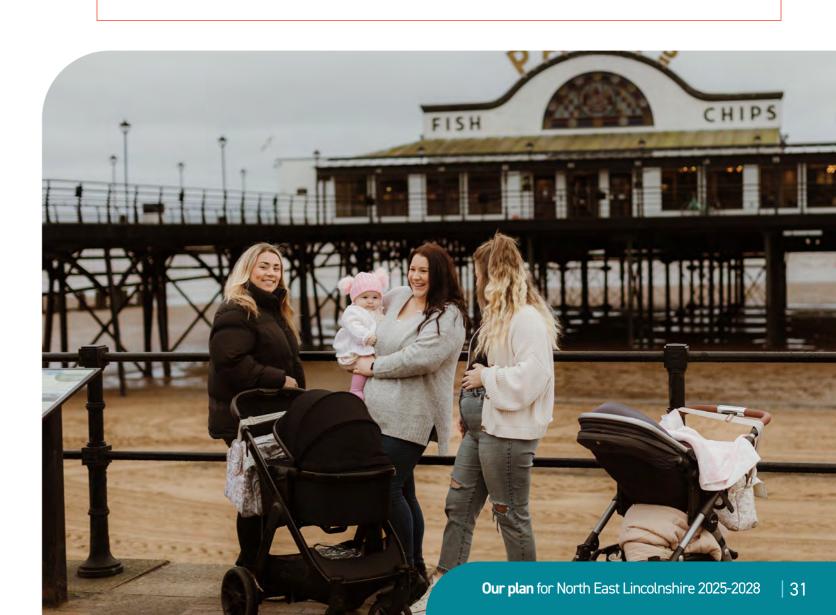
In North East Lincolnshire, relationships unite us and we are committed to growing those relationships with each other and with our children, young people and families – by building on peoples' strengths, their own solutions will be found.

The right support, at the right time by the right people, including our partners, will also ensure everyone's needs are met at the earliest point-giving them positive experiences.

Working together, our strategic objectives are to:

- Embed our empowering leadership and management approach.
- Help, support and protect our children, young people and families.
- Deliver a high-quality offer for children in our care.
- · Deliver a high-quality offer for care leavers.
- Develop the quality of our learning and education landscape for all children.
- Deliver a high-quality offer for our children with special educational needs and disabilities.

Ambition and aspiration for those we support and for our teams is central to creating positive lasting change and we are making strong progress in our transformation journey. We know there is more to do, and by working together, we are creating something special.





We have read about our journey to care for, and nurture, our children and young people. Remember, those young people will grow, and we need to prepare them for their young adult life ensuring that adults of all ages live independent, healthy and fulfilling lives in North East Lincolnshire.

This year, (2025), there are 36,100 people living in our borough who are 65 or older and this is set to grow to almost 40,000 by 2030 - and further to 42,900 by 2035.

How we support a growing number of older people is a key consideration for us. We recognise that people value their own space and it's an ambition - shared with our health and wellbeing partners - to ensure older people can live independently for as long as possible.



Younger adults may also need support to live independently. Those with mobility or sight problems, or issues with mental health or

learning disabilities, can live happy lives in their own homes with help.

These people are at the heart of what we do within our health and adult and social care

teams - and those of our partners and colleagues. We need to understand more about what individuals can do for themselves and



what support they need - for example, in some cases, informal support may be the answer.

As we do this, we must continue to build on the unique and extensive integration arrangements with partners within our place to ensure that when people require support, they have access to the right expertise as soon as people require it.

Technology will have a big part to play and if used in the right way can make a huge difference to making people feel safe and supported. The possibilities are endless, and we must work together to explore those.





"In North East Lincolnshire we are all working together to understand how we can have a positive impact on health and wellbeing in our community, and to make a difference to the lives and living standards of all of our residents, particularly those suffering from inequality and deprivation."

North East Lincolnshire is a place where people can live a good life and are able to enjoy our coastline, our green open spaces and parks, the Lincolnshire Wolds (a National Landscape), good schools & colleges, and good employment opportunities.



However not all our communities reflect that. with five of our inner-town wards suffering social deprivation and health inequality. This leads to significantly lower life expectancy and healthy life expectancy for residents who live in these areas, compared to the rest of our borough. Amongst adults in these wards,

there are many health issues including alcohol and substance misuse, smoking

rates, obesity, and mental wellbeing with health priorities being cardiovascular disease, respiratory disease, and cancer.



Against this backdrop, we are determined to put our people at the centre as we start to turn these issues around and work with partners to give everyone better life chances.

There are various ways we wish to do this, and as we continue our work it is vital that we take our residents and partners with us on our journey - creating public health leaders at every level and in every part of the community.

In 2025, we committed to becoming a Marmot Place, abiding by the 8-principles laid out by Professor Sir Michael Marmot, threading public health throughout everything that we do and working to reduce health inequalities.

When we think about what makes us all healthy, we often think about health care. However, it is the other factors in all our lives that shape how we grow, and how healthy and fulfilled we are. It is evident that improvements in our place promote healthy living and when you consider this, you understand just how vital our

ambition to create a stronger economy is and how such growth will encourage and inspire healthier communities. The opportunity to take up good work, our surroundings, the money and resources we have, our housing, education and skills, the food we eat, access to good transport and enjoying time with friends, family and others in our communities - all of these things make us feel good, happy and therefore healthier.



Our ambition is therefore to make the health and wellbeing of our people everyone's business as we aim to ensure we:

- · Give every child the best start in life.
- · Enable all children, young people and adults to maximise their capabilities and have control over their lives.
- Create fair employment and good work for all.
- Ensure a healthy standard of living for all.
- Create and develop healthy and sustainable places and communities.
- Strengthening the impact of intervention to prevent ill health by working with our health partners. An example of this is the development of the Community Diagnostic Centre in Freshney Place.

For support go to www.nelincs.gov.uk/wellbeing-service. That's also where you can read our Joint Health and Wellbeing Strategy. For our Director of Public Health's annual report go to: www.nelincs.gov.uk/public-health



Living a healthy life is what we want for our residents and ensuring access to good quality and affordable homes in the borough will contribute hugely towards that ambition.

Our efforts to keep families together, to offer young adults good quality accommodation, and to see older people living in their own homes for longer are clear. We want to make sure that everyone who wants a home, has one - and importantly has access to the support they need to remain in their homes.

Marmot principles guide us to create and develop healthy and sustainable places and communities. By ensuring access to safe, affordable, and energy-efficient homes, we support physical and mental wellbeing, reduce health inequalities, and build stronger, fairer neighbourhoods across North East Lincolnshire.

Some people need more support than others - mental health problems, addiction, relationship breakdowns, disability and a lack of access to the right financial guidance are often reasons for crisis situations, and we want people who are going through this to contact us. By working together with local mental wellbeing, financial and health services, they can have more stable futures and remain in their homes.

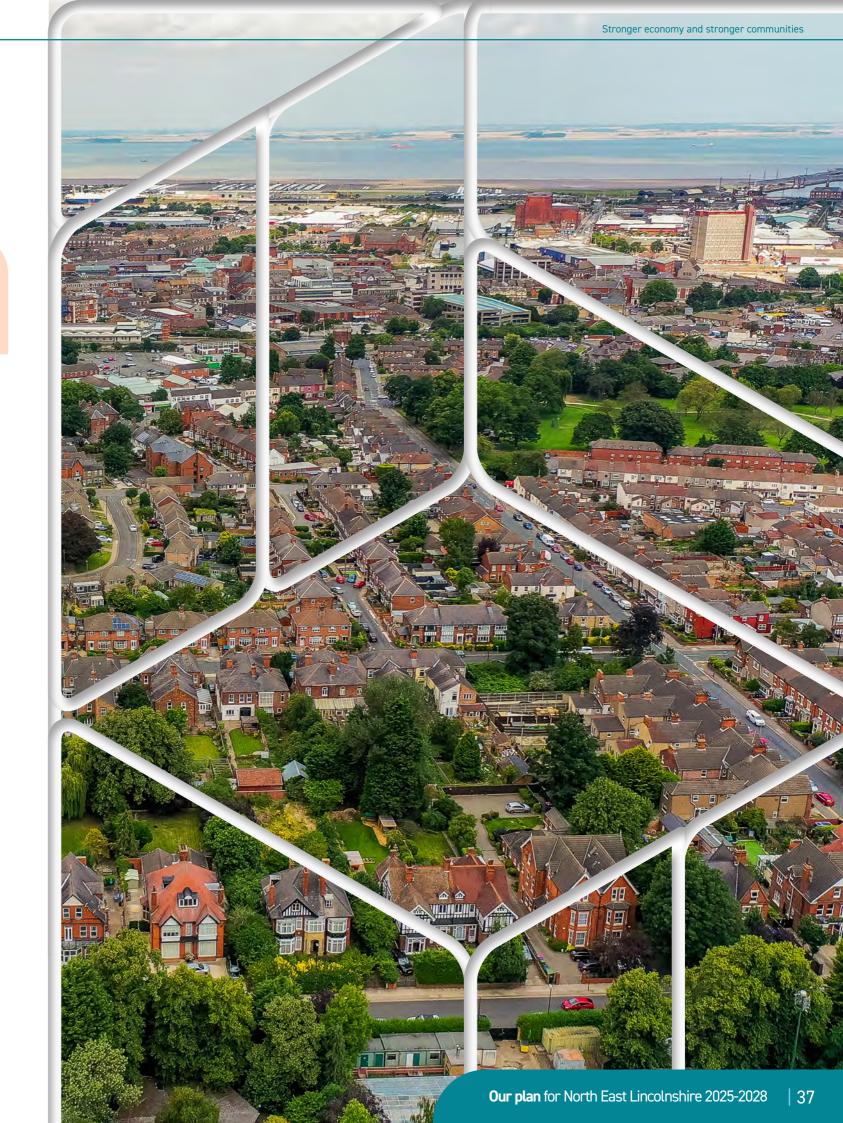
We also pledge to grow our relationship with housing providers, the private sector, and Government departments such as

Homes England. By doing this we will be able to address our challenges and create opportunities.

To achieve our aims, it is vital that we look at the private rented sector, especially within our inner-town areas. We aim to continue building relationships with landlords working with them to improve homes for all.

In the years ahead our aim is to see:

- The delivery of new and affordable homes built in places that support sustainable growth of our communities and the ongoing regeneration of our town centres.
- Less homelessness and rough sleeping.
- Improvements to the quality of existing homes within the Private Rented Sector and reduce the number of empty homes.
- Improved accessibility to appropriate housing for all residents including those aged 16-25 years.
- Support people to create greener and more energy efficient homes.
- Make sure that disabled people can live safely in their homes through the effective use of the Disabled Facilities Grant.





Stronger Communities: Telling our story of culture and heritage

Every borough has a past - a story that tells the people of today how those of yesterday laid our area's foundations.

For North East Lincolnshire, our heritage is one of pride - from the birth of Grimsby, and the area's growth as the most successful fishing port in the world, to Cleethorpes' popularity as a Victorian seaside town and important coastal landscape, and Immingham's links to the Pilgrim Fathers and the sail of the Mayflower from the town's shores in 1608.



In the last few years, we have made huge strides in our efforts to bring our heritage to life - ensuring this generation learns, understands and takes forward our history with interest.

Our relationships with organisations including Arts Council England, Historic England and the National Lottery Heritage

Fund continue to grow as does our work with our partners. This has opened-up funding streams to support local, regional, and national creatives and heritage practitioners to develop fun, interactive and unique ways to share and tell our borough's story.

That work will continue as we aim to get more local people involved enjoying and participating in arts and culture.

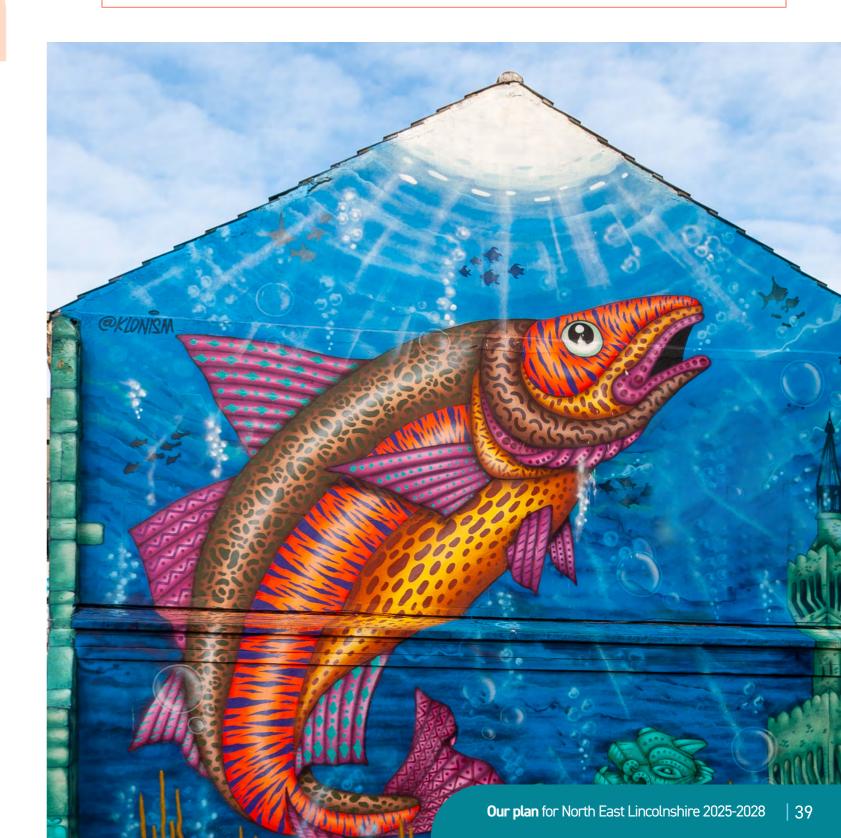
We want to:

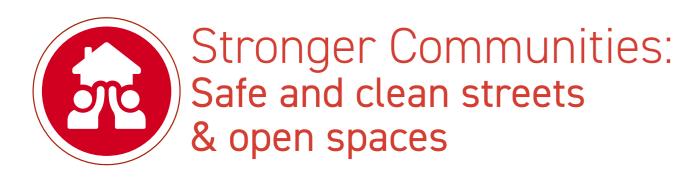
- Inspire our children. We want to listen to children and make sure they tell us what they want and how we can use culture to enrich their time in schools, in the community and throughout their lives.
- Encourage and support events to happen such as Our Future Starts Here, Heritage Open Days, the Gathering and Docks Fest to engage audiences with high quality creative and heritage experiences.
- Enhance and animate our streets through the delivery of programmes such as Cleethorpes Townscape Heritage programme, Kasbah regeneration and supporting galleries and promoting visual arts.
- Grow our story-telling on Create North East Lincolnshire, the local Heritage Channel and beyond to highlight creative

- work, which enriches the lives of others. We also want to look at other ways we can share what we do digitally.
- Showcase career opportunities, create opportunity, and develop strong leaders to drive creativity in our communities such as Franklin College's Creative Conference.

...and importantly, we want people to have fun, to enjoy, and to remember where they came from and where we are going!

Visit: https://createnortheastlincolnshire.co.uk to read the Creativity Strategy





Let's be proud of where we live and work and let's see 'our place' looking clean and feeling safe. We are doing lots of work and supporting others to take pride in their local areas. We value those people, community groups, partners and businesses who help us achieve this - and we must keep going.

Growing safer towns and communities is all about working together – supporting those affected and creating opportunities to change peoples' lives. We want to have safe town and resort centres where businesses thrive. where culture and heritage is embraced and where people can enjoy themselves. Here's what we're doing.



Working together

Along with Humberside Police and the Office of the Police and Crime Commissioner for Humberside, we have used 'Safer Streets' money to support lots of activity in Grimsby Town Centre and key areas of our community. CCTV has improved, and town centre 'days of action' have tackled anti-social behaviour. There's also regular passive drugs dog

patrols and evening patrols with the police - focused on keeping women and girls safer. And there's new activities for young people.



We are now looking to sustain and grow that work in the future, with our Town Centre manager and partners continuing to make a positive difference.

Firm but fair

Our officers deal with almost everything that affects public health and wellbeing. Noise pollution, food safety and housing affecting the safety of our residents. Then there's town centre cycling, drinking in our parks, disrespecting our coastline, illegal fly-tipping and littering, actions that risk others' health, tackling illegal sales in shops, ensuring licensing and gambling rules are followed,

protecting people from financial harm, supporting legitimate businesses and events to ensure safety, and facilitating the import/export of safe goods through our ports.

This is just a snapshot of how we work with those around us to help keep our people safe. We continue to look at how we can use new technology and improved CCTV to help us in the future.

Cleaning up

Daily town centre and key area litter patrols: beach raking: river clearance: emptying litter bins, verge and grass cutting, weed control, and getting rid of all sorts of rubbish and animal mess.

It's never an easy task but with the help of our communities, differences are being made and we thank all those who get involved. We want to look at more ways to bring residents on board supporting us all to enjoy clean open spaces.

Marmot in Action: Safe, Inclusive and Equitable Spaces

Creating safe and clean streets and open spaces is about more than physical infrastructure, it's about belonging. As a Marmot Place, North East Lincolnshire is committed to tackling racism, discrimination and their outcomes by designing public spaces that are inclusive, welcoming and accessible to all. We are working with communities to ensure that every resident feels safe, respected and connected in their neighbourhood. By embedding equity into environmental planning, crime prevention, and community engagement, we aim to reduce health inequalities and increase pride in place for everyone regardless of background, identity or postcode.





Never has there been a more important time to look at our plans for a greener future for all. As we have read in our Stronger Economy section, North East Lincolnshire is benefitting from the renewable energy sector and that is great. But we must also consider how we develop greener hearts and minds across our borough.

Greener Future: Waste and recycling

Everyone has a part to play in making sure that we limit the waste we produce and reuse and recycle where we can.

We want our waste and recycling services to be resilient and customer friendly whether that be the waste and recycling wheeled bins, our garden waste and bulky items collections, or the Community Recycling Centres.



Our aim is to continue to design services and influence sustainable behaviour to minimise waste that is sent for disposal and increase recycling. To do this, we will be working with our residents to understand the barriers that may prevent them recycling and rolling out food waste collection from 2027 and beyond.

The council's priority is for residents to have access to an effective service that is easy to use and delivered right first time.

Residents can help us achieve this, by making sure they use the waste and recycling services we provide across the borough.

We will continue to work with our residents to tackle persistent fly-tipping, and take enforcement action where we have the evidence to do so.





Greener Future: Looking after our parks and public spaces

Across North East Lincolnshire, there are 2,938,000 square metres of green spaces. This includes everything from the borough's parks to the grass verges on the side of the road.

This equates to around 374 Blundell Parks or 73,450 averagesized gardens. Over the next few years, we will continue to ensure these areas are looked after and welcoming, encouraging people to use the parks and public open spaces for hubs of activities.



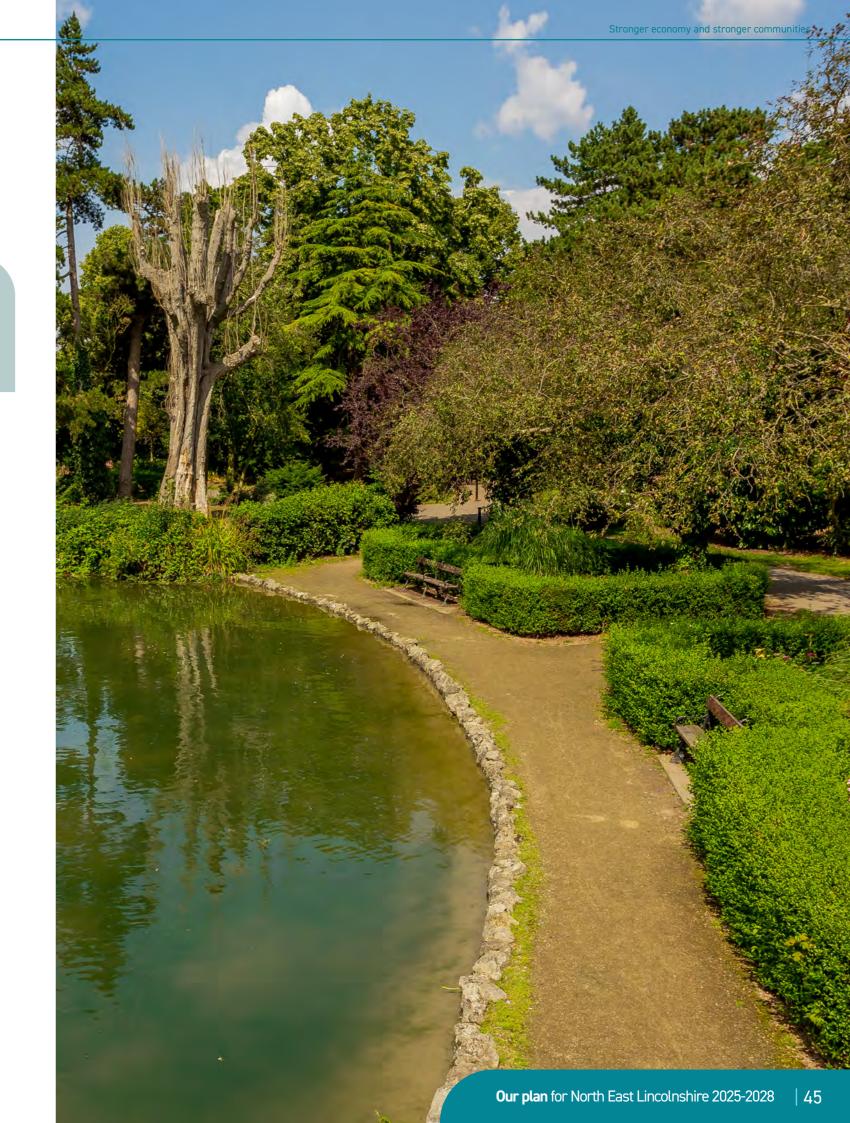
There is already evidence of that with the new 'PlayZone' in Grant Thorold Park. Part of one of the eight major parks in the borough, this multi-use facility includes basketball hoops, benches, goals, fencing and LED floodlighting.

Going forward, it's integral to keep the community benefits at the heart of our plans for green spaces, with our vision including:

- Making sure they are inclusive for all ages and disabilities. Whether that be installing wheelchair friendly swings or other accessible features, everyone deserves the right to enjoy our parks however they wish.
- Ensuring we are providing a clean, green and safe environment for residents and visitors to enjoy.
- Creating an environment to encourage fitness, health and wellbeing. Health is important, no matter your age, gender or ability. With the right equipment and opportunities, we can ensure all residents have the chance to improve their health whilst visiting our green spaces.

These parks are the jewels in North East Lincolnshire's crown and, to make sure this continues, teams are committed to making them comfortable and welcoming areas for the public to spend time in and enjoy.







Greener Future: Our natural assets and coastline

North East Lincolnshire is a place of rich nature and heritage and we recognise the importance of protecting and enhancing the environment, alongside our responsibilities to ensure economic and social benefits. Decisions involve a careful balance.

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The Natural Assets Plan sets out how we, and our partners, can improve the area's unique natural environment. This is now more urgent than ever as climate change impacts our lives. Many of the ways we can help tackle climate change rely on naturefor reducing carbon emissions.

We know that Cleethorpes and the Humber Estuary is an internationally important

place for wetland birds, and is designated a Special Protection Area, Special Area for

Conservation, a European Marine Site, and is recognised by the Ramsar Convention on Wetlands.



To meet legislation, we must protect and manage potential damage and disturbance to this Site of Special Scientific Interest. As we focus on increasing industrial development and creating a stronger economy, we must also balance that with our responsibility to protect wildlife and the natural habitat. See https://www.nelincs.gov. uk/keeping-ourarea-clean-and-safe/naturalassets-plan/

A number of projects are already helping us to tackle these issues, and these will continue in the years ahead:

 Our unique mitigation sites, Cress Marsh and Novartis Ings, both protect the natural environment and mitigate climate change while offering a major incentive for new businesses to move here.

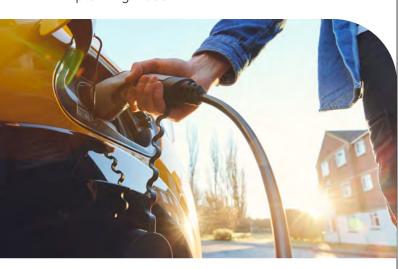
- In January 2024, we launched the council's Tree Strategy, setting out our approach for managing and protecting the existing tree population, increasing the number of trees and promoting their benefits.
- We have introduced flood mitigating rain gardens as an innovative way to see water from heavy downpours drain back into the sewers.
- We have worked with Natural England and our partners to create the first of the King's series of national nature reserves in Lincolnshire, unlocking more opportunities for local people to access and experience the coastline.
- North East Lincolnshire Council has been awarded £250,000 by The National Lottery Heritage Fund to support the Dynamic Understanding of the Natural Environment (DUNE) project to explore options to save and better protect the fragile coastline. It will also support opportunities to increase access, inclusion and participation for local communities and visitors through an activities and education programme.
- We now have a Cleethorpes Coastal Ranger, funded by the National Lottery Heritage Fund, whose role is to engage with the community in celebrating and protecting the unique beauty of our coastline.
- · We created an interactive and immersive story map 'Life on the Saltmarsh' outlining the vital role the saltmarsh plays.





We want everyone in North East Lincolnshire to benefit from a green economy and high-quality environment, and we're committed to cutting our organisation's carbon emissions to net zero by 2030. We will also support North East Lincolnshire to hit the target of carbon net zero by 2050.

It's impossible to reduce our carbon emissions completely. Net zero means we will reduce our emissions as much as possible. Any remaining carbon emissions will be offset by investing in programmes that increase carbon storage, such as planting trees.



Our Net Zero Carbon Roadmap explains how we will achieve our targets and mitigate the impact of climate change. We adopted the roadmap and set our net zero targets in December 2021.

https://www.nelincs.gov.uk/keeping-ourarea-clean-and-safe/net-zero-carbonroadmap/

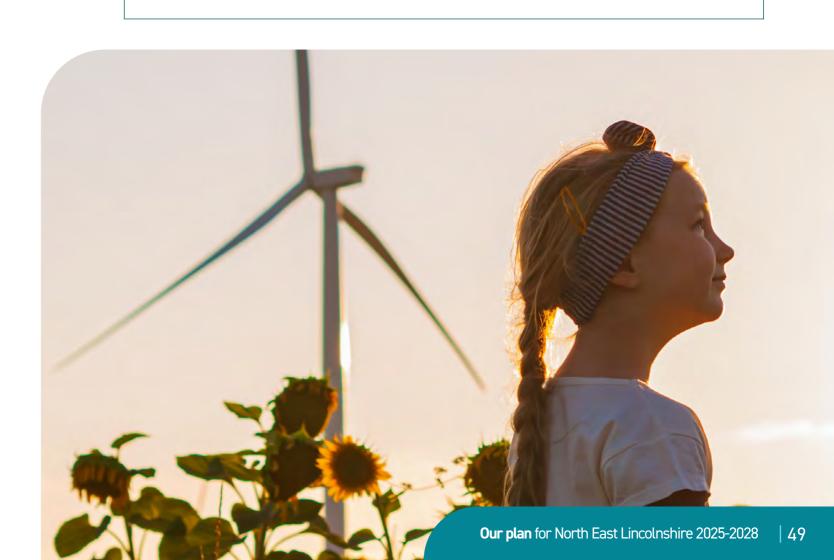
In recent years we have worked hard towards realising our ambition and there are strong foundations on which we can now build.

- · We have secured Government funding to help deliver carbon emission reductions to nine council buildings, and technical design and building audits for a further eight.
- We have embarked on an ambitious property rationalisation programme to deliver efficiency savings, reduce the carbon footprint, drive footfall, and generate capital receipts.
- The refurbishment of the Doughty Road Depot is bringing 300 council and partner staff together at one location.
- Since April 2020, 100% of our electricity has been purchased from a renewable source and this will continue.

- We are supporting Grimsby Community Energy with the installation of decarbonisation schemes across the borough.
- Through the South Humber Industrial Investment Programme (SHIIP), we are delivering major infrastructure investments.
- We have upgraded our street lighting to Light Emitting Diode (LED) bulbs and this will continue.
- We've successfully secured grant funding to support our 'Greening up our Place' Project, working with partner organisations, community groups and local schools and colleges to increase our tree canopy cover across the borough. Look out for more tree planting schemes in the years ahead.

Marmot in Action: A Greener Future for Health Equity

Our green ambition is about more than climate, it's about fairness. Marmot principles call for environmental sustainability and health equity to go hand in hand. By improving air quality, expanding access to green spaces, and investing in active travel and sustainable housing, we reduce health inequalities and support wellbeing, especially in communities most affected by pollution and poor living conditions. A greener future is a healthier future, and our Council Plan embeds this vision across every service and partnership.





As we work with our partners, our people and our colleagues, we must ensure that we provide services that are effective, value for money and deliver what our residents want, and what is best for our borough. We can only do this if we get the very best from our employees and use all that is available to us to take North East Lincolnshire forward.

Engaging and Effective Council: A great place to work and develop

With just over 2,000 people working at North East Lincolnshire Council, we are one of the largest employers in our borough.

As such the opportunities to have rewarding careers with the Council are vast and varied with so much potential for people who live here to join us, and to grow with us. We want to give local people those life-chances and you will find us at skills and careers fairs across the area, promoting the opportunities that we offer.

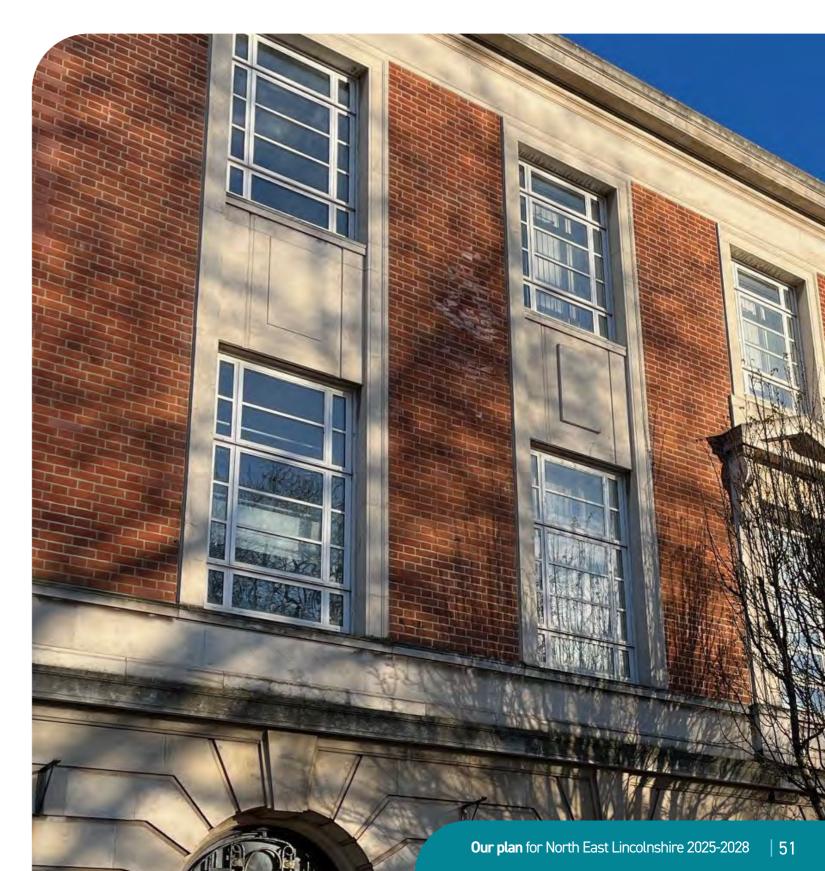
Providing opportunities for work experience, apprenticeships, interns, graduates and, importantly, young care leavers, are integral to us as a local authority.

There is also a need to bring in expertise from outside. We want people with the skills we need to join us by living and working in North East Lincolnshire. There's so many benefits to doing so, and we will continue to push campaigns and promotions to highlight the positives of relocation and what our area has to offer.

The work of our People and Culture service does not stop once we have the right people in the right roles - that is just the start. Development and retention are vital if we are to be an effective council. AcademyNEL is continuing to grow - working with our people to give them the experience and skills to advance their careers.

Creating a work environment where people feel appreciated/valued, able to reach their potential and know they belong, is important to us – and we can create this by listening and encouraging people to tell us what we do well and how we can improve.

In the years ahead we will continue to work on these key priorities as we aim to create a positive, motivated and determined and progressive workforce.



Stronger economy and stronger communities



The financial and economic challenges faced by all Local Authorities, in the wake of the growing cost of social care and wider economic challenges are well documented.

This council is committed to working towards long-term financial sustainability. By embracing the area's economic potential and growing the local tax base, we want to:

 Work with Government on a longterm plan to fund local services and support wider devolution. The Greater Lincolnshire Combined County Authority gives local leaders the chance of sustainable funding and greater freedom to take decisions on how to provide vital services in our communities.



Ensure the council's Financial Strategy is closely aligned to other key strategies such as the Council Plan, Local Plan,

Economic Strategy and Housing Delivery plan. This approach helps to ensure that scarce financial resources are closely aligned to our stated priorities.

- Where opportunities present themselves, deliver services differently, responding to demand and driving improved value for money.
- Through the Capital Investment Programme, we will continue to take a more commercial approach. This means investing wisely if we believe that investment will contribute to the growth of a strong and sustainable local economy. Importantly though, we will continue to operate within our approved Treasury Management Strategy over the short to medium term and ensure that any external borrowing remains affordable, sustainable and prudent.
- Respond quickly to risk and uncertainty and do so by holding a range of reserves specifically for that purpose.





Engaging and effective Council Effective management of assets

The buildings, vehicles and equipment that we own and lease at North East Lincolnshire Council are our 'assets'. They all have a value, and as a council we have a responsibility to manage those assets well - for the benefit of everyone in the borough.

For our staff

We employ just over 2,000 people. They work in our buildings, and use our vehicles, and equipment. We have a duty to make sure they have good, safe and clean facilities, and that the equipment we provide enables them to carry out their roles safely and efficiently.

For our occupants and the users of our buildings

The buildings that we rent out or that are open to our residents and visitors need to be well maintained and safe. We must ensure that we get best value for money and work with our tenants and service users to resolve issues at the earliest Through the One Public Estate programme, we will continue to work with our partners to make the best use of buildings owned across the public sector.

Reviewing how many buildings we own, vehicles we drive and equipment we use is important. Making the right choices means we can reduce costs and be kinder to the environment. How we use IT and new tech helps to keep the information we hold safe and free from attack, and helps our residents to interact with us more easily.

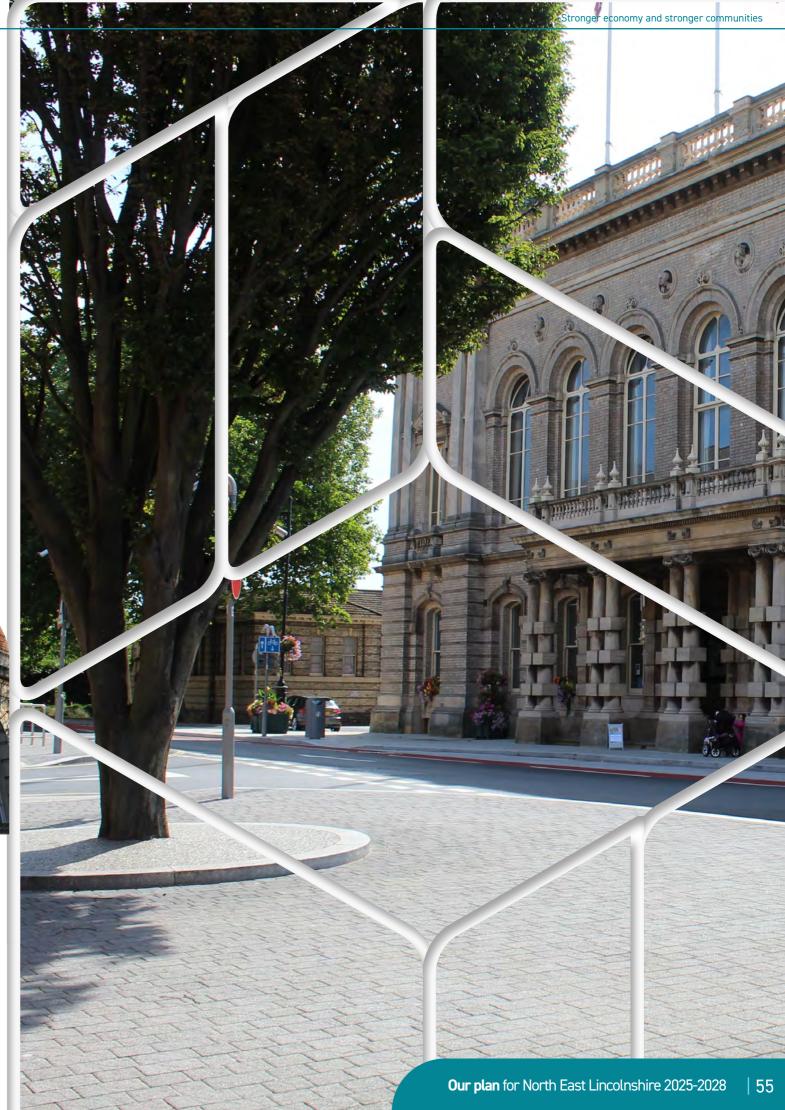
For our communities

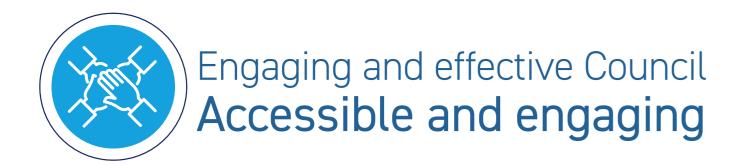
We work best when we work with our communities - and in some cases this means others taking over our buildings and outdoor spaces. There are some real success stories here - community groups, and town and parish councils, have transformed



some of our 'assets' into great spaces and facilities that are busy and productive. Where appropriate, we want to continue this partnership working.

The things we do to shape our estate now and in the future will help to improve our 'place' for everyone.





To make changes that will take our borough forward, we need to hear your thoughts.

- If you live in North East Lincolnshire how do you feel about your borough?
- If you work here what do you think about the opportunities here?
- If you or your family and friends use our services – do you feel that your thoughts about those services are listened to?

The way we connect with communities and businesses has changed and will continue to do so. We want to listen, and we want everyone connected with North East Lincolnshire to have a voice.

To do this, we are always looking at how we can make things easier...

- When you contact the council, do you get the information you want in the right way?
- When we want to talk to communities and business about changing things, do you take part in our consultations to have your say? If so, great but if not, what stops you?

We, along with our other partners in health and the voluntary and community sector, have agreed a way of working that is our Talking, Listening and Working Together commitment and strategy.

This explains how we want to reach as many people as we can when looking at changing things that impact on you.

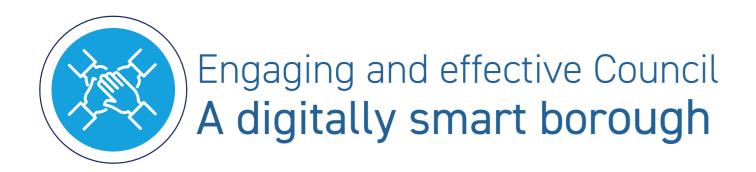
We have this because we know that working with our communities, local businesses, public sector partners and voluntary and community organisations can build a 'Stronger Economy and Stronger Communities'.

These relationships are growing, and we need that to continue. We also want you - our people, businesses and other partners – to know that your views matter to us, whether you contact us via our website, our social media channels or through a community group or business.

Working with community organisations and residents to support community led change is also important to us as it helps us to listen, understand and collaborate with our communities. We are already doing this from tree planting events and activities to improve peoples' mental health and intend to do more.

In recent years thousands of you have attended public events and completed surveys online with suggestions of how we change our borough and the services we deliver. And we want more of that as we look to improve the future for our people and our place.





Technology is advancing all the time and as it does, it's essential that we keep up with these changing times – finding new ways to connect quickly and easily with our residents, our colleagues and our partners.

There's big opportunities to do this, and here's our snapshot:

- Exploring and adopting new technologies in a safe and ethical way to improve services. By keeping up with the technology available to us, we will be able to support better delivery of services that benefit our communities, local businesses and partners.
- Improving our digital connectivity to benefit residents and businesses. Working with the Government, we want to make sure that the borough has improved digital telecoms infrastructure, so everyone has good digital access. This will help residents and attract businesses to invest here.

We've all heard about super-fast broadband and 5G mobile - how can we be connected? Our work with the other councils across Greater Lincolnshire will support all of this.

How can digital technology help us provide up-to-date information to our residents when they want it? For example, we are looking at whether we could use digital assistants to tell people about bin collections or changes to service.

We don't want to tell people the same thing multiple times either - information, shared once, and in the best way is what we are aiming for.

Safely sharing information, with everyone's consent of course, will improve working



with our partner organisations - again improving things for everyone.

We recognise the importance of everyone having access to digital services and technology and are committed to ensuring that no one is left behind in the digital age. This means working with our partners and the voluntary and community sector to provide support and resources to help people get online, offering training to improve digital skills, and making our services accessible to all. By doing this, we aim to create an inclusive digital environment where everyone can benefit from the opportunities that technology offers.

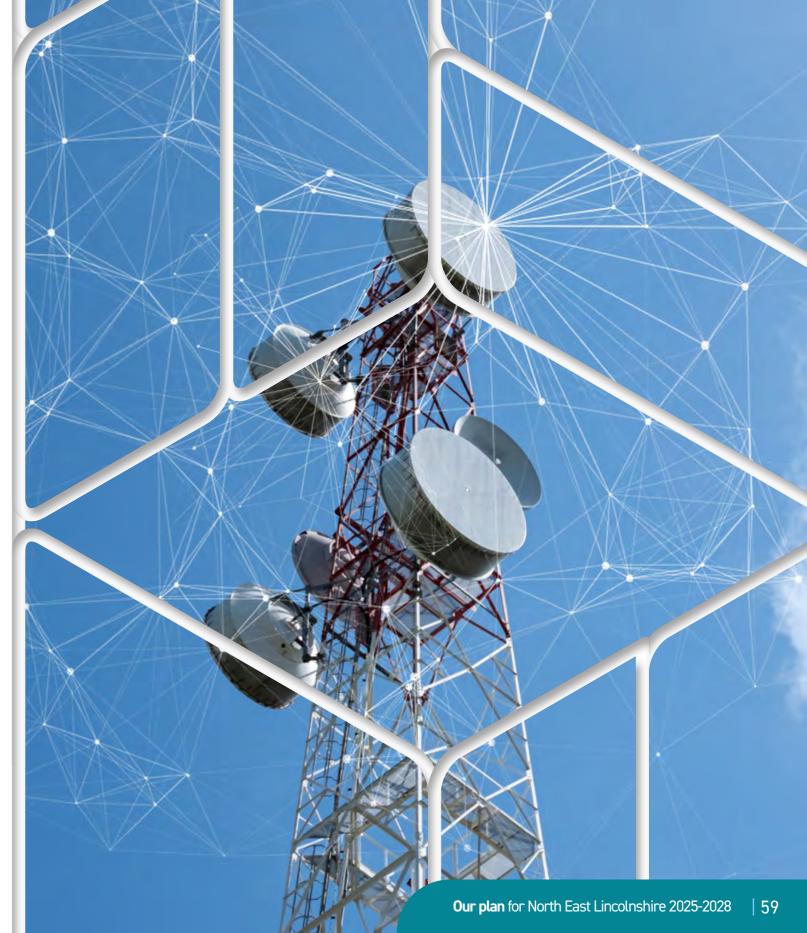












Stronger economy and stronger communities

Our plan for North East Lincolnshire: 2025 to 2028

Accessibility

This document is available in plain text format Please contact: communications@nelincs.gov.uk

