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To: All Persons on the Distribution List of Cabinet

13th November 2025

Dear Councillor,

A Special meeting of the Cabinet is to be held on **Monday 24th November 2025** commencing at **11.00 a.m.** in **Grimsby Town Hall**.

The agenda is set out overleaf.

Yours sincerely,

Zoe Campbell
Senior Scrutiny and Committee Advisor
For the Interim Chief Executive.

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At the beginning of each meeting, the Chairman will make an announcement that the meeting may be filmed, recorded or photographed. Meeting agendas will also carry this message.”

CABINET AGENDA

for the special meeting on
Monday 24th November 2025 at 11.00 am

1.	<u>Apologies for Absence</u> To record any apologies for absence.	-
2.	<u>Declarations of Interest</u> To record any declarations of interest by any Member of the Cabinet/Committee/Panel in respect of items on this agenda. Members declaring interests must identify the agenda item and the type and detail of the interest declared.	-
3.	<u>Local Plan</u> To consider a report from the Portfolio Holder for Housing, Infrastructure and Transport seeking approval of the Regulation 18 consultation of the Draft Plan Preferred Options set out in appendix A of the report now submitted (copy attached)	5
4.	<u>Urgent Business</u> To receive any business which, in the opinion of the Chairman, is urgent by reason of special circumstances which must be stated and minuted.	-

SHARON WROOT
INTERIM CHIEF EXECUTIVE

CABINET

DATE	24th November 2025
REPORT OF	Councillor Stewart Swinburn, Portfolio Holder for Housing, Infrastructure and Transport.
RESPONSIBLE OFFICER	Carolina Borgstrom, Director for Economy, Environment and Infrastructure
SUBJECT	Local Plan review – Draft Plan Preferred Options
STATUS	Open
FORWARD PLAN REF NO.	CB 11/25/01

CONTRIBUTIONS TO OUR AIMS

The Local Plan – and its ongoing review – is a key mechanism through which the Council delivers on its overarching aims as set out in the Council Plan:

- Supports a stronger economy: The Local Plan sets out a long-term vision for land use, identifying areas for housing, employment, retail, and infrastructure which helps attract investment and supports business growth
- Builds Stronger Communities: The Local Plan promotes sustainable, inclusive development, ensuring access to housing, education, healthcare, and green spaces.
- Delivers a Greener Future: Environmental considerations are embedded in the review, including climate change mitigation, biodiversity, and sustainable transport
- Enables an Engaging and Effective council: The review process is transparent and participatory, involving residents, businesses, and stakeholders at every stage. It ensures that planning decisions are evidence-based, aligned with national policy, and responsive to local needs.

EXECUTIVE SUMMARY

This report sets out the background and context to national changes to planning policy and the subsequent recommendation that Cabinet approves the publication of a further Regulation 18 consultation for a period of eight weeks.

RECOMMENDATIONS

It is recommended that Cabinet:

1. Approves the Regulation 18 consultation of the Draft Plan Preferred Options (Appendix A) in accordance with the timetable contained within the Council's Local Development Scheme (approved by Cabinet March 2025).
2. Delegates authority to the Director for Economy, Environment and Infrastructure in consultation with the Portfolio Holder for Housing, Infrastructure and Transport to make any minor/non-material amendments to the document (to correct matters of fact or aid clarity) prior to its publication for consultation purposes and thereafter so publish and conduct the consultation.

REASONS FOR DECISION

The Council has a statutory duty to maintain an up-to-date local plan. On 12 March 2025 Cabinet approved and brought into effect an updated Local Development Scheme (LDS) that sets out a revised timeframe for the remaining stages of the Local Plan review. The LDS confirms that further consultation is expected in Autumn 2025 under Regulation 18.

1. BACKGROUND AND ISSUES

Local Plan Review

- 1.1. The National Planning Policy Framework (NPPF) requires local plans to be reviewed, and where necessary updated, within five years of being adopted. The North East Lincolnshire Local Plan 2013 to 2032 ("the Local Plan") was adopted in March 2018.
- 1.2. During the period of the Local Plan's review (which officially commenced in 2020), significant and wide-ranging planning reforms have been proposed, consulted on and brought into effect by the Government. Navigating these changes to ensure that the emerging Plan remains legally compliant and consistent with national policy has extended the time of the review process.
- 1.3. In December 2023 Cabinet approved the commencement of consultation on a "Draft Plan with Options", and that concluded in March 2024. The Draft Plan (herein referred to as the "2024 Draft Plan") identified options for employment and housing requirements directly informed by evidence in the Housing and Economic Development Needs Assessment (HEDNA), completed in late 2023.
- 1.4. The 2024 Draft Plan also set out site allocation options to meet these needs but did not make clear which sites were preferred or considered suitable. A full suite of topic-based policies proposed to replace those in the adopted Local Plan was presented for consultation too.
- 1.5. Soon after the consultation closed Government consulted on changes to national policy, and in December 2024 it published a new NPPF which introduced changes to how housing need is calculated (the "standard method"). As a result,

the annual housing target for North East Lincolnshire rose from a minimum of 203 (at the time the 2024 Draft Plan was published) to 622 homes a year.

- 1.6. Whilst the 2024 Draft Plan proposed to support 415 homes a year (in recognition of the associated economic benefits of doing so), the figure now generated by the standard method means that the Local Plan must accommodate more homes than it was previously anticipating. Other changes introduced through the new NPPF require some of the emerging evidence base, including the findings of the 2023 HEDNA, to be reviewed and updated.

Draft Plan – Preferred Options

- 1.7. With the housing growth requirements now changed from that presented in the 2024 Draft Plan, Cabinet resolved to approve alterations to the Local Development Scheme (LDS) in March 2025. The timetable set out in the LDS works to the Government's NPPF deadline of 31 December 2026 for submitting the Local Plan for examination and commits to further consultation (Regulation 18) ahead of pre-submission stages (Regulation 19).
- 1.8. It is recommended that this additional consultation is focused specifically on the Council's proposed preferred options for:
 - Jobs growth and employment needs within the plan period (2025 to 2043)
 - The objective and NPPF imposed requirements for new homes and the broad spatial distribution of these homes; and
 - Specific site allocations for employment and residential uses.
- 1.9. These proposed preferred options are presented in a single document [Appendix A] and are informed by the Plan's evolving evidence base, including a comprehensive update to the HEDNA. As the evidence base continues to develop the preferred options will be refined to ensure they meet the tests of soundness required by paragraph 36 of the NPPF. The Infrastructure Delivery Plan will, for example, identify the key requirements needed to support the proposed levels of growth (such as transport, schools, healthcare, electricity, gas, water and sewerage) and these findings may influence the scale of development activity at different points within the plan period.
- 1.10. The 2024 Draft Plan includes planning policy for all thematic areas (such as climate change, design and sustainable transport) that are proposed to replace/revise policy in the adopted Local Plan. No revisions to these policies are presented as part of the preferred options consultation, but a summary of the feedback previously received along with details of ongoing work forms the basis of Part 2 of the document.

Consultation and engagement

- 1.11. The Government sets out the minimum statutory consultation requirements all local planning authorities must follow when preparing and reviewing a local plan. Specifically, Regulation 18 of the Town and Country Planning (Local Planning)

(England) Regulations 2012 states that local planning authorities must consult for a minimum of six week but can carry out additional informal public engagement to this if they wish.

Previous consultation

- 1.12. Consultation on the 2024 Draft Plan took place between 15 January and 8 March 2024. Around 1050 individuals, organisations, agents and landowners formally responded to the consultation. Copies of these responses can be found on the consultation portal under the 'What people said' heading.
- 1.13. In addition to the formal responses four youth groups sent in feedback following conversations they had with young people in their area about how they wanted to see the place develop in the future. A third party survey was also completed by members of the public with 953 respondents sending feedback and these were forwarded to the Spatial Planning Team for consideration.

Preferred options consultation

- 1.14. The proposed preferred options document will be published for eight weeks, enabling the public and stakeholders to review and comment on the proposals. It will be made available in a variety of formats, including online in Adobe PDF, paper at various locations across the Borough, and via the local plan consultation portal. Copies will also be available to purchase; a charge will be made to cover the cost of printing.
- 1.15. Responses to the consultation will be accepted via the consultation portal, letter or email or on the prescribed form. All engagement activities will be carried out in accordance with the requirements of the adopted Statement of Community Involvement, which sets out who and how the Council intend to engage with, and by what means.

2. RISKS, OPPORTUNITIES AND EQUALITY ISSUES

Risks

- 2.1. **Public opposition:** The consultation document makes clear the scale of new development that the updated Local Plan must accommodate and recommends specific sites that are considered suitable in that regard. Opposition to both overarching growth needs and site allocations (particularly housing related) is a common and expected part of the planning process; indeed, many that responded to the previous consultation expressed concern with the volume of growth proposed.
- 2.2. Undertaking this additional Regulation 18 consultation provides the Council the platform to explain why particular options are being progressed and the community further opportunity to comment. These representations will be considered as the final version of the plan is developed in preparation for the next Regulation 19 (pre-submission) consultation.
- 2.3. **Policy misalignment:** Government has confirmed that further changes to the NPPF will be introduced in coming months, and this will include a set of National

Development Management policies. Further iterations of the draft plan will need to align with these policies, which are expected to focus on thematic issues rather than overarching matters of housing and job growth. The risk of consequential changes to the recommended strategic growth approach is low. Furthermore, other policy content has not been amended from that which was presented in the 2024 Draft Plan, minimising risk of abortive work.

- 2.4. Changes to national planning policy are tracked as part of the local plan risk assessment process.
- 2.5. **Resources:** Delivering an effective consultation and responding to feedback requires a significant investment of staff time, which may temporarily divert resources from other priorities. To mitigate this, the consultation process has been designed for maximum efficiency, with opportunities to streamline administrative tasks identified and implemented.
- 2.6. **Data protection:** The consultation must comply with the UK General Data Protection Regulations (UK-GDPR) by ensuring that personal data is handled lawfully, transparently, and securely. The Spatial Planning Team is experienced in running compliant consultation activities. The Council's DPIA screening questions have been completed to demonstrate that full assessment is not required.
- 2.7. **Environmental issues:** Section 19 of the Planning and Compulsory Purchase Act 2024 requires a local planning authority to carry out an appraisal of the sustainability of the proposals in each of its development plan documents. Incorporating requirements of the Environmental Assessment of Plans and Programmes Regulations 2004, the Sustainability Appraisal will be published alongside the Local Plan.
- 2.8. Under the Conservation of Habitats and Species Regulations 2017 (as amended) Councils must demonstrate through a Habitats Regulations Assessment that its Local Plan proposals will not have a significant adverse effect on sites designated under the European Directive (92/43/EEC The Habitats Directive) for their wildlife importance. These sites are known as "Natura 2000" sites and include Special Areas of Conservation (SAC); Special Protection Areas (SPA); and Ramsar Sites (wetland sites). A Habitat Regulations Assessment will be published alongside the Local Plan.

Opportunities

- 2.9. **Public engagement and legitimacy:** Undertaking consultation allows residents, businesses, and stakeholders to shape the borough's future, which builds transparency and trust in the planning process.
- 2.10. **Alignment with national policy:** Progressing the Local Plan Review demonstrates compliance with the Government's requirement for up-to-date Local Plans, avoiding penalties and intervention. Currently the Council is penalised for not having an up-to-date plan through application of nationally imposed policy tests: five-year land supply and the housing delivery test. Both are measured against the results of the "standard method" without any

adjustment. Through the local plan process there is an opportunity to secure a stepped housing requirement, which would reduce the performance target in earlier years of the plan period. This approach is being explored in recognition that it would help to alleviate the current pressures of development being proposed in locations that are not supported by the Local Plan – speculative development that exploits the NPPF (paragraph 11) provision and the “presumption in favour of sustainable development”. The potential for returning to a healthy five-year supply position and securing greater protection against performance consequences is only provided through adoption of revised Local Plan.

2.11. **Economic development:** The preferred options in the Draft Plan continue to support a strategy of growth, helping attract investment, jobs, and funding for regeneration and infrastructure.

2.12. An Initial Equalities Impact Assessment has been completed, and a full assessment will support the submission version of the Local Plan.

3. OTHER OPTIONS CONSIDERED

3.1. It is a legal requirement to prepare and keep local plans up to date. Any alternative decision that would involve not progressing the consultation as recommended would jeopardise the Council's ability to meet the December 2026 deadline for submitting the Plan to examination, which is imposed by Government through the NPPF.

3.2. Currently, full effect of the adopted Local Plan cannot be applied to decisions on planning applications as the plan is, technically, ‘out of date’. Delays to its review or replacement would prolong this position and continue to be exploited by developers seeking to bring forward proposals in locations not supported in the Local Plan.

4. REPUTATION AND COMMUNICATIONS CONSIDERATIONS

4.1. There are potential positive and negative reputational implications for the Council resulting from this decision

4.2. Collaboration with the Council’s communications service will continue with respect to coverage of informal public engagement activities, publication of supporting evidence, and the formal statutory consultation processes that must be followed. In addition, it will identify the communication channels to be used to promote and increase awareness of the Local Plan Review, building on feedback from previous engagement.

5. FINANCIAL CONSIDERATIONS

5.1. Progressing the consultation as recommended gives rise to some direct costs associated with printing, posting and advertising, but these are relatively minimal and will be financed from the Local Plan budget accordingly.

5.2. Additional technical evidence will be required as the plan review advances beyond the preferred option consultation. The specific requirements have been

identified and broadly scoped out to ensure that the approach aligns with the three key strands of the Council's finance strategy. Funds will be drawn an award from MHCLG in March 2025 together with internal funds where necessary to help cover necessary specialist support and the overall delivery of the Local Plan.

6. CHILDREN AND YOUNG PEOPLE IMPLICATIONS

- 6.1. The Local Plan includes policies that will affect future development in the Borough. In the longer term this will impact the lives of people living in the area and the opportunities that are available to them. Appropriate arrangements for direct engagement with young people during the consultation period will be made.

7. CLIMATE CHANGE AND ENVIRONMENTAL IMPLICATIONS

- 7.1. The Local Plan includes policies that have climate and environmental implications. Indeed, it is a requirement of the NPPF that plans must adopt proactive strategies to mitigate and adapt to climate change, in the line with the Climate Change Act 2008.
- 7.2. The policies in the adopted Local Plan respond to environmental issues and support nature-based solutions such as natural flood management, which help mitigate climate risks while enhancing biodiversity. These approaches will continue to be embedded in the updated Local Plan and will be enhanced through its alignment with the Greater Lincolnshire Local Nature Recovery Strategy (LNRS), due to be published early next year.

8. CONSULTATION WITH SCRUTINY

- 8.1. A report will be presented to the Transport, Infrastructure and Strategic Housing Scrutiny panel at their meeting 18 November 2025 and any feedback from that meeting will be reported on at the Cabinet meeting.

9. FINANCIAL IMPLICATIONS

- 9.1. The direct costs associated with the consultation are modest and will be met from the existing Local Plan budget. Additional funding received to support the technical evidence base will ensure that the plan is robust and legally compliant.
- 9.2. As the review progresses, further technical work may be required, and it is essential that any additional financial commitments are identified, costed, and incorporated into the Council's Medium Term Financial Plan at the appropriate time.
- 9.3. The consultation process has been designed to maximise efficiency and the use of digital engagement tools and targeted communications will help ensure value for money.
- 9.4. The Local Plan Review is critical to the Council's strategic objectives, economic growth, and long-term financial sustainability. Ongoing monitoring and reporting

will ensure that any emerging financial risks are identified and addressed promptly.

10. LEGAL IMPLICATIONS

- 10.1. The above process is heavily led by statute and regulation as set out above. Nevertheless, there are wider factors to consider in the conduct of any consultation exercise. From the content of the above report, and the work undertaken thus far there is assurance that the proposed consultation process is compliant with what is regarded as being best practice. Such consultation must be at a time when proposals are still at a formative stage and give sufficient reasons for any proposal in order to permit a person to give an intelligent consideration and response. The consultation process must engage with all those who are likely to be affected and set an adequate time to respond. An 8 week period is regarded as reasonable. Clearly proper consideration and regard must be had to the consultation responses in proceeding further with the review.
- 10.2. The recommendations sought are consistent with an exercise of this nature and are constitutionally sound.

11. HUMAN RESOURCES IMPLICATIONS

- 11.1. There are no direct HR implications arising from the contents of this report.

12. WARD IMPLICATIONS

- 12.1. All wards are affected.

13. BACKGROUND PAPERS

- 13.1. Cabinet report 12 March 2025 (<https://www.nelincs.gov.uk/meetings/cabinet-57/>)
- 13.2. Cabinet report of 20 December 2023 (<https://www.nelincs.gov.uk/meetings/cabinet-44/>)
- 13.3. Cabinet report of 14 June 2023 (<https://www.nelincs.gov.uk/meetings/cabinet-39/>)
- 13.4. Cabinet report of 24 August (postponed, rescheduled 8 September) (<https://www.nelincs.gov.uk/meetings/cabinet-rescheduled-from-24th-august-2/>)
- 13.5. Cabinet report of 8 September 2022 (<https://democracy.nelincs.gov.uk/meetings/cabinet-rescheduled-from-24th-august/>)
- 13.6. Cabinet report of 6 October 2021 (<https://democracy.nelincs.gov.uk/meetings/cabinet-5/>)
- 13.7. Cabinet report of 10 June 2020 (<https://democracy.nelincs.gov.uk/meetings/cabinet-51/>)

- 13.8. Government response to the proposed plan-making reforms: consultation on implementation (<https://www.gov.uk/government/consultations/plan-making-reforms-consultation-on-implementation/outcome/government-response-to-the-proposed-plan-making-reforms-consultation-on-implementation>)
- 13.9. Local Development Scheme (<https://www.nelincs.gov.uk/planning-and-building-control/planning-policy/local-development-scheme/>)
- 13.10. Statement of Community Involvement (<https://www.nelincs.gov.uk/planning-and-building-control/planning-policy/statement-of-community-involvement/>)
- 13.11. North East Lincolnshire Local Plan 2013 to 2031, adopted March 2018 (<https://www.nelincs.gov.uk/planning-and-building-control/planning-policy/the-local-plan/>)
- 13.12. North East Lincolnshire Local Plan Review Draft Plan with Options (<https://www.nelincs.gov.uk/planning-and-building-control/planning-policy/local-plan-review/draft-plan-with-options/>)
- 13.13. North East Lincolnshire Planning Policy Consultation Portal (<https://nelincs-consult.objective.co.uk/kse/>)

14. CONTACT OFFICER(S)

- 14.1. Carolina Borgstrom, Director of Economy, Environment and Infrastructure, NELC, Tel: 01472 324875.
- 14.2. Damien Jaines-White, Assistant Director Regeneration, NELC, Tel; 01472 324674.
- 14.3. Martin Dixon, Head of Development, NELC, Tel; 01472 324262.

COUNCILLOR STEWART SWINBURN

PORTFOLIO HOLDER FOR HOUSING, INFRASTRUCTURE AND TRANSPORT,

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1 Introduction

- 1.0.1** A Local Plan is a key planning document that sets out a vision and framework for the future development of an area, including where new homes, jobs, and infrastructure will be delivered. It also guides decisions on planning applications and ensures that development is sustainable and meets the needs of the local community. Local Plans are important because they provide clarity for residents, developers, and decision-makers, helping to shape places in a way that balances growth with environmental protection and community wellbeing.
- 1.0.2** The current Local Plan for North East Lincolnshire was adopted in 2018, and its review will ultimately result in the adoption of a new Plan. The Council has been working on the review since 2020 and in early 2024 consultation on a draft plan with options (the “2024 Draft Plan”) took place. Responses to the questions posed in the consultation were received from approximately 1,100 individuals, and these have been reviewed and considered as part of the ongoing work on the Plan.

1.1 Why is the Council undertaking a further Regulation 18 consultation?

- 1.1.1** In December 2024, the Government published a revised National Planning Policy Framework (NPPF), introducing substantial changes that must be reflected in Local Plans. One of the most significant updates concerns the calculation of housing need using the “standard method”. As a result, the Council is now required to plan for more homes than previously anticipated.
- 1.1.2** Drawing on a comprehensive update to evidence of housing and employment needs (the Housing and Economic Development Needs Assessment (“the HEDNA”)), this consultation identifies the sites that the Council currently considers are suitable for allocation, and capable of delivering the required number of new homes and jobs over the plan period (2025 – 2043). The sites are referred to as the Council’s “preferred sites”.
- 1.1.3** The 2024 Draft Plan also included a suite of planning policies covering detailed matters such as climate change, design, and sustainable transport. No revisions to these policies are presented here or form part of this consultation. However, a summary of the feedback we received, and an outline of ongoing work is included in [part 2] of the document.

1.2 What happened to the comments submitted in response to the previous consultation?

- 1.2.1** All the comments received during the 2024 consultation have been processed and reviewed and will be treated equally to those submitted to this consultation. These comments do not need to be resubmitted. However, new, or additional comments can be submitted.
- 1.2.2** Copies of the full comments received during the 2024 Draft Plan consultation can be viewed on the online [consultation portal](#), by clicking on the 2024 Draft consultation then the on the “What People Said” tab.

1.3 Why has the Local Plan timetable changed?

- 1.3.1** Since commencing the review of the Local Plan, the Council has conducted the following:
- Engagement on Scoping and Issues, 26 September to 7 November 2022; and
 - Regulation 18 consultation on the Draft Local Plan with options, 15 January to 8 March 2024 which sought views on a full draft version of the plan.
- 1.3.2** The Council had expected to progress to Regulation 19 consultation and submit the Plan for examination in the summer of 2025. However, the timetable had to be reviewed in light of the changes to national planning policy and the new transitional arrangements set out at Annex 1 of the NPPF. The revised timetable is presented in the latest [Local Development Scheme](#), approved in March 2025.

1.4 What happens next?

- 1.4.1** Following this consultation, the Council will carefully consider all the comments received. The responses will help shape and inform the Regulation 19 Pre-Submission Local Plan, due to be published for consultation in July 2026.

1.5 How do I get involved?

- 1.5.1** The Local Plan Preferred Options document and supporting documents can be viewed online at: [WEB LINK TO BE ADDED]. Paper copies of the Preferred Options document will also be available to read at:
- The Municipal Offices reception
 - Lincs Inspire libraries in Cleethorpes, Immingham, and the temporary library in Grimsby
 - the Gingerbread House, Humberston
 - Scartho Community hub
 - Laceby community library – To be confirmed
- 1.5.2** A number of face-to-face information events will be held during the consultation period, where officers will be available to answer questions and help people to respond to the consultation. Please visit [WEB LINK TO BE ADDED] for more details. These events will give you a chance to look at the main options and find out how to tell us your views.
- 1.5.3** Comments on the Local Plan Preferred Options can be submitted until [TO BE CONFIRMED] 2026. Visit [TO BE CONFIRMED] or, scan the following QR code:
- 1.5.4** [Add QR code]

1.6 Responding to this consultation

- Online: <https://nelincs-consult.objective.co.uk/kse/>
- Email: send your comments to spatialplanning@nelincs.gov.uk
- Post: write to Spatial Planning, North East Lincolnshire Council, Municipal Offices, Town Hall Square, Grimsby, DN31 1HU.

1.6.1 If writing or emailing, please include the following details:

- Your name and contact details
- Organisation (if relevant)
- What you are commenting on, for example; section number, policy number, question number, table number.

1.6.2 You can comment on all parts of the Preferred Options document, or just the specific sections you are interested in. All comments previously received will be treated equally to those submitted to this consultation and do not need to be resubmitted. However, we welcome any new or additional comments you may wish to provide.

Section 1 About part 1

- 1.0.1** The current local plan looks ahead to 2032, and the review is now looking to a time horizon of 2043 with 2025 as its starting point. This will give the Plan a 'lifespan' of 15 years from expected adoption in 2028, which is a requirement of the NPPF.
 - 1.0.2** This part of the document concentrates on the areas of the 2024 Draft Plan that considered overarching growth issues and site allocations, for which options were identified rather than specific policy and supporting text. It is informed by the plan's evolving evidence base, including a comprehensive update to the Housing and Economic Development Needs Assessment 2023 (HEDNA).
-

Section 2 Strategic growth requirements

- 2.0.1** The 2024 Draft Plan sought to answer the question "What are our future development needs?" based on evidence available at that time. It set out two options for employment requirements and four for housing requirements ([Section 3 Requirements](#)). No policies were included in this part of the 2024 Draft Plan.

2.1 Preferred Option: Housing requirements

- 2.1.1** To calculate the minimum number of homes needed for North East Lincolnshire across the plan period, the government's "standard method" must be used. At the time of the 2024 Draft Plan consultation, the standard method resulted in an annual need of just 203 homes a year, but the Council proposed raising its target to 415 homes a year on the basis that it would better capture the benefits of local jobs growth and improving economic conditions.
- 2.1.2** The Government's prescribed calculation now generates a need of 622 dwellings per annum, amounting to 11,196 dwellings over the plan period 2025 to 2043. This annual figure exceeds all options previously presented in the 2024 Draft Plan, which received mixed feedback during consultation. However, the revised NPPF is explicit in requiring authorities to use the standard method to determine the minimum number of homes needed, rendering earlier options no longer applicable.
- 2.1.3** Key inputs to this calculation rely on national datasets that are updated annually. The requirement figure for the plan period is likely to fluctuate slightly until it can be fixed once the plan reaches examination. These fluctuations are not expected to significantly alter the volume of homes that the plan must accommodate, but the figure will be updated in the next iteration of this document (the pre-submission or Regulation 19 version of the Local Plan) which will be subject to consultation.

Draft PO Strategic Policy 1

The housing requirement and delivery

1. Housing requirement

- A. Between 2025 and 2043, provision will be made to meet a housing requirement of at least 11,196 homes. This reflects an annualised requirement of 622 new homes per year.

2. Monitoring and flexibility

- A. The Council will monitor housing delivery annually and maintain a rolling five-year housing land supply. Where delivery falls below expectations, the Council will work with developers and stakeholders to address delivery barriers.

- 2.1.4** The Council is very aware that achieving a delivery rate of 622 homes a year will be challenging. Since the adoption of the current Local Plan there has been only one year where more than 600 homes were built in the Borough.

Year (1 April to 31 March) ¹	Gross completions	Demolitions	Net completions
2013 to 2014	364	50	314
2014 to 2015	381	15	366
2015 to 2016	376	19	357
2016 to 2017	311	45	266
2017 to 2018	289	99	190
2018 to 2019	420*	75*	345*
2019 to 2020	388*	94*	294*
2020 to 2021	463*	172*	291*
2021 to 2022	658*	51*	607*
2022 to 2023	508*	30*	478*
2023 to 2024	495*	35*	460*
2024 to 2025	538*	6*	532*
TOTAL	5,181	681	4,500

Table 2.1 Housing completions

- 2.1.5** Historical completion data could be used to help justify a stepped housing requirement. This would allow the housing target to gradually increase over the plan period, rather than requiring the full annual average from the outset. It could help protect against five-year housing land supply challenges, particularly in the early years of the plan, by aligning expectations with more realistic delivery rates. This flexibility would allow new sites to be brought forward, and infrastructure put in place, whilst reducing the risk of speculative development on sites that the Council would otherwise not want to see developed.
- 2.1.6** Stepping the housing requirement in this way does not reduce the overall amount of land that must be allocated for housing in the Local Plan. The Council is continuing to develop the supporting evidence - drawing on feedback received through this consultation - to justify the stepped approach and determine the appropriate phasing. These proposals will be presented in the next iteration of the Plan.

¹ * These figures are the result of a comprehensive data audit and review undertaken by Council officers in summer 2025 and differ from figures published by the Council prior to this date.

2.2 Preferred Option: Employment requirements

- 2.2.1** The North East Lincolnshire Housing and Economic Development Needs Assessment (HEDNA) Update identifies that the level of housing growth presented in Draft PO Strategic Policy 1 The housing requirement and delivery is more than sufficient to support both baseline and aspirational economic scenarios, including projected job growth of up to 5,375 new jobs by 2043.
- 2.2.2** To support this growth, the HEDNA recommends a balanced employment land strategy, with a requirement of between 55.89 to 86.06 hectares of employment land. This ensures flexibility to accommodate key sectors such as logistics, renewables, and port-related industries.

Draft PO Strategic Policy 2

Employment land requirements

1. Employment land requirements

- A. To support economic growth and job creation over the plan period, the Local Plan will make provision for a minimum of 86 hectares of employment land. This will ensure sufficient capacity to meet identified needs under both labour supply and demand-led scenarios.

2. Strategic employment land supply

1. The Council will allocate and safeguard employment land to:
- Support the delivery of approximately 5,375 new jobs over the plan period.
 - Accommodate a range of employment uses (B2, B8, and E (g)) across a portfolio of sites.
 - Enable growth in key sectors including:
 - Renewable energy and low carbon industries.
 - Logistics and distribution.
 - Port-related industries.
 - Food processing and manufacturing.
 - Chemicals and process industries.

3. Site selection and distribution

- A. Employment land allocations will be focused in locations that:
- Are accessible to the strategic road and rail network.
 - Support regeneration and investment in the Grimsby and Cleethorpes Urban Area.

- iii. Complement the role of the Port of Grimsby and Port of Immingham and wider Humber Estuary.
- iv. Are deliverable and aligned with infrastructure capacity.

4. Flexibility and monitoring

- A. To maintain flexibility and respond to changing market conditions, the Council will:
 - i. Monitor take-up and availability of employment land annually.
 - ii. Support the intensification or expansion of existing employment areas where appropriate.

Section 3 Employment allocations

What did we consult on in the 2024 Draft Plan ([Section 9.1 Employment allocations](#))

3.0.1 The Council previously outlined three options for considering the land to be set out for employment development in recognition that the remaining supply on allocated sites in the current Local Plan would, theoretically be more than sufficient to meet the upper end of the need identified at that time. These options were:

1. Maintain the existing land requirement (carrying forward sites from the existing Local Plan).
2. Reduce the land requirement (reduce the number of allocated sites).
3. Increase the land requirement (increase the number of allocated sites).

3.1 Preferred option: Employment allocations

3.1.1 Having considered the findings of the updated HEDNA regarding locational and sector considerations, and the feedback received through the previous consultation, the Council is proposing an approach that will see a portfolio of sites allocated. This includes sites well suited to the expansion of the ports and logistics and are included within the freeport zone; sites suitable for large scale energy related development; sites for smaller scale manufacturing and general businesses and sites appropriately reserved for long term expansion. The latter are sites held by existing companies for their long-term development and are not available for general development.

3.1.2 The approach will see existing allocations retained where development has not yet taken place and where sites remain suitable and have a good likelihood of delivery. A small number of additional sites are also included in the list of preferred employment sites set out below. Officers will continue to engage with landowners and agents to ensure sufficient justification is in place to support the allocations and demonstrate that land is available to meet identified needs. If there are additional sites that the Council should assess these can be submitted as part of this consultation [[link to details](#)].

Site reference	Location	Site area
ELR001	Kings Road, Immingham	22.27ha
ELR005	Former Huntsman Tioxide site, Moody Lane	45ha
ELR007	Land at Hall Park Way, Immingham (formerly Manby Road Business Park)	2.83ha
ELR008a	Europarc Phase III	2.75ha
ELR008b	Europarc Phase III	7.06ha
ELR008c	Europarc Phase III	1.15ha
ELR008e	Europarc Phase III	1.76ha
ELR011	Europarc Phase IV, Grimsby	118.34ha
ELR015a	Great Coates Business Park, Moody Lane	17.59ha

Site reference	Location	Site area
ELR15b	Great Coates Business Park, Moody Lane	5.14ha
ELR016a	Stallingborough Interchange (Pioneer Park)	87.68ha
ELR016b	Stallingborough Interchange	5.62ha
ELR019	Abengoa site, Hobson Way	32.78ha
ELR020	RWE/Helius site, Hobson Way, Stallingborough	19.53ha
ELR021	Novartis, Moody Lane, Grimsby	55.19ha
ELR022	Plot Q, Kiln Lane	3.43ha
ELR025a	Cristal/Tronox, Laporte Road	11.54ha
ELR025b	Cristal/Tronox, Laporte Road	37.96ha
ELR025c	Cristal/Tronox, Laporte Road	23.18ha
ELR025d	Cristal/Tronox, Laporte Road	19.83ha
ELR025e	Cristal/Tronox, Laporte Road	9.77ha
ELR027	Land east of Queens Road	15.27ha
ELR036	Land at Westgate Park	1.75ha
ELR037	Land rear of Marlin House	1.14ha
ELR039a	BOC	11.46ha
ELR039b	BOC	16.96ha
ELR041	Land west of Kings Road, Immingham	5.33ha
ELR042	Former Novartis factory site, Grimsby	37.7ha
ELR043	Mauxhall Farm, Stallingborough Road, Immingham	19.52ha
ELR044	Manby Road, Immingham	19.2ha

Table 3.1 Employment preferred site options

3.1.3 The Council recognises that the information relating to the employment sites is longstanding, and following the update to the HEDNA, further work to rationalise and clarify details will be undertaken prior to the preparation of the pre-submission plan consultation in 2026.

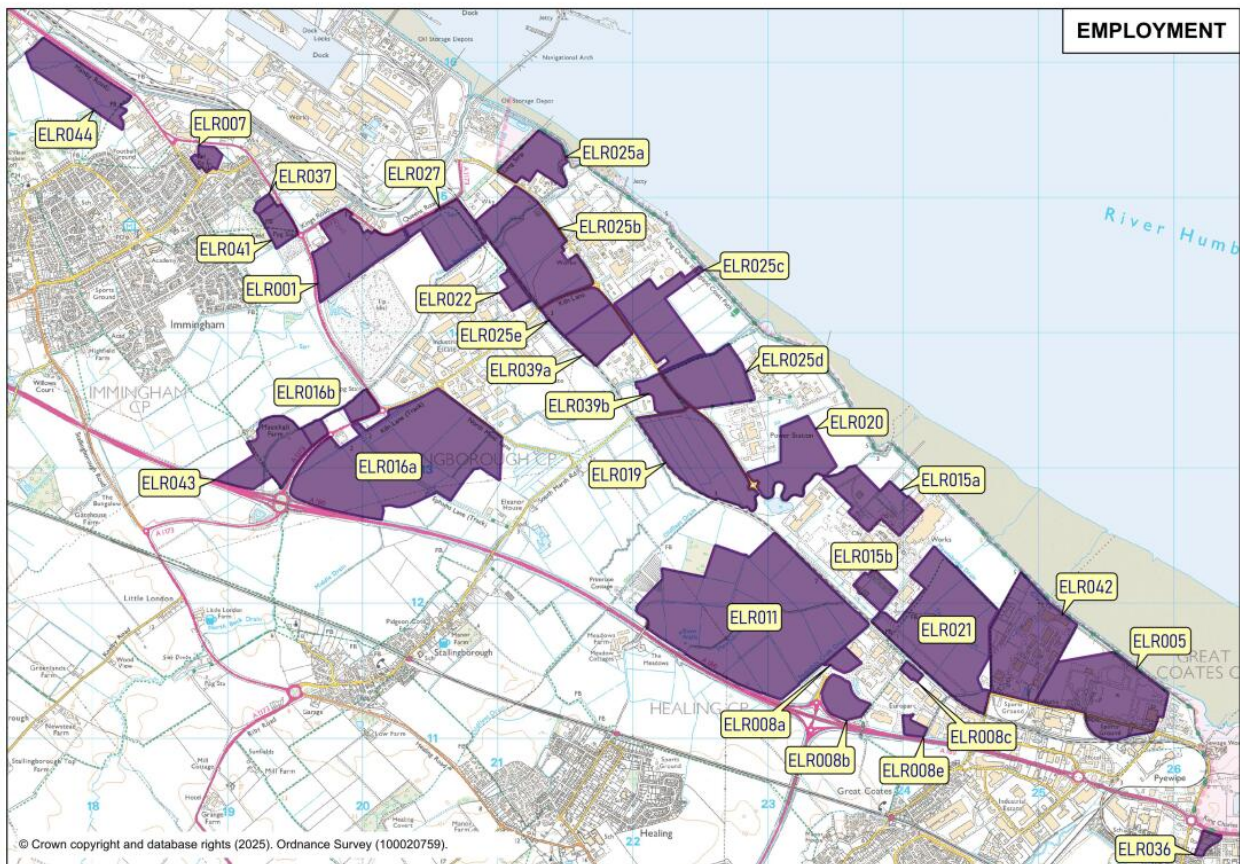


Figure 3.1 Preferred employment sites

Section 4 Housing allocations and distribution

What was proposed in the 2024 Draft Plan ([Section 5.2 Growth and distribution](#))

4.0.1 Spatial distribution options presented in the 2024 Draft Plan, included:

1. Urban focus including strategic urban extensions.
2. Greater Arc growth, excluding strategic urban extensions.
3. Arc constraints including strategic urban extensions and urban focus.
4. Wider distribution excluding strategic urban extensions.

4.0.2 During the previous consultation, the Council proposed an evidence-based housing requirement of 415 dwellings per annum, which was to be supported by land capable of accommodating 10,140 homes over the full 20-year plan period (equivalent to 507 dwellings annually). To support this level of growth, a range of spatial distribution options were presented, with the Council expressing a preference for Option 3: 'Arc constraints including strategic urban extensions and urban focus.' This approach aimed to balance development needs with environmental and landscape considerations by limiting growth around arc settlements to protect key gaps, while continuing to support strategic urban extensions at Grimsby West and Humberston Road.

4.0.3 The 2024 Draft Plan examined the various components of housing land supply and recommended that the allocations would need to be capable of supporting at least 6,985 new homes. Rather than identifying preferred sites, the 2024 Draft Plan presented all sites under consideration for further assessment. No indication was given as to which sites the Council favoured or intended to discount.

What feedback was received?

4.0.4 The consultation generated mixed views on the spatial options presented. There was clear support for the protection of strategic gaps, alongside recognition that increased growth in arc settlements could facilitate quicker delivery of smaller sites. Respondents consistently emphasised the importance of aligning new housing sites with the location of employment areas and ensuring that opportunities for brownfield redevelopment are fully captured.

4.0.5 Feedback from Historic England cautioned against the exclusion of strategic urban extensions and directing growth to arc settlements in recognition of potential harm to historic links between villages together with cumulative impacts on important historic features.

4.0.6 Most of the representations relating to specific sites expressed objection to the development at Grimsby West.

4.1 Preferred option: Spatial distribution of homes

4.1.1 The four 'Spatial Zones' applied in the adopted Local Plan were proposed to be retained in the 2024 Draft Plan. That approach continues to be supported in recognition that settlements and areas within the zones possess similar characteristics and are known to have close physical and functional relationships.

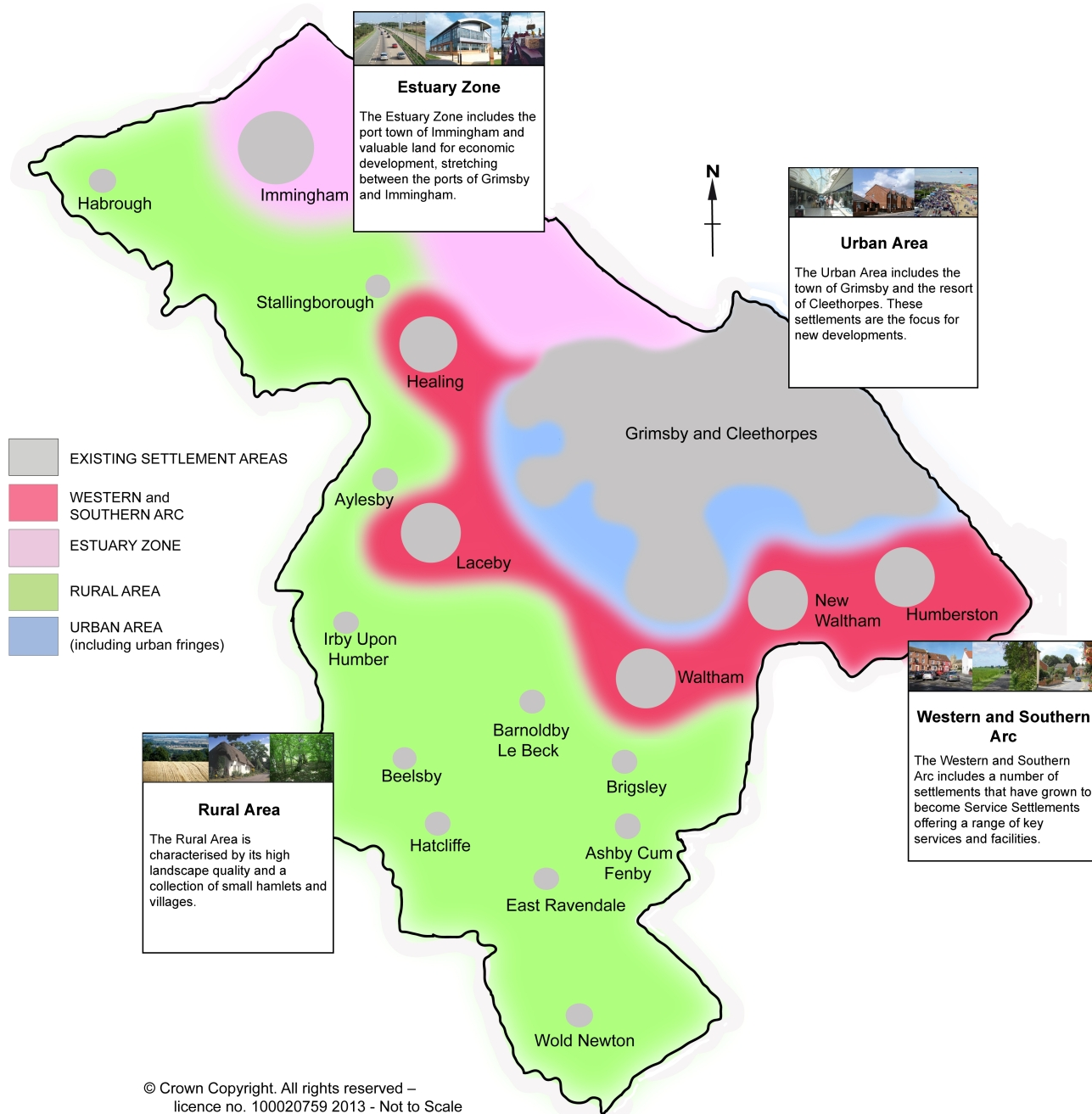


Figure 4.1 Spatial Zones

4.1.2 The spatial distribution is informed by:

1. the need to fulfil the housing needs requirements over the plan period and beyond;
2. the need to provide choice in the housing market;
3. the need to reconcile competing housing market pressures with the drive to promote sustainable transport choices;
4. the need to balance development pressures with the need to prevent coalescence of settlements;

5. the desire to regenerate brownfield sites with the need to provide sufficient deliverable housing sites to meet future housing needs which necessitates large area of greenfield development;
6. the need to regenerate and redevelop urban areas to address specific issues of inequality and deprivation, set against consideration of flood risk in these areas;
7. the need to foster and support economic growth, recognising the locational preferences and requirements of key sectors; and,
8. the provision of community facilities and services.

Draft PO Strategic Policy 3

Distribution of new homes

New homes will be distributed as follows

Settlement level	Settlement	Spatial zone	Proportion of residential development
Level 1: Urban Area	Grimsby Cleethorpes	Urban Area	In combination, between 60 to 65% of new homes will be constructed in and on the fringes of the urban area.
Level 2: Local service centres	Immingham	Estuary Zone	Between 10 and 15% of new homes will be constructed in and on the fringes of Immingham.
Level 2: Local service centres	Healing Humberston Laceby Waltham New Waltham	Western and Southern Arc	In combination, between 20 and 25% of new homes will be constructed in and on the fringes of the arc settlements, with separation between maintained.
Level 3: Rural settlements	Habrough Stallingborough	Rural Area	In combination, between one and five percent of new homes will be constructed in and on the fringes of the rural settlements.
Level 4: Minor rural settlements	All other settlements	Rural Area	Housing delivery in this area will comprise windfalls and exceptions only.

Table 4.1 Settlement hierarchy

4.2 Preferred option: Housing allocations

4.2.1 The sites presented below [links as appropriate] have been subject to further assessment and are, at this stage, considered suitable for allocation. Collectively, these sites could provide around 9,200 homes, which would constitute a significant and substantial element of the required housing supply. Other assumptions that must be factored into the borough's land supply calculations are:

1. Contributions from sites under construction (currently circa 3,400);
2. Inclusion of an appropriate and justified annual windfall allowance (77 per year based on current evidence and excluding the first five years of the plan);
3. Annual rate of demolition and loss assumptions (45 / year based on current evidence)

4.2.2 The Council will continue to engage developers and landowners to make sure that the preferred site allocations and associated delivery forecasts are appropriate and reasonable. Feedback received through this consultation may, therefore, lead to some changes to the list of sites below and these will be presented in the Regulation 19 version of the Local Plan in 2026.

Grimsby

Reference number	Site location / description	Indicative capacity	Status
HOU021A	Land west of Great Coates (Church Farm), Grimsby	9	Permission for residential development. Not allocated in the adopted Local Plan.
HOU037	Land to the west of Cartergate, Grimsby	30	Allocated in the adopted Local Plan.
HOU045	Land at cricket field, Littlefield Lane, Grimsby	74	Permission of residential development on the site. Not allocated in the adopted Local Plan.
HOU061A	Weelsby Road Depot, Weelsby Road, Grimsby	33	Partly allocated in the adopted Local Plan (HOU141A)
HOU063A	Land north of Wootton Road, Grimsby	16	Not allocated in the adopted Local Plan.
HOU064A	Burwell Drive/Winchester Road, Grimsby	20	Not allocated in the adopted Local Plan.
HOU118	Central Parade, Yarborough Estate (Freshney Green), Grimsby	89	Permission for residential development on the site. Allocated in the adopted Local Plan.

Reference number	Site location / description	Indicative capacity	Status
HOU154	YMCA, Peakes Lane, Grimsby	40	Application for residential development pending decision. Not allocated in the adopted Local Plan.
HOU272A	Land at Cartergate, Grimsby	48	Not allocated in the adopted Local Plan.
HOU303	29 to 31 Chantry Lane, Grimsby	10	Permission for residential development. Allocated in the adopted Local Plan.
HOU342	Grimsby West Urban Extension (Land west of Great Coates), Grimsby	3,337	Masterplan submitted for approval. Allocated in the adopted Local Plan.
HOU354A	Duchess Street car park, Grimsby	39	Allocated in the adopted Local Plan.
HOU355	Scartho Top playing field, Heimdall Road, Grimsby	88	Allocated in the adopted Local Plan.
HOU375	260 Macaulay Lane, Grimsby	20	Not allocated in the adopted Local Plan.
HOU380	Garth Lane (Alexander Docks), Grimsby	67	Application for residential development pending decision. Not allocated in the adopted Local Plan.
HOU386	Rear of 73 to 105 Granville Street (Garages), Grimsby	9	Not allocated in the adopted Local Plan.
HOU388	Eleanor House, 19 Eleanor Street, Grimsby	13	Not allocated in the adopted Local Plan.

Table 4.2 Grimsby preferred site options

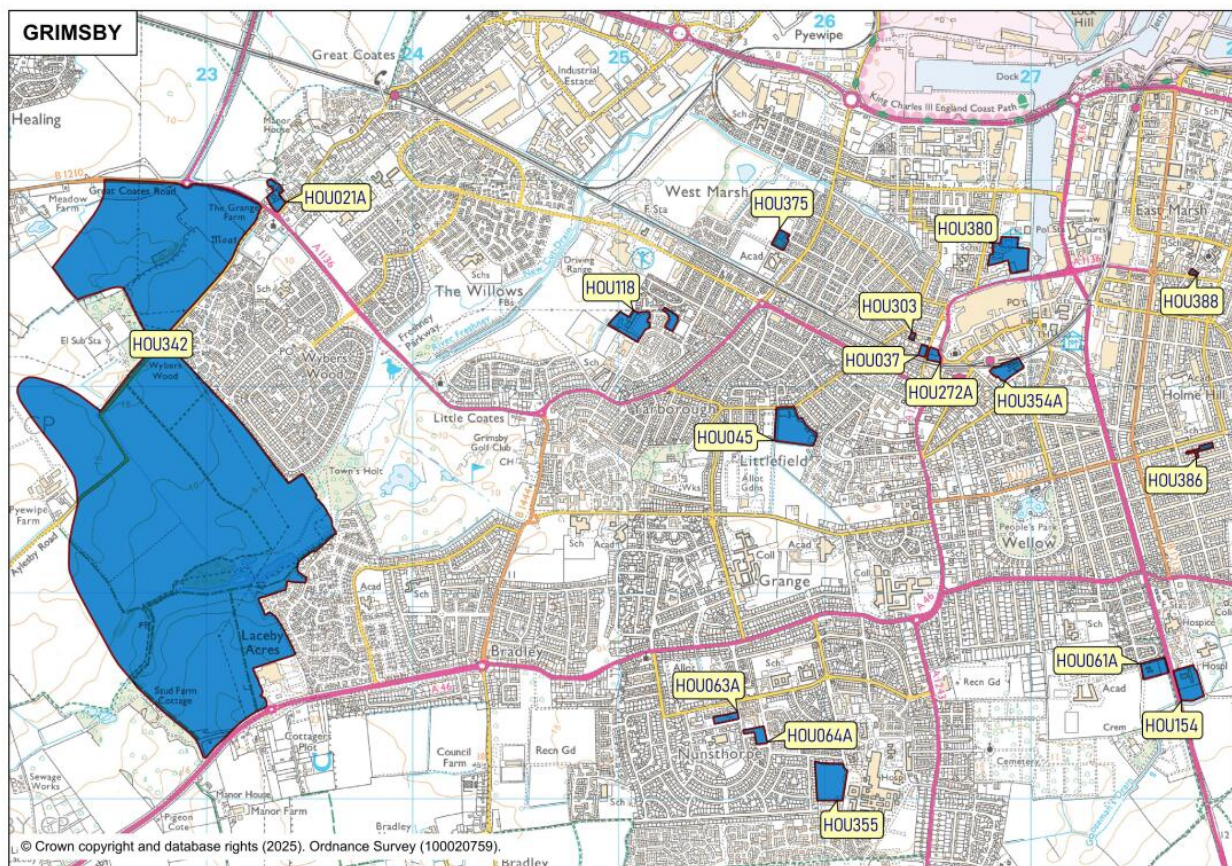


Figure 4.2 Preferred housing sites Grimsby

Cleethorpes

Reference number	Site location / description	Indicative capacity	Status
HOU042	Site of former Clifton Bingo, Grant Street, Cleethorpes	99	Allocated in the adopted Local Plan. Planning permission for residential development on the site.
HOU074B	Land north and west of Pennells Garden Centre, Weelsby Hall Farm, Humberston Road, Cleethorpes	1,500	Allocated in the adopted Local Plan.
HOU141A	Former Matthey Humberston C of E School (Lower) playing fields, Cleethorpes	98	Allocated in the adopted Local Plan.
HOU353	Lindsey Lower School playing fields, Beacon Avenue/Bentley Street. Cleethorpes	70	Application for residential development pending decision. Allocated in the adopted Local Plan.
HOU381	Bursar Primary School, corner Bursar Street and Frederick Street, Cleethorpes	20	Application for residential development pending decision. Not allocated in the adopted Local Plan.

Table 4.3 Cleethorpes preferred site options

Figure 4.3

Immingham

Reference number	Site location / description	Indicative capacity	Status
HOU005	Land to the west of Stallingborough Road, Immingham	319	Not currently allocated in the adopted Local Plan.
HOU373	Land of former tower blocks, Washdyke Lane, Immingham	107	Not currently allocated in the adopted Local Plan.
HOU394	Habrough Road, Immingham	750	Not currently allocated in the adopted Local Plan.

Table 4.4 Immingham preferred site options

4.2.3 The Council is progressing work to support sites HOU005 and HOU394 coming forward as a strategic site and is therefore developing appropriate site-specific policy to inform the site's development. The policy will respond to further work associated with technical issues and constraints such as the impact and influence of the route of the carbon capture pipelines and recently announced potential hydrogen pipeline. The detailed policy will be presented in the Regulation 19 version of the local plan.

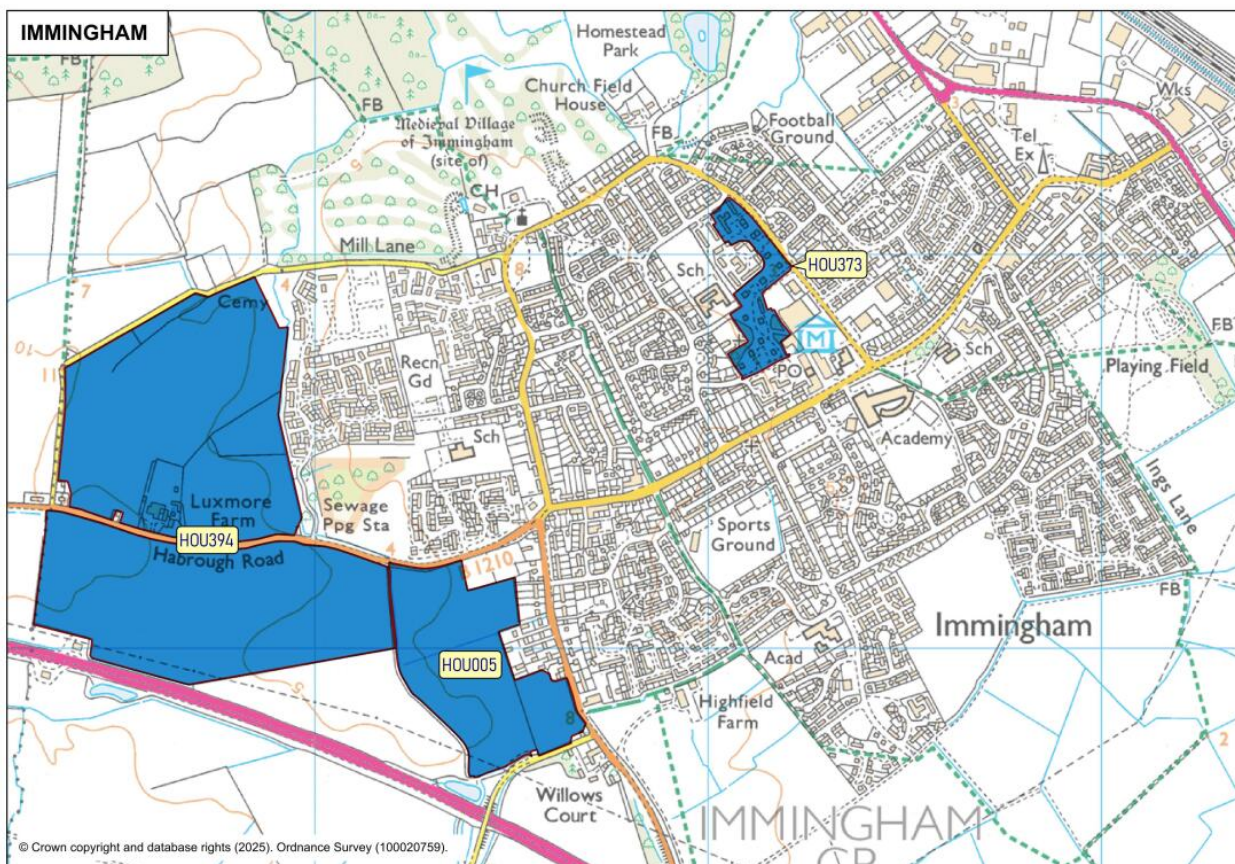


Figure 4.4 Preferred housing sites Immingham

Stallingborough

Reference number	Site location / description	Indicative capacity	Status
HOU190A	Land east of Ayscough Avenue and north of Healing Road, Stallingborough	250	Not currently allocated in the adopted Local Plan. NOTE: Potential area of flood risk within the north east of the site.
HOU294	Land off Station Road adjacent to railway station, Stallingborough	25	Not currently allocated in the adopted Local Plan. Planning decision awaiting signing of Section 106.

Table 4.5 Stallingborough preferred site options

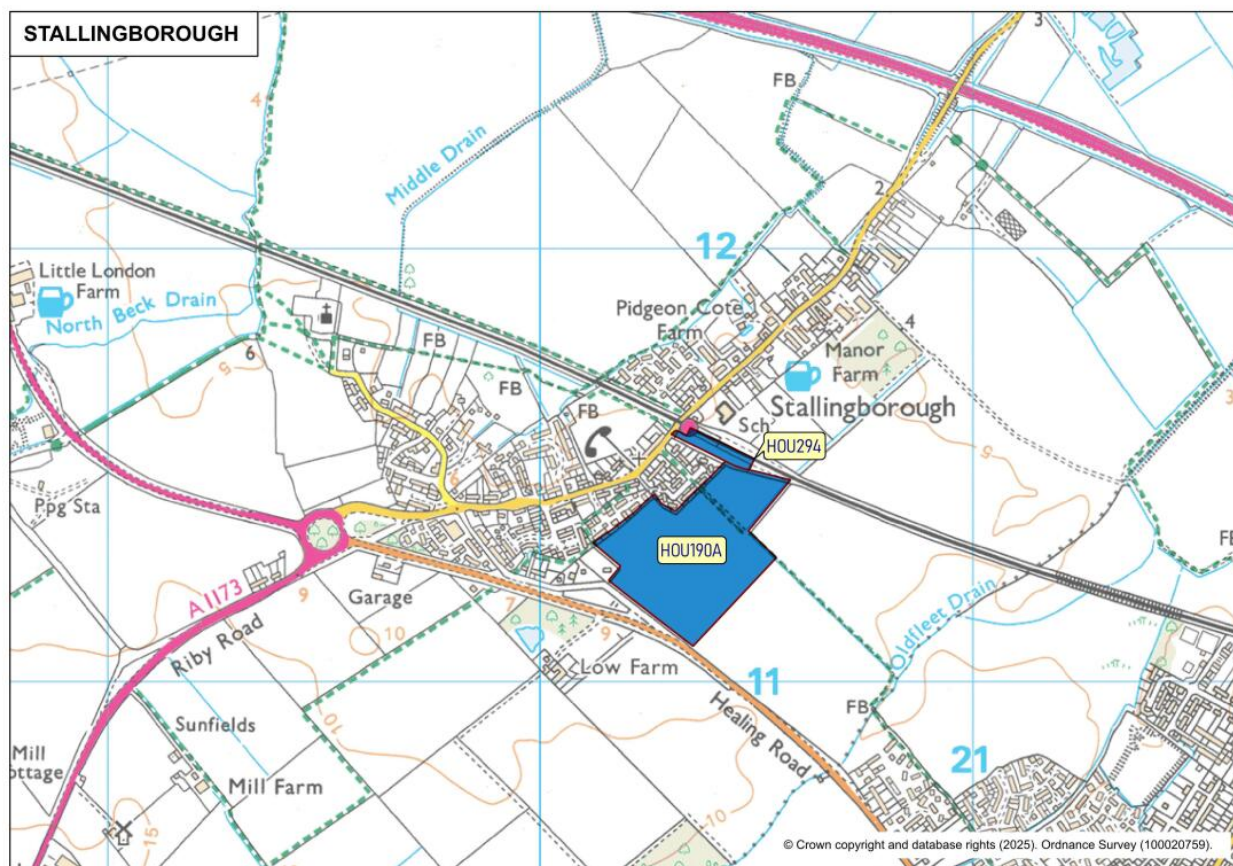


Figure 4.5 Preferred housing sites Stallingborough

Habrough

Reference number	Site location / description	Indicative capacity	Status
HOU180A	Land at Meadow Farm, Habrough	50	Not currently allocated in the adopted Local Plan.

Table 4.6 Habrough preferred site options

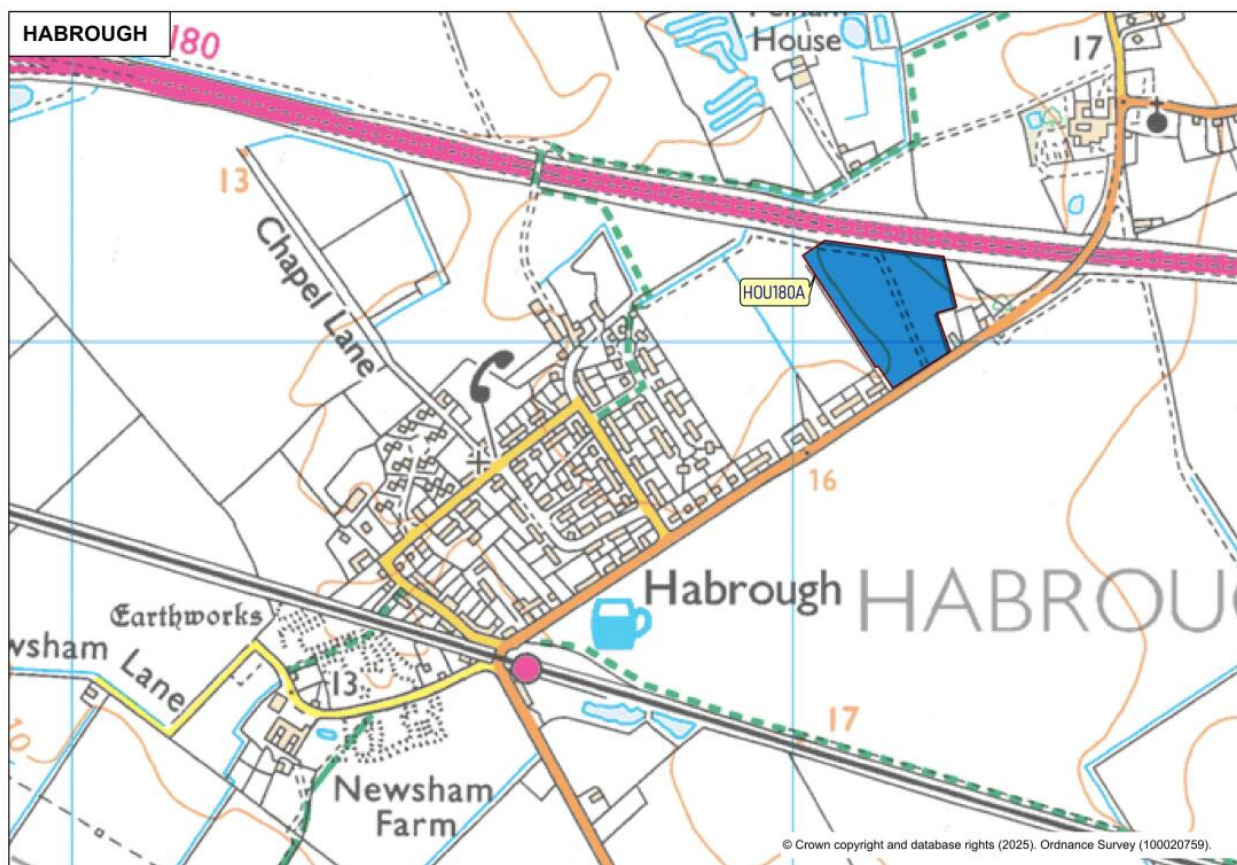


Figure 4.6 Preferred housing sites Habrough

Laceby

Reference number	Site location / description	Indicative capacity	Status
HOU068B	Land off Butt Lane, Laceby	119	Not currently allocated in the adopted Local Plan.
HOU351, HOU351A	Land at Caistor Road, Laceby	122	Not currently allocated in the adopted Local Plan. Planning application for residential development pending decision.

Table 4.7 Laceby preferred site options

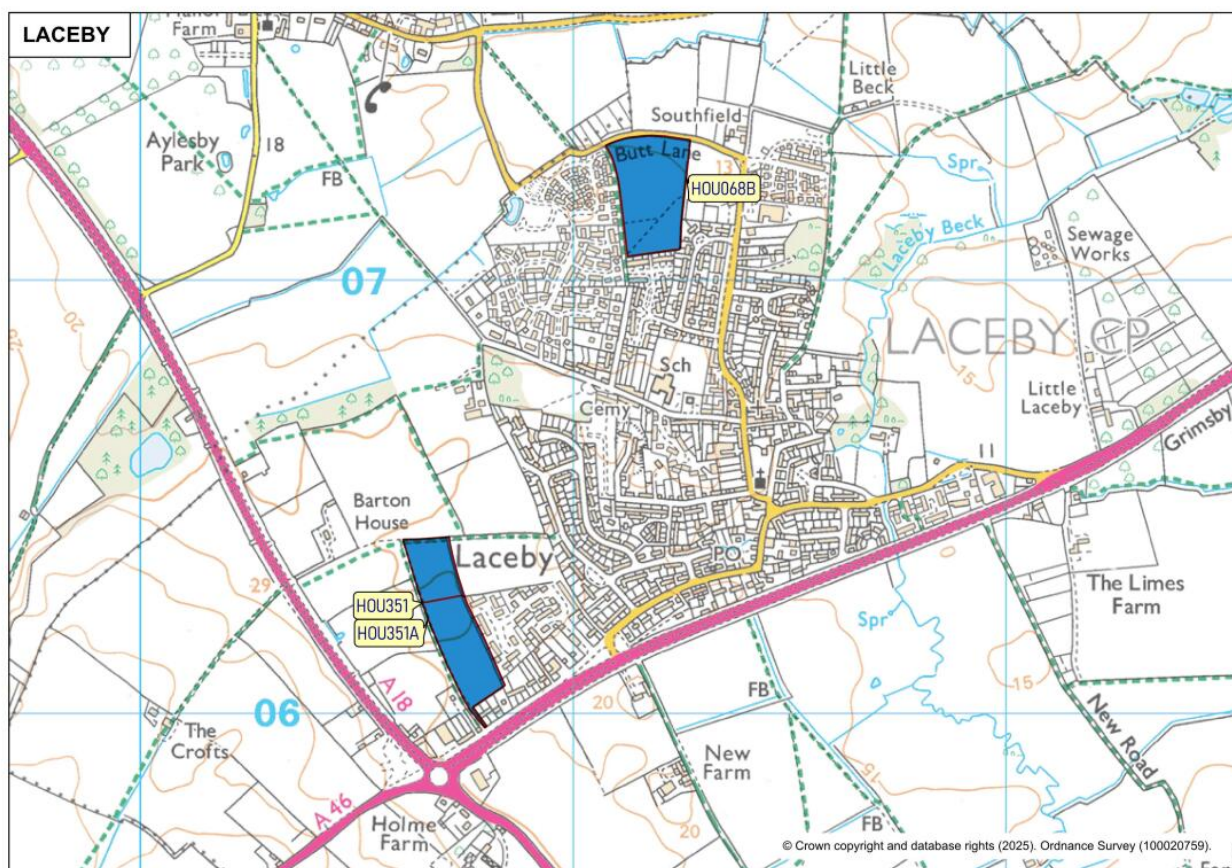


Figure 4.7 Preferred housing sites Laceby

Humberston

Reference number	Site location / description	Indicative capacity	Status
HOU084A	Land south of Humberston	198	Allocated in the adopted Local Plan and evidence to demonstrate it is being progressed.
HOU139	Land to the north of Humberston Avenue	311	Allocated in the adopted Local Plan and evidence to demonstrate it is being progressed.
HOU340	Land south of 69 to 90 Humberston Avenue	190	Not currently allocated in the adopted Local Plan.

Table 4.8 Humberston preferred site options

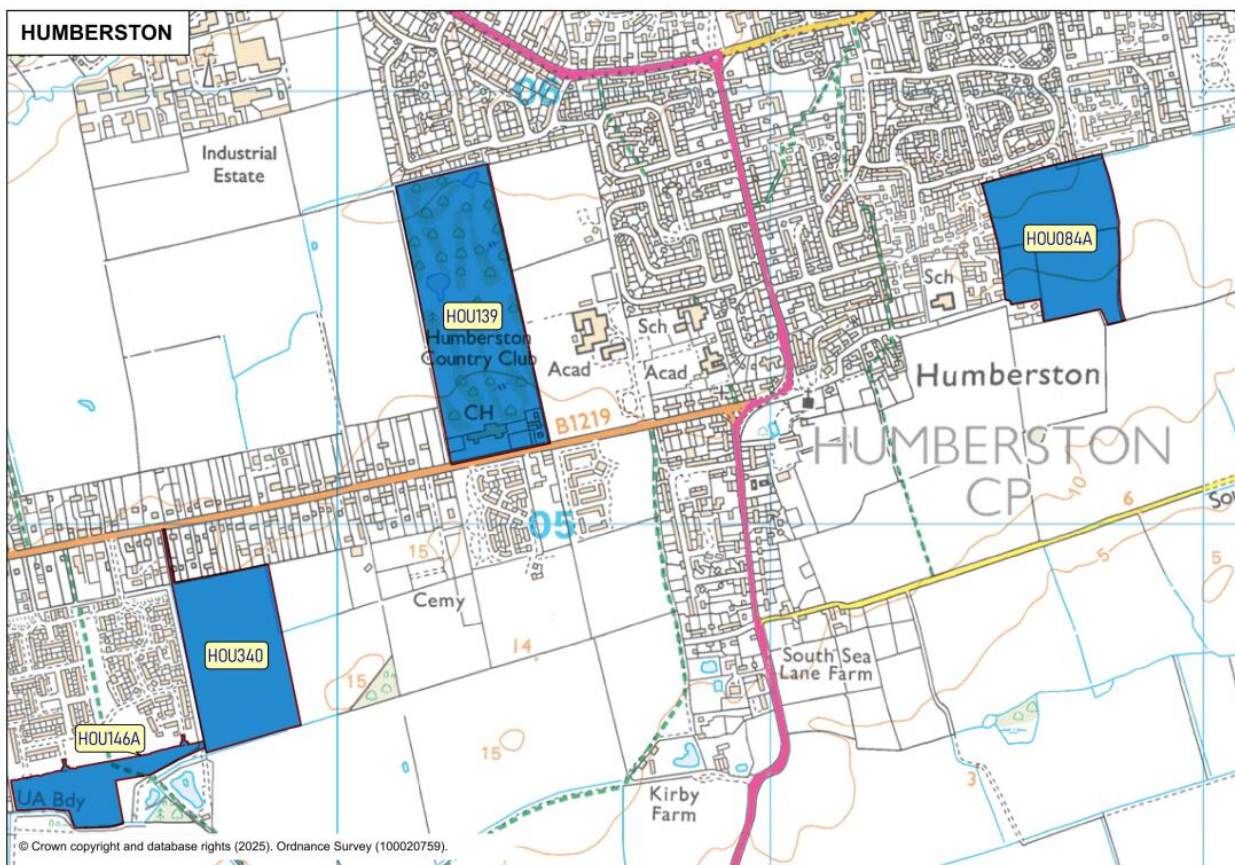


Figure 4.8 Preferred housing sites Humberston

New Waltham

Reference number	Site location / description	Indicative capacity	Status
HOU104	Land at Louth Road, New Waltham	249	Allocated in the adopted Local Plan and evidence to demonstrate site is being progressed. Planning permission for residential development on the site.
HOU105A	Land west of Louth Road and opposite Toll Bar School, New Waltham	39	Forms part of wider site allocation in the adopted Local Plan, which is under construction. Planning permission for residential development on the site.
HOU105B	Land west of Louth Road and opposite Toll Bar School, New Waltham	57	Forms part of wider site allocation in the adopted Local Plan, which is under construction. Planning permission for residential development on the site.
HOU146A	Land south of Millennium Park, Humberston Avenue, New Waltham	80	Expansion of site allocated in the adopted Local Plan. Planning permission for residential development on the site.

Table 4.9 New Waltham preferred site options

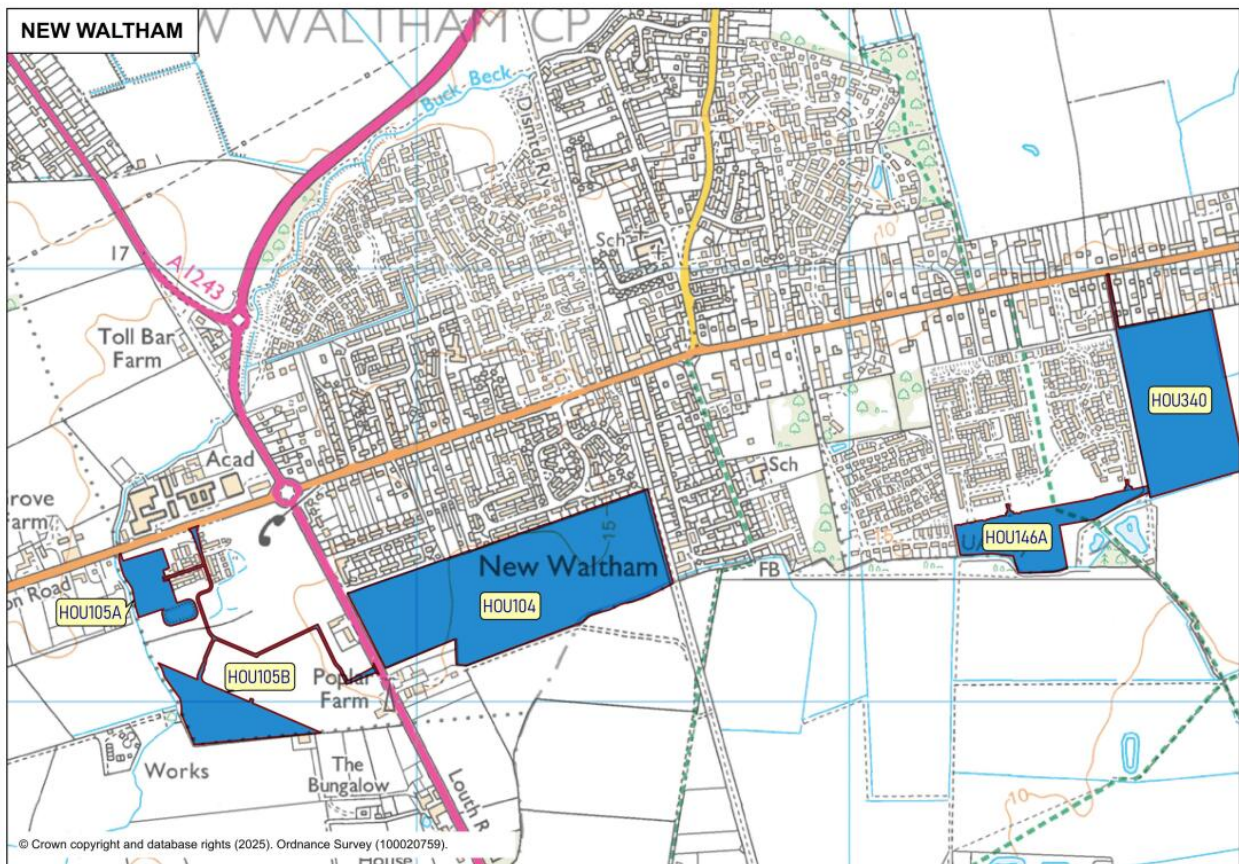


Figure 4.9 Preferred housing sites New Waltham

Waltham

Reference number	Site location / description	Indicative capacity	Status
HOU110	Land at Cheapside, Waltham	150	Allocated in the adopted Local Plan. Planning application for residential development pending decision.
HOU129	Land to the west of Cheapside, Waltham	150	Allocated in the adopted Local Plan. Planning application for residential development pending decision.
HOU287A	Land north of Woodland Way (east of Grimsby Road), Waltham	9	Expansion of site allocated in the adopted Local Plan.
HOU338	The Old Nurseries, Cheapside, Waltham	14	Not currently allocation in the adopted Local Plan.
HOU374	Land off Waltham Road (technically Barnoldby le Beck but adjoins Waltham)	42	Not currently allocation in the adopted Local Plan.

Table 4.10 Waltham preferred site options

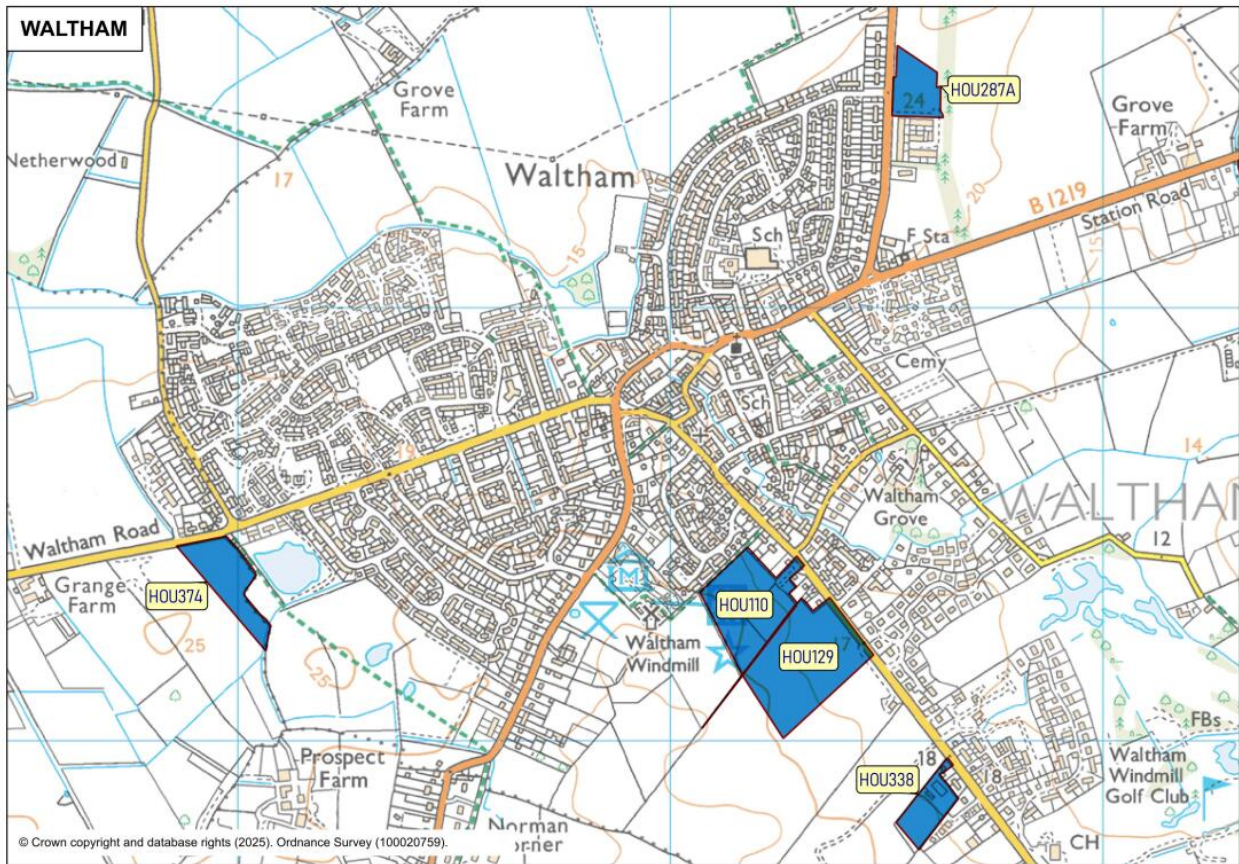


Figure 4.10 Preferred options housing sites in Waltham

Section 5 Infrastructure

- 5.0.1** The Council recognises that sustainable growth will need to be supported by the provision of appropriate new and upgraded infrastructure to meet the needs of the development. Infrastructure is a collective term for services, facilities and structures such as roads, electricity, sewerage, water, schools, health provision, and open spaces that people need to live happy, healthy, and safe lives.
- 5.0.2** The Local Plan will be accompanied by a document called an Infrastructure Delivery Plan (IDP). The IDP will identify the key infrastructure needed to support the new development proposed in the Plan. This may include specific transport, schools, healthcare, electricity, gas, water, sewerage, sustainable drainage, and telecommunication needs. The Council is continuing to work with infrastructure providers to understand and plan for future infrastructure requirements and these findings are expected to inform delivery timescale predictions.
-

Section 6 Part 2 - Introduction

- 6.0.1** This part of the Preferred Options document covers the remaining policies that were consulted on in the 2024 Draft Plan. Whilst no revisions are presented to those policies in this document, a summary of the main issues raised, and an outline of ongoing work is presented below.
- 6.0.2** You can view a copy of the full comments received on the online [consultation portal](#) and clicking on the “What People Said” heading.

Section 7 Vision and Objectives

What was proposed in the 2024 Draft Plan ([Section 4 A vision for North East Lincolnshire](#))

- 7.0.1** The vision statement clearly articulates the overarching aims of the Local Plan and sets the context for development across the Borough. It is supported by a series of objectives that directly align with the policies contained within the Plan. The wording of the vision and objectives in the 2024 Draft Plan remained largely unchanged from the adopted Plan.

Consultation feedback

- 7.0.2** Overall, comments were broadly supportive of retaining the existing vision set out in the adopted Local Plan. However, several responses recommended incorporating more specific proposals relating to infrastructure, transport connectivity, and road networks. Additionally, there was a clear call for stronger emphasis on climate change mitigation and greater recognition of heritage assets and areas of distinctive character.
- 7.0.3** Feedback on the objectives was more varied. While some respondents supported their general direction, others felt that certain objectives lacked specificity. There was also concern that, given the current economic climate, some of the goals may be unrealistic or difficult to achieve

Developing the vision and objectives

- 7.0.4** As refinements are made to the Plan and its policies, the vision and objectives will be reviewed to ensure they remain aligned and continue to be fit for purpose.
-

Section 8 Spatial strategy

8.1 Settlement hierarchy

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 1 Settlement hierarchy](#))

- 8.1.1** The settlement hierarchy is used to guide the distribution of growth and development across the borough. It helps ensure that development is sustainable, proportionate to the role and function of each settlement and is aligned with infrastructure capacity and accessibility. In the 2024 Draft Plan, the Council proposed retaining the settlement hierarchy established in the adopted Plan, with additional wording introduced to clarify that expansion within Level 2 settlements should not lead to coalescence of built-up areas.

Consultation feedback

- 8.1.2** There was strong support for strengthening protections around village character and preventing coalescence. However, concerns were raised regarding the capacity of the transport network and local services to support sustainable growth. Some respondents suggested that limited expansion of smaller rural settlements could help accommodate housing needs, while others cautioned that development near settlement edges may contribute to urban sprawl and undermine the distinctiveness of rural areas.

Evidence and policy development

- 8.1.3** Work is ongoing to ensure that the infrastructure requirements necessary to support planned growth are fully explored and incorporated into the updated Local Plan. The findings from this work will be reviewed in the context of the settlement hierarchy and associated policies to ensure a coordinated and sustainable approach to development.

8.2 Development boundaries

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 2 Development boundaries](#))

- 8.2.1** Development boundaries have long served as a planning tool within the Borough to distinguish between built-up areas and the surrounding open countryside. The 2024 Draft Plan proposed retaining the approach to development boundaries set out in the adopted Plan, while clarifying that the precise location of these boundaries will be confirmed following the identification of housing and employment site allocations.

Consultation feedback

- 8.2.2** Some respondents expressed reservations about the robustness of development boundaries, particularly in relation to housing proposals that appeared to extend beyond the proposed limits. Others recommended that boundaries be strategically positioned to reduce travel times to employment centres. There was also support for allowing development outside or adjacent to defined boundaries where it could benefit rural communities or deliver affordable housing, though this was balanced by concerns that such growth could contribute to urban sprawl and erode settlement character.

Evidence and policy development

- 8.2.3** To continue to support the policy approach, and to provide additional evidence/justification for the land use allocations and consequential changes to the development boundaries, the Council is working to update the Landscape Character Assessment.

8.3 Green wedges

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 3 Green wedges](#))

- 8.3.1** The 2024 Draft Plan introduced a Green Wedge Policy as a strategic planning tool aimed at protecting and enhancing green spaces both between and within settlements. The identified areas were informed by the findings of the Green Wedges Methodology and Evaluation (2023). However, it was acknowledged that amendments to some of the proposed green wedge boundaries may be necessary as the Plan evolves and site selection work progresses.

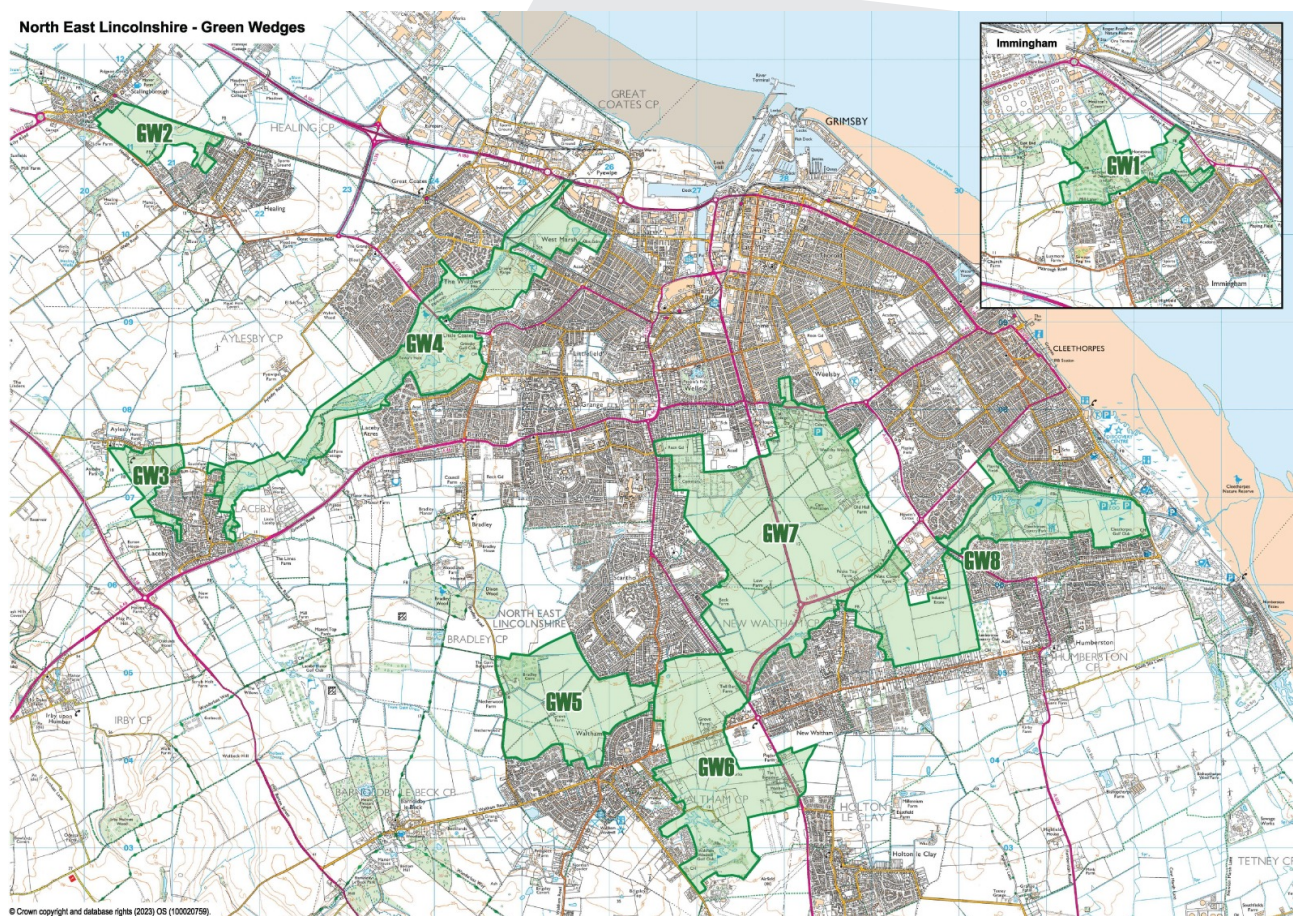


Figure 8.1 Green Wedges overview

Consultation feedback

- 8.3.2** There was broad support for the principle of introducing a Green Wedge Policy, with many respondents emphasising the importance of preventing coalescence between settlements. Suggestions were made to extend the designated green wedge areas, while concerns were raised about potential housing sites falling within these defined zones. Conversely, some respondents advocated for a reduction in the extent of certain green wedges, citing their character and proposing limited development on the fringes that could 'soften' boundaries through enhanced landscaping and biodiversity gains. Others expressed concern that the proposed green wedge areas may unduly constrain future development opportunities. Additionally, several comments highlighted ambiguity within the policy wording and called for greater clarity on the types of development that would be considered acceptable within and adjacent to green wedge areas.

Evidence and policy development

- 8.3.3** The Council continues to develop its approach to green wedges, while recognising that some designated areas may conflict with preferred site allocations. The Green Wedges Methodology and Evaluation (2023) will be reviewed, and its conclusions updated as necessary to reflect emerging evidence. In parallel, the policy wording will be revisited and refined to ensure clarity and alignment with the evolving spatial strategy.

8.4 Infrastructure

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 4 Infrastructure](#))

- 8.4.1** The Infrastructure Policy in the 2024 Draft Plan builds on the mechanisms established in Policy 6 of the adopted Local Plan (2018), ensuring that new development is supported by appropriate infrastructure. The draft policy acknowledges that the final balance of developer contributions will be subject to viability assessment, to avoid placing undue financial burdens that could hinder delivery.
- 8.4.2** Key additions to the draft policy include:
1. Specific requirements for contributions to Special Educational Needs (SEN) provision within residential schemes.
 2. Reference to the mandatory requirement for Biodiversity Net Gain (BNG).
 3. Integration of the telecommunications policy into the broader infrastructure framework.

Consultation feedback

- 8.4.3** Key themes included:
- Broader Social Infrastructure Needs: Respondents highlighted the importance of considering a wider range of social infrastructure, including healthcare services, educational facilities, and transport connectivity, to support sustainable development.

- Support for Biodiversity Net Gain: Additional support was expressed for strengthening the BNG requirements, with calls for clearer implementation guidance.
- Viability Concerns: Several comments reflected ongoing viability challenges for developers, noting the tight profit margins associated with development in the borough and the need for flexibility in contribution expectations.

8.4.4 Statutory and Stakeholder Feedback:

- Environment Agency: Recommended greater consideration of sewerage infrastructure, to be addressed through the Infrastructure Delivery Plan in collaboration with Anglian Water.
- Historic England: Emphasised the need to integrate heritage asset considerations throughout the planning process.
- Sport England: Raised concerns that the policy does not adequately recognise sports facilities as essential components of local infrastructure.

Evidence and policy development

8.4.5 A Viability Assessment has been prepared to evaluate the financial implications of the policies set out in the 2024 Draft Plan. The assessment concluded that the emerging policy framework is appropriate and deliverable. This work will be updated as policies are refined to ensure that any changes are captured and that the findings remain reflective of current market conditions.

8.4.6 In parallel, the Council is progressing work on its Playing Pitch Strategy and Indoor Sports Strategy. The outputs from these studies will be incorporated into both the Local Plan and the emerging Infrastructure Delivery Plan, ensuring that sport and recreation needs are fully considered as part of the infrastructure planning process.

Section 9 Climate change, flooding and energy

9.1 Flood risk

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 5 Flood risk](#))

- 9.1.1** The 2024 Draft Plan proposed retaining the approach to flood risk management set out in Policy 33 of the adopted Local Plan (2018), while introducing a new provision to ensure that development along the estuary does not compromise the future maintenance or potential enhancement of existing flood defence infrastructure.

Consultation feedback

- 9.1.2** There was broad support for a strong and proactive approach to flood risk management within the area. Several respondents suggested that further emphasis could be placed on enhancing existing infrastructure and sought greater clarity on how the stated objectives will be delivered, monitored, and reported.
- 9.1.3** Concerns were also raised regarding the inclusion of development proposals within areas identified as being at risk of flooding, with calls for more robust justification and mitigation measures to ensure long-term resilience. Comments from Natural England point to reviewing the policy for its consistency with the Shoreline Management Plan.

Flood risk evidence and policy development

- 9.1.4** The Council continues to strengthen the evidence base in support of the flood risk policy approach established in the adopted Local Plan (2018). Earlier this year, the Environment Agency released updated national flood risk information through the National Flood Risk Assessment (NaFRA). The revised mapping associated with NaFRA has been applied to the preferred site allocations identified in Part 1 of this document.
- 9.1.5** The Council is actively working with the Environment Agency to fully understand the implications of the NaFRA data and to ensure its appropriate application within the Local Plan framework. This collaborative approach will help maintain a robust and responsive policy position on flood risk management.
- 9.1.6** The Council is also reflecting on comments from Natural England and is looking to amend the policy and supporting text accordingly.

9.2 Water management

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 6 Water management](#))

- 9.2.1** No change to the adopted policy for water management (Policy 34) was proposed in the 2024 Draft Plan.

Consultation feedback

- 9.2.2** There was broad support for the development of a comprehensive water management strategy. However, some respondents raised concerns about the potential pressures that new development may place on existing infrastructure, particularly where proposals are located within areas at risk of flooding. It was suggested that the strategy could be strengthened by setting clear standards and targets for improving existing infrastructure.
- 9.2.3** The Environment Agency (EA) provided detailed comments recommending that the policy be strengthened in relation to sewage capacity. They advised that further evidence and consultation with Anglian Water (AW) should be undertaken to support decision-making. The EA also proposed wording amendments to encourage early engagement between developers, the EA, and AW on proposals that may impact water infrastructure. Additionally, they recommended increasing requirements related to water efficiency standards and non-mains foul drainage.

Evidence and policy development

- 9.2.4** In response to consultation feedback, the Council is actively exploring ways to strengthen its policy approach to water use in both domestic and non-domestic development. This includes reviewing efficiency standards to better reflect environmental priorities and infrastructure capacity.
- 9.2.5** One key proposal under consideration is the reduction of the water efficiency standard for residential development, currently set at 110 litres per person per day. The aim is to encourage more sustainable water use and reduce pressure on existing infrastructure, particularly in areas identified as being at risk of flooding or where capacity constraints exist.
- 9.2.6** The Council is considering an appropriate policy response to address the limitations within the foul and surface water networks, as well as water recycling facilities.
- 9.2.7** Policy changes will be informed by ongoing engagement with stakeholders, including the Environment Agency and Anglian Water, and will be supported by updated evidence to ensure deliverability and alignment with national guidance.

9.3 Low carbon energy infrastructure

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 7 Renewable and low carbon infrastructure](#))

- 9.3.1** Only minor revisions were proposed to Policy 31 of the adopted Local Plan. These updates include the addition of references to the Council's net zero carbon targets, reinforcing the strategic commitment to climate action. A new provision has also been introduced requiring proposals for large-scale commercial solar or onshore wind developments to demonstrate a clear benefit to local communities within the vicinity of the scheme.

Consultation feedback

9.3.2 Respondents generally expressed support for the proposed policy revisions. However, several suggestions were made to strengthen the approach:

- **Measurement of Net Zero Progress:** It was recommended that the policy more clearly explain how progress towards the Council's net zero targets will be monitored and reported.
- **Dedicated Solar Energy Policy:** Some commenters requested the inclusion of a specific policy focused on solar energy development, with Immingham identified as a potentially suitable location for further solar infrastructure.
- **Carbon Capture:** There were calls for carbon capture technologies to be more explicitly referenced within the policy framework, reflecting their growing role in supporting low carbon energy strategies.

Evidence and policy development

9.3.3 No specific new evidence is currently being progressed to support the policy. However, the provisions within the draft version of the policy are being reviewed to ensure consistency and alignment with national planning policy and guidance. For example, it is recognised that the 2024 changes to the NPPF no longer require suitable areas for onshore wind energy developments to be defined in Local Plans as a prerequisite to planning permission.

9.3.4 The policy development process is focused on refining the existing framework to reflect updated strategic priorities, stakeholder feedback, and best practice. While a dedicated evidence base is not being advanced at this stage, the Council continues to monitor relevant data and guidance to inform future updates and ensure the policy remains robust and deliverable.

9.4 Low carbon energy

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 8 Energy and low carbon living](#))

9.4.1 The 2024 Draft Plan includes a minor revision to Policy 32 of the adopted Local Plan: the introduction of a requirement for energy efficiency and low carbon technologies to be incorporated into design considerations for new development.

Consultation feedback

9.4.2 The policy was broadly supported, with no formal objections. However, several suggestions were made to enhance its effectiveness:

- **Windfarm Siting:** Requests were made to include safeguards ensuring windfarms are not located close to residential dwellings.
- **Net Zero Delivery:** Some respondents questioned the achievability of net zero targets, citing competing funding priorities (e.g. social infrastructure) and land availability constraints.

- **Solar Panel Requirement:** A proposal was made to require solar panels on the roofs of new buildings to reduce land pressure and support renewable energy generation.
- **Monitoring and Reporting:** Comments called for clearer mechanisms to track and report progress towards net zero.
- **Flexibility for Small-Scale Improvements:** It was suggested that the policy wording be made more flexible to accommodate minor alterations and individual property improvements.

Evidence and policy development

- 9.4.3** No specific new evidence is currently being progressed to support the policy. However, the draft policy provisions are being reviewed to ensure consistency with national planning policy and guidance. This includes alignment with the Council's net zero commitments and consideration of emerging best practice in low carbon design and energy infrastructure.
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Section 10 The natural environment

10.1 Health and wellbeing

What was proposed in the 2024 Draft Plan ([Draft Policy 1 Health and wellbeing](#))

10.1.1 A new policy was introduced that aims to embed health and wellbeing considerations into the planning process. It promotes the creation of healthy, inclusive, and active communities by:

1. Encouraging access to green spaces, active travel routes, and community facilities.
2. Supporting development that contributes positively to physical and mental health.
3. Requiring Health Impact Assessments (HIAs) for residential developments of more than 150 dwellings.

Consultation feedback

10.1.2 The policy received broad support, with positive feedback on its overall approach and wording. However, several key points were raised:

- Health Impact Assessments (HIAs): Concerns were expressed about the threshold for requiring an HIA. Some felt the 150-dwelling threshold could be exploited to avoid submission, while others questioned the need for an HIA where no clear health impacts are anticipated.
- Greenfield Sites: Respondents noted that greenfield land often serves informal recreational purposes. If developed, the impact on community health and wellbeing should be considered.
- Design for Activity: Sport England highlighted the role of design in encouraging physical activity and requested explicit reference to this within the policy.
- Infrastructure and Transport: Some representations stressed the importance of assessing infrastructure and transport capacity before development proceeds.
- Flexibility: Suggestions were made to allow the policy to apply more flexibly to small-scale property improvements and minor alterations.

Evidence and policy development

10.1.3 No specific new evidence is currently being progressed to support the introduction of the policy. However, the approach is being reviewed to ensure consistency with national planning policy and guidance, and to reflect best practice in integrating health into spatial planning.

10.2 Green infrastructure

What was proposed in the 2024 Draft Local Plan ([Draft Strategic Policy 8 Developing a green infrastructure network](#))

- 10.2.1** Recognising the important role that different forms of green infrastructure play, policy 40 (developing a green infrastructure network) of the adopted local plan is proposed to be retained. The open gap between New Waltham and Holton Le Clay was added to the list of areas offered specific protection.

Consultation feedback

- 10.2.2** No overarching objections were received in relation to the policy. However, several comments suggested strengthening the protection of green infrastructure, including greater emphasis on blue infrastructure and the identification of additional land for protection.
- 10.2.3** Feedback was also received regarding the proposed green wedges, which is addressed under questions 8 and 9 of the consultation. Some respondents raised concerns about the misuse of green spaces by motorcycles and the potential impact of new development on public rights of way

Policy development and evidence base

- 10.2.4** The Natural England Green Infrastructure Mapping Database is being explored and opportunities for strengthening the policy framework considered.

10.3 Landscape

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 10 Landscape](#))

- 10.3.1** A revision to policy 42 of the adopted Local Plan was proposed to reflect the updated NPPF requirement for street trees to be provided within developments.

Consultation feedback

- 10.3.2** The policy received broad support, with most representations welcoming the increased emphasis on tree canopy protection. Key points raised include:
- Protection of Mature Trees and Hedgerows: Several respondents requested stronger safeguards for existing mature trees and hedgerows, particularly in areas subject to development.
 - Landscape Appraisals: It was suggested that the policy should explicitly require landscape appraisals to be undertaken by qualified professionals or recognised organisations.

- Long-Distance Views: Some representations, particularly in relation to proposed development at Stallingborough, highlighted the importance of considering long-distance views in landscape planning.
- Climate Change Benefits: Commenters recommended that the policy should reference the positive role trees play in mitigating climate change, including carbon sequestration and urban cooling.

Evidence and policy development

- 10.3.3** The Council acknowledges that some of the evidence underpinning the landscape policy is dated and requires updating to reflect landscape changes, particularly around the fringes of the borough's settlements. This review will help ensure that the policy remains responsive to current conditions and continues to support high-quality, context-sensitive development. Future updates may include refreshed landscape character assessments and mapping to inform decision-making and strengthen protection of valued natural features.

10.4 Green space and recreation

What was proposed in the 2024 Draft Plan ([Draft Policy 2 Green space and recreation](#))

- 10.4.1** Building on Policy 43 of the adopted Local Plan, the 2024 Draft Plan proposed continued protection and enhancement of green spaces and recreational assets.
- 10.4.2** The consultation invited site submissions for assessment against Local Green Space designation criteria and sought feedback on whether to adopt revised Natural England standards for natural green space provision.

Consultation feedback

- 10.4.3** Representations were generally supportive of the proposed approach. Key points raised include:
- Requests for additional designations: Specific sites were suggested for inclusion, such as Grimsby West and the land between Waltham Windmill and Cheapside.
 - Alignment with national standards: Some respondents recommended that green space designations be informed by updated Natural England standards to ensure consistency and robustness.
 - Community involvement in funding: There were calls for greater transparency and consultation regarding how commuted sums (developer contributions) are spent on green space provision and maintenance.
 - Natural England has recommended that the policy provide greater clarity and specificity regarding the design requirements of green space intended to mitigate recreational disturbance impacts on the Humber Estuary's designated sites.

Evidence and policy development

- 10.4.4** All proposed Local Green Space designations submitted through the consultation process have been reviewed. However, none were found to meet the specific criteria set out in the NPPF. Similarly, other sites identified as requiring protection were found to already benefit from existing designations under other policies or statutory protections.
- 10.4.5** To ensure the Local Plan remains accurate and responsive to land use changes, the Council is undertaking a full review of green spaces, sport and recreation areas, and equipped play facilities as identified on the adopted Policies Map. This review will help capture any changes in land use and ensure that the policy framework continues to support accessible, high-quality green infrastructure across the borough.
- 10.4.6** Alongside this work, the Council is progressing the use of Natural England's Green Infrastructure Standards and additional requirements associated with recreational disturbance mitigation.

10.5 Protected habitats (biodiversity and geodiversity)

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 11 Biodiversity and Geodiversity](#))

- 10.5.1** The 2024 Draft Plan proposed only very minor changes to Policy 41 (biodiversity and geodiversity) in the adopted Local Plan, which seeks to positively plan for the creation, protection, enhancement and management of sites of biodiversity and geodiversity importance.

Consultation feedback

- 10.5.2** Representations were broadly supportive of the proposed policy. However, concerns were raised regarding the implications of biodiversity net gain requirements on new employment sites along the Humber bank. Respondents expressed apprehension that such requirements could constrain economic development due to challenges around deliverability and viability.
- 10.5.3** Additional representations called for enhanced protection of the chalk stream element within the Grimsby West development area.
- 10.5.4** Natural England advised that the policy should more clearly reflect the mitigation hierarchy. It also recommended that reference be made to the strategic role of the Cleethorpes Habitat Management Plan in mitigating recreational disturbance impacts on the Humber Estuary.

Evidence and policy development

- 10.5.5** The Council is drawing upon the evidence base and emerging priorities identified through the development of the Greater Lincolnshire Local Nature Recovery Strategy, with the intention of incorporating these into the revised policy framework.

- 10.5.6** Local Wildlife Sites and Local Geological Sites are identified on the adopted Policies Map, including the section of the River Freshney that intersects the Grimsby West strategic development site. These designations will be updated as new sites are assessed and formally recognised, ensuring the policy remains responsive to evolving ecological and geological understanding and provides appropriate local-level protection.

10.6 Biodiversity net gain

What was proposed in the 2024 Draft Plan ([Draft Policy 3 Biodiversity net gain](#))

- 10.6.1** A new policy was introduced to reflect the statutory requirements for Biodiversity Net Gain (BNG), setting out guiding principles for its delivery across the Borough.

Consultation feedback

- 10.6.2** Respondents broadly supported the inclusion of BNG requirements within the policy. Other comments noted:
- **Policy Clarity:** Some felt the wording lacked sufficient detail, particularly around implementation and monitoring.
 - **Site Assessment:** Comments highlighted the importance of a thorough understanding of on-site biodiversity conditions prior to development.
 - **Long-Term Monitoring:** Concerns were raised about how the Council intends to monitor BNG delivery over the required 30-year period, where applicable.
 - **Integration with Wider Strategies:** Suggestions were made to better align the policy with the Greater Lincolnshire Local Nature Recovery Strategy, national policy, and to include relevant links and references—particularly regarding hedgerow habitats.
 - **Species-Specific Measures:** Representations called for the inclusion of bird boxes and stronger protection for endangered bird species under the BNG policy.
 - **Off-Site Provision:** It was recommended that the Council consider allocating specific sites within the Local Plan to deliver BNG units over the plan period, supporting off-site provision where on-site delivery is not feasible.

Evidence and policy development

- 10.6.3** Revisions to the policy are being considered in the context of the emerging Local Nature Recovery Strategy, with a view to strengthening alignment with national guidance and improving clarity around delivery and monitoring mechanisms.

10.7 Habitat mitigation

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 12 Habitat Mitigation - South Humber Bank](#))

- 10.7.1** No changes were proposed to the overarching policy framework for delivering strategic mitigation in relation to development along the South Humber Bank. However, an update was proposed to the cost calculation embedded in Policy 9 of the adopted Local Plan, to ensure it more accurately reflects current delivery costs.

Consultation feedback

- 10.7.2** Most of the comments supported the increased scale of the mitigation site. Some comments however felt that the allocation of development on agricultural land presented a significant loss both for wildlife and for enjoyment.
- 10.7.3** Some responses requested clarity on the Council approach to delivering the allocated mitigation sites and for some of the successes and lessons learned from progress to date to be set out.

Evidence and policy development

- 10.7.4** With the support of Natural England and other key stakeholders, the Council is undertaking a review of its commitments set out in the South Humber Gateway Mitigation Delivery Plan (2019) to ensure comprehensive and transparent reporting on all relevant matters.
- 10.7.5** In parallel, the Council is progressing an update to the Terms of Reference for the South Humber Gateway Ecology Group, to reinforce meaningful collaboration and ensure the group continues to operate effectively in supporting strategic ecological mitigation.
-

Section 11 Design and amenity

11.1 Design principles

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 13 Good design in new developments](#))

- 11.1.1** There were no changes proposed to Policy 22 (good design in new developments) of the adopted Local Plan.

Consultation feedback

- 11.1.2** There was general support for the policy approach and proposed wording. However, it was suggested that explicit reference be made to the National Design Guide and National Model Design Code, in line with the NPPF, which emphasise the importance of consistency with national design principles in the preparation of local design codes and guides.
- 11.1.3** One representation proposed that swift bricks be incorporated into all new-build developments, including extensions, to support biodiversity enhancement.
- 11.1.4** Several respondents highlighted the importance of ensuring development is located appropriately. They recommended that the policy wording be amended to reflect the principle of placing development in the right location to minimise environmental and community impacts.

Evidence and policy development

- 11.1.5** The Council is actively considering the most appropriate approach to align with national policy requirements. As part of this process, it is exploring the potential integration of Sport England's Active Design principles into Local Plan policy, to support healthier and more active communities through well-designed environments.
- 11.1.6** In addition, the established protocol between the Council and Humberside Police, which informs the consideration of designing out crime, is currently under review. This includes evaluating opportunities to strengthen the application of Secured by Design principles within the policy framework to enhance community safety and resilience.

11.2 Historic environment

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 14 Conserving and enhancing the historic environment](#))

- 11.2.1** A new provision is proposed within part 2 of the historic environment policy (policy 39) of the adopted Local Plan to address the legal protection now afforded to historic statues, plaques, memorials, and monuments. No other changes to the policy were proposed.

Consultation feedback

- 11.2.2** Comments were broadly supportive of the policy approach and proposed wording. However, some representations highlighted the need to strengthen the protection of The Humberston Fitties, recognising it as a distinctive heritage asset and an important feature of the local character.
- 11.2.3** Additionally, several respondents requested that the policy more explicitly safeguard sites of archaeological interest, ensuring their preservation and appropriate consideration in the planning process.

Evidence and policy development

- 11.2.4** No specific evidence is being advanced at this stage, but the comments received are being considered and appropriate changes will be presented in the Regulation 19 Local Plan.

11.3 Sustainable transport

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 15 Promoting sustainable transport](#))

- 11.3.1** Policy 36 of the adopted Local Plan is retained, with a reference to active travel included in criterion B at part 1.

Consultation feedback

- 11.3.2** Comments support the continued policy approach. Some representations suggested that Table 8.3 of the 2024 draft plan should be strengthened to ensure all strategic routes have the sufficient capacity to avoid congestion. Further, some representations requested more explicit reference to rail travel as a sustainable transport mode and that the plan should appropriately reflect a detailed cycle infrastructure strategy.
- 11.3.3** Improved overnight lorry parking facilities were cited in several comments

Evidence and policy development

- 11.3.4** The Council will consider how best to reflect these priorities in the plan, including through infrastructure policies and site allocations where appropriate.

11.4 Parking

What was proposed in the 2024 Draft Plan ([Draft Policy 4 Parking](#))

- 11.4.1** Minor changes to policy 38 of the adopted local plan are proposed:

1. The requirement for electrical charging points is to be removed in recognition of changes to Building Regulations; and,
2. A new provision added in response to increased emphasis on street trees.

11.4.2 The proportion of accessible parking provision was said to be increased from 4% to 5%, however the adopted plan already required 5% of spaces to be suitable for those with mobility impairments. There is therefore no change in this respect.

Consultation feedback

11.4.3 There is general support for the proposed policy approach and wording. However, several representations suggested enhancements to better align with sustainability objectives and address practical concerns:

- **Electric Vehicles and the Green Agenda:** Some respondents felt that parking policies should more explicitly support the transition to electric vehicles, including provision for EV charging infrastructure and alignment with broader climate goals.
- **Mobility Scooters and Parking Standards:** Requests were made for greater clarity regarding how the plan addresses mobility scooter access and storage, particularly in residential developments. Additionally, there were calls for clearer guidance on the number of parking spaces required per property.
- **Parking Impacts of New Development:** Several comments highlighted the need for more detailed consideration of the additional parking demand generated by new developments. Respondents asked for clearer mitigation strategies to ensure that parking pressures are effectively managed and do not negatively impact surrounding areas.

Evidence and policy development

11.4.4 No specific evidence is being advanced at this stage but the comments received are being considered and appropriate changes will be presented in the Regulation 19 Local Plan.

Section 12 Employment

12.1 Existing employment sites

What was proposed in the 2024 Draft Plan ([Draft Policy 5 Existing employment sites](#))

- 12.1.1** Areas of existing employment activity are identified on the adopted policies map and are afforded some protection through policy 8 of the adopted Local Plan. The 2024 Draft Plan proposes to include land associated with Laceby Business Park as part of the Borough “existing employment areas”.

Consultation feedback

- 12.1.2** Comments were broadly supportive of the overall policy approach and proposed wording. However, some representations raised concerns about the suitability of Laceby for further business development, citing existing traffic and parking difficulties as key infrastructure constraints.

Evidence and policy development

- 12.1.3** These concerns will be considered in the context of the Council’s further work on infrastructure capacity and transport planning.
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12.2 Skills

What was proposed in the 2024 Draft Plan ([Draft Policy 6 Skills and training](#))

- 12.2.1** The 2024 Draft Plan proposes to retain the adopted policy approach with additional provisions that support adult skills and require major developments to secure local labour agreements.

Consultation feedback

- 12.2.2** Comments were broadly supportive of the policy approach and wording. Some representations emphasised the importance of upskilling young people and the local labour force to support inclusive economic growth. However, concerns were raised regarding the effectiveness of the policy, given that the outcomes are not directly within the control of the planning system, making it challenging for the Local Plan to deliver these improvements through land use policies alone.

Evidence and policy development

- 12.2.3** The Council is reflecting on the helpful feedback received and is considering appropriate further revisions to the policy. These revisions will be presented as part of the Regulation 19 consultation.
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12.3 Visitor economy

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 16 Tourism and visitor economy](#))

12.3.1 The 2024 Draft Plan proposed to retain the tourism and visitor economy policy (policy 12) of the adopted local plan, but with a reference to visitor accommodation added to part 1A of the policy.

Consultation feedback

12.3.2 Most comments were partially supportive of the policy approach and wording, with several suggestions for improvement:

- Humberston Fitties and Cleethorpes Resort Area: Some representations called for more explicit reference to and protection of the Humberston Fitties as a heritage asset, as well as recognition of the parts of the Cleethorpes Resort Area located within Humberston.
- Lincolnshire Wolds: Respondents emphasised that tourism within the Wolds should respect its designation as an Area of Outstanding Natural Beauty (AONB), now known as “National Landscapes”. It was recommended that the policy explicitly reference the Lincolnshire Wolds AONB Management Plan.
- Year-Round Tourism and Green Infrastructure: Comments noted the potential for rural areas to support a more year-round tourism offer, particularly if cycle routes were enhanced and management plans secured.
- Strategic Mitigation and the Cleethorpes Habitat Mitigation Plan (CHMP):
 - Natural England raised concerns about the lack of clarity regarding how developers should account for strategic mitigation measures provided through the CHMP. It recommended the policy clarify:
 - Who is responsible for delivering the measures set out in the CHMP;
 - When a development can rely solely on the strategic mitigation measures;
 - When additional mitigation will be required from developers.

Evidence and policy development

12.3.3 The Council is reviewing the comments received and is revising the policy to reflect for the ongoing role of the CHMP in delivering the required mitigation. Further work connected to the Habitat Regulation Assessment will also inform necessary and effective changes to the policy. These revisions will be presented as part of the Regulation 19 consultation, ensuring alignment with statutory requirements and stakeholder expectations.

Section 13 Housing

13.1 Housing allocations

What was proposed in the 2024 Draft Plan? ([Section 10.1 Housing allocations](#))

- 13.1.1** The 2024 Draft Local Plan presented all sites known to the Council as being promoted for housing development. This included sites with planning permission, existing allocations, and those submitted through the Call for Sites process.
- 13.1.2** The Council did not express a preference for any particular site. Instead, it set out the land supply calculations to demonstrate the amount of land likely to be required over the plan period, providing the starting point for future site selection and policy development.

Consultation feedback

- 13.1.3** Representations identified the need to further consider issues to be considered such as:
- flood risk
 - infrastructure and amenities
 - habitats and biodiversity
 - accessibility and relationship to areas employment
 - town centre regeneration
 - landscape, the green wedge and visual separation between villages,
 - the loss of character in villages,
 - highway capacity and access
 - loss of agricultural land

Comments on specific housing sites

Site reference	Sites location / description	Summary of main issues raised	Has the site been taken forward as a preferred option?
HOU017	Land at 71 to 85 Hamilton Street and Cleethorpe Road, Grimsby	Objections broadly relating to flood risk	No
HOU021	Land west of Great Coates (Church Farm), Grimsby	Objections broadly relating to flood risk	Yes (HOU021A)

Site reference	Sites location / description	Summary of main issues raised	Has the site been taken forward as a preferred option?
HOU068 A and B	Land off Blyth Way and Butt Lane, Laceby	Objections broadly relating to flood risk, capacity of amenities, loss of green space and highways implications. Supporting comments relating to practical use for housing and its potential to create a boundary between residential and green wedge areas.	Yes (HOU068B)
HOU074 A, B and C	Land north and west of Pennels Garden Centre, Weelsby Hall Farm, Humberston Road, Cleethorpes	Objections broadly relating to position in relation to a proposed green wedge and loss of green infrastructure.	Yes (HOU074B)
HOU082	Land at South View adjacent to Coach House PH, Humberston	Objections broadly relating to loss of amenity, lack of accessibility and sustainability.	Approved planning application in place
HOU084A		Objections broadly relating to loss of amenity, lack of accessibility, impacts to biodiversity, SPA and SSSI sites, and sustainability. Supporting comments broadly relating to a pending planning permission.	Yes
HOU086	Land off Weelsby View, New Waltham	Objections broadly relating to its position in relation to a proposed green wedge.	No
HOU087	Land off Louth Road & Side Lane, New Waltham	Objections broadly relating to its position in relation to a proposed green wedge.	No
HOU096	Land south of Southern Walk, Scartho, Grimsby	Objections broadly relating to its position in relation to a proposed green wedge. Support comments broadly relating to the use of the land as a soft transition between residential and the open countryside and suitability for housing.	No
HOU097	Land north of South Sea Lane, Humberston	Objections broadly relating to loss of amenity, lack of accessibility and sustainability.	No

Site reference	Sites location / description	Summary of main issues raised	Has the site been taken forward as a preferred option?
HOU100 A and B	Land south of South Sea Lane, Humberston	Objections broadly relating to loss of green space, impact to the highway and flood risk.	No
HOU104	Land at Louth Road, New Waltham	Objections broadly relating to increased traffic and loss of green corridor between settlements. Support comments broadly relating to a pending planning permission.	Yes
HOU105	Land west of Louth Road and opposite Toll Bar School, New Waltham	Objections broadly relating to reduction in separation between settlements.	Yes (HOU105 A and B)
HOU110	Land at Cheapside, Waltham	Objections broadly relating to limited infrastructure, increased traffic, impacts to ecology, loss of green infrastructure and impact to Waltham Windmill.	Yes
HOU118	Central Parade - Yarborough Estate - Freshney Green, Grimsby	Objections broadly relating to flood risk.	Yes
HOU129	Land to the west of Cheapside, Waltham	Objections broadly relating to impacts to infrastructure, increased traffic, impacts to ecology and loss of green infrastructure and impact to Waltham Windmill.	Yes
HOU135	Land to the West of Fallowfield Road, Scartho, near Waltham	Objections broadly relating to overdevelopment of the village, reduction of separation between settlements, its position within a proposed green wedge, impact to infrastructure and cross-borough travel required for employment.	No
HOU139	Land to the North of Humberston Avenue, Humberston (Country Club)	Objections broadly relating to loss of amenity, lack of accessibility and sustainability.	Yes
HOU140A	Land at Weelsby Ave Depot, Grimsby	Comments broadly relating to a desire for the land to enhance Weelsby Woods.	No

Site reference	Sites location / description	Summary of main issues raised	Has the site been taken forward as a preferred option?
HOU204	Peaks Lane, Grimsby	Comments and objections broadly relating to a desire for the land to enhance Weelsby Woods and its position in relation to a proposed green wedge.	No
HOU217	Land west of Peaks Parkway, Grimsby	Comments and objections broadly relating to a desire for the land to enhance Weelsby Woods and its position in relation to a proposed green wedge.	No
HOU218	Waltham Airfield, Waltham	Objections broadly relating to overdevelopment, reduction of separation between settlements, increased traffic, impact to infrastructure and cross-borough travel required for employment.	No
HOU274	Land to the south of Station Road and east of Camargue Avenue, Waltham	Objections broadly relating to overdevelopment, reduction in the separation between settlements, its position in relation to a proposed green wedge, increased traffic, impact on existing infrastructure and cross-borough travel required for employment.	No
HOU281	Land at the south end of Peaks Lane, east of Peaks Parkway (A16), Grimsby	Objections broadly relating to its position in relation to a proposed green wedge.	No
HOU286A	Land rear of Strands, Waltham Road, Brigsley	Support comments broadly relating to the good use of poor-quality land.	No
HOU290	Land Rear of Grove Farm Stables, Station Road, Waltham	Objections broadly relating to overdevelopment, its position in relation to a proposed green wedge, increased traffic, and the need for cross-borough travel for employment.	No
HOU291	Waltham Airfield, Waltham	Objections broadly relating to overdevelopment, reduction of separation between settlements, increased traffic, impact to infrastructure and cross-borough travel required for employment.	No

Site reference	Sites location / description	Summary of main issues raised	Has the site been taken forward as a preferred option?
HOU296	Land off Shaw Drive and Glebe Road, Grimsby	Objection broadly relating to its position in relation to a proposed green wedge.	Site under construction
HOU309	Land at South Sea Lane, Humberston	Objection broadly relating to its position in relation to a proposed green wedge.	Approved planning application in place
HOU310	Field west of Butt Lane, Laceby	Objections broadly relating to impact to amenities, flood risk, loss of green space and increased traffic.	No
HOU338	The Old Nurseries, Cheapside, Waltham	Objections broadly relating to overdevelopment, increased traffic, impacts to infrastructure, and cross-borough travel required for employment.	Yes
HOU340	Land south of 68-90 Humberston Avenue, Humberston	Objections relating to over intensification and loss of green space. Support comments relating to the opportunity to build in sustainability	Yes
HOU342	Grimsby West Urban Extension	Objections to the site were received in relation to: • Loss of habitats including birds and the endangered water vole • Impact on geographical features such as blow wells and chalk streams • Urban sprawl and associated impact on surrounding villages • Increase in traffic and parking, particularly during construction phases • Inclusion of the northern part of the site • Flood risk • Impact on proposed green wedges • Loss of green space and farmland • Lack of community benefits such as affordable housing, homes for young people and job creation and does not respond to local needs	Yes

Site reference	Sites location / description	Summary of main issues raised	Has the site been taken forward as a preferred option?
		• Lack of green infrastructure such as children's playgrounds Increased pollution levels • Impact to infrastructure such as schools, drainage networks and public transport • Impacts to Cottagers Plot conservation area • Relationship with the overhead power lines • Proximity to an electrical substation Support comments were also received noting that sustainability could be built into the scheme.	
HOU346 A and B	Church Lane, Humberston	Objections broadly relating to urban sprawl and its position in relation to a proposed green wedge.	No
HOU349A	Land to the south west of Cheapside, Waltham	Objections broadly relating to impact on infrastructure and increased traffic. Objections were received in relation to site reference HOU319A although it is believed this was a typo and that they should related to HOU349A based on the other sites referred to in the response. These objections broadly relating to overdevelopment, increased traffic, impact to infrastructure, and cross-borough travel required for employment.	No
HOU351 A and B	Land at Caistor Road, Laceby	Objections broadly relating to increased traffic, highways safety, impact to amenities and impact to infrastructure	Yes
HOU354A	Duchess Street car park, Grimsby	Objections broadly relating to flood risk.	Yes
HOU360	Land south of New Waltham (Millenium Farm)	Objections broadly relating to loss of separation with neighbouring authorities, increased traffic, flood risk and impact to 'village' nature of Humberston.	No

Site reference	Sites location / description	Summary of main issues raised	Has the site been taken forward as a preferred option?
HOU361 A and B	Land west of Stallingborough	Objections broadly relating to flood risk, impacts to infrastructure, surface water drainage implications, impacts to emergency services, loss of agricultural land/open countryside and loss of separation between settlements.	No
HOU362	Land east of Bradley Road, Waltham	Objections broadly relating to overdevelopment, reduced separation between settlements, impacts to infrastructure, cross-borough travel required for employment, increased traffic, its position in relation to a proposed green wedge.	No
HOU365	Land off Coniston Crescent, Humberston	Objections broadly relating to loss of amenity, lack of accessibility, sustainability, its position in relation to a proposed green wedge. Support comments broadly relating to the suitability of the site for housing due to no major constraints.	No
HOU366	Land east of Ings Lane, Waltham	Objections broadly relating to overdevelopment, impacts to infrastructure, cross-borough travel required for employment, and its position in relation to a proposed green wedge	No
HOU367	Former Immingham Golf Course	Objections broadly relating to flood risk, its position in relation to a proposed green wedge, loss of green infrastructure, impacts to archaeology, legal convenient restrictions.	No
HOU368 A, B and C	Land east of Bradley Road, Waltham (Grove Farm sites 1, 2 and 3)	Objections broadly relating to overdevelopment, loss of separation between settlements, impact to infrastructure, increased traffic, its position in relation to a proposed green wedge and cross-borough travel required for employment.	No

Site reference	Sites location / description	Summary of main issues raised	Has the site been taken forward as a preferred option?
HOU369	Land south of Main Road Aylesby	Objections broadly relating to impact to amenities, impact to infrastructure, visual harm, flood risk, loss of green space and impact to ecology.	No
HOU370	Land north of Main Road, Aylesby	Objections broadly relating to impact to amenities, visual impact, impact to infrastructure, loss of green spaces and impact to ecology.	No
HOU371	Land west of Louth Road, Grimsby	Objections broadly relating to impact to amenities, visual impact, impact to infrastructure, loss of green spaces, flood risk and impact to ecology.	No
HOU372	Land west of Cheapside, Waltham	Objections broadly relating to increased traffic, impact to infrastructure, cross-borough travel for employment. Support comments broadly relating to good transport links and appealing views.	No
HOU373	Land of former tower blocks Washdyke Lane, Immingham	Objections broadly relating to flood risk.	Yes
HOU378	32 Battery Street, Immingham	Objections broadly relating to flood risk.	No
HOU379	Corner of Waterworks Street and Humberville Road, Immingham	Objections broadly relating to flood risk.	No
HOU380	Garth Lane (Alexander Docks), Grimsby	Objections broadly relating to flood risk.	Yes

Table 13.1 Comments of housing sites

13.1.4 More generally, representations expressed support for development in the A108 corridor due to its connections to employment opportunities and existing infrastructure. Comments expressed a desire for more allocations to be located on brownfield sites and within the Kasbah and East Marsh areas. Other comments suggested that more sites should be allocated to provide a stronger buffer and that at least 10% of the allocated sites are no larger than one hectare in line with NPPF targets to encourage self-build and custom-build homes. Finally, some felt that the windfall allowance should be removed to allow for further flexibility.

Policy and evidence development

- 13.1.5** The Council's preferred sites for residential development are presented in 4.2 Preferred option: Housing allocations of the Draft Plan. Work is ongoing to develop a supporting policy - similar in function to Policy 13 of the adopted Local Plan - which will set out the key considerations for the development of these sites.
- 13.1.6** This policy development is being informed by the Sustainability Appraisal and the Habitats Regulations Assessment (HRA) to ensure that environmental, social, and economic impacts are fully considered.
- 13.1.7** As part of this consultation process, the Council is actively engaging with landowners and developers to build the evidence base for each site. This will help ensure that issues relating to developability and deliverability are fully understood and addressed.

13.2 Affordable housing

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 18 Affordable housing](#))

- 13.2.1** The Housing and Economic Development Needs Assessment (2023) informed the changes to the affordable housing policy presented in the 2024 Draft Local Plan. These changes specifically relate to the tenure types and proportional split of affordable homes to be secured through Section 106 agreements.
- 13.2.2** The housing market zones and the associated thresholds for triggering affordable housing contributions remain consistent with Policy 18 of the adopted Local Plan, and no changes to these elements are proposed.

Consultation feedback

- 13.2.3** Most comments were partially supportive of the policy approach, with several suggestions for refinement:
 - **Regeneration of the Marshes:** Some respondents suggested that a dedicated regeneration plan for the marshes would be beneficial to support housing and community development.
 - **Specialist Housing Viability:** Given the recognised need for specialist housing for older people, it was suggested that if such provision is found to be unviable through the viability assessment, the Local Plan should include a policy exemption to support delivery.
 - **Affordable Housing Contributions:**
 - It was recommended that all affordable housing be delivered on-site to prevent developer-led alternatives.
 - Conversely, other respondents felt that in high-value areas, commuted sums could be more effective in directing affordable housing provision to where it is most needed.

- **Housing Mix and Distribution:** Comments emphasised the need for a better mix of affordable and specialist housing, particularly for lower-income households, and that such housing should be well distributed across the borough. Consideration should also be given to sustainable transport links to ensure accessibility.
- **Value Area Boundaries:** Some respondents noted ambiguity around sites that may fall within more than one housing value area and requested clarity on how affordable housing requirements would be applied in such cases.
- **Policy Clarity:** It was suggested that the policy wording be adjusted to avoid misleading implications that moving to the area would guarantee access to affordable housing.
- **Viability Concerns:**
 - Several comments raised concerns about the lack of a viability assessment at the time of consultation, which limited the ability to provide fully informed feedback.
 - It was also suggested that strategic urban extensions be considered specifically in relation to viability and the delivery of affordable housing.

Evidence and policy development

- 13.2.4** Viability Assessment for the emerging Local Plan has now been completed [link], demonstrating that the retention of the existing market zones and contribution levels remain appropriate. However, this evidence will continue to be reviewed as the draft plan progresses to ensure it remains robust and responsive to changing circumstances.
- 13.2.5** The updated Housing and Economic Development Needs Assessment reflects recent changes to national affordable housing policy. Its findings are currently being considered and will inform revisions to the affordable housing policy, which will be presented as part of the Regulation 19 consultation.

13.3 Rural housing

What was proposed in the 2024 Draft Plan ([Draft Policy 7 Rural exceptions](#))

- 13.3.1** Policy 18 of the adopted local plan was proposed to be retained, with no changes recommended. The policy provides support for affordable housing in the borough's rural areas where there is a demonstrable local need.

Consultation feedback

- 13.3.2** Representations broadly support the policy and wording. Some comments emphasise the need for the policy to focus on housing for young people.

Evidence and policy development

- 13.3.3** The Council is progressing with the approach to retain the existing policy, while undertaking a review of its wording to ensure consistency with national planning policy.

13.4 Housing mix

What was proposed in the 2024 Draft Plan ([Draft Policy 8 Housing mix](#))

- 13.4.1** The Council proposed to amalgamate policies in the adopted local plan relating to housing mix (policy 15), density (policy 17) and older persons housing (policy 16). No changes to the policy provisions were proposed.

Consultation feedback

- 13.4.2** Comments were broadly supportive of the policy approach and wording. However, several representations suggested areas for improvement:
- **Policy Structure:** It was recommended that the housing mix policy and the elderly persons' housing policy be separated, to better reflect the specific requirements and nuances of extra-care housing.
 - **Specialist Housing Distribution:** Respondents emphasised the need for a well-distributed provision of specialist housing across the borough, supported by clearer justification for housing requirements and mix.
 - **Housing Types:** Some comments highlighted the importance of recognising the value of terraced and smaller homes, alongside the continued need for 3- and 4-bedroom properties, to support a diverse and inclusive housing offer.
 - **Extra-Care Housing Need:** It was suggested that developers should not be required to demonstrate need for extra-care housing, as this is already clearly established within the Local Plan evidence base.

Evidence and policy development

- 13.4.3** The Council is reflecting on the comments received along with the findings of the updated HEDNA and will present amendments within the regulation 19 consultation.

13.5 Self-build

What was proposed in the 2024 Draft Plan ([Draft Policy 9 Self-build and custom build homes](#))

- 13.5.1** The 2024 Draft Plan proposes to retain the approach in policy 20 of the adopted local plan, which requires 1% of developments on strategic sites to be made available for self-build plots.

Consultation feedback

- 13.5.2** Some representations called for stronger evidence to justify the 1% requirement, suggesting that further analysis is needed to demonstrate demand and deliverability. Conversely, others advocated for increasing the percentage, arguing that a higher requirement would help promote greater diversity and choice in the housing market.

- 13.5.3** It was also suggested that the Local Plan should consider allocating specific sites for self-build plots to support delivery and provide clarity for both developers and prospective self-builders.

Evidence and policy development

- 13.5.4** The Council is reflecting on the comments received along with the findings of the updated HEDNA and will present amendments within the regulation 19 consultation.

13.6 Gypsy and Travellers

What was proposed in the 2024 Draft Plan ([Draft Policy 10 Provision for gypsies and travellers](#))

- 13.6.1** In recognition of the Council's agreement to adopt Negotiated Stopping Agreements (NSAs), changes to Policy 21 of the adopted Local Plan were proposed to reflect this approach.
- 13.6.2** No changes were proposed to the site assessment criteria set out in Part 1 of the policy, which remain in place to guide the identification and evaluation of suitable sites.

Consultation feedback and policy development

- 13.6.3** Whilst no objections were received, and no further policy change is anticipated; the Council recognises the importance of maintaining an up-to-date evidence base. As such, it will be prudent to update the North East Lincolnshire Gypsy and Traveller Accommodation Assessment (2021) to ensure it remains current and fully aligned with revised national planning definitions.

Section 14 Town centres, social and cultural places

14.1 Town, district and local centres

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 19 Retail hierarchy](#))

14.1.1 The 2024 Draft Local Plan proposes a consolidated approach to retail and town centre policies, streamlining content from the adopted plan. The draft retains the established hierarchy of centres (Policy 23 of the adopted local plan), ensuring that development proposals continue to support the vitality and viability of designated centres. The revised policy also includes:

1. Thresholds for applying the sequential test to proposals for main town centre uses outside of primary shopping frontages, helping to safeguard core retail areas.
2. Identification of “opportunity sites” within Grimsby and Cleethorpes to support ongoing regeneration and investment activity.

Consultation feedback

14.1.2 Comments were broadly supportive of the policy approach and wording. However, several representations suggested areas for enhancement:

- Strategic Vision for Grimsby: Respondents highlighted the need for a more cohesive development plan to attract visitors to Grimsby Town Centre and increase footfall, with a stronger focus on placemaking.
- Shop Fronts and Public Realm: There was a call for greater emphasis on the visual appearance of shop fronts, alongside the inclusion of landscaping to enhance the overall town centre environment.
- Maintenance and Security: The importance of ongoing maintenance and security measures was raised as essential to maintaining vibrant and welcoming town centres.
- Accessibility and Inclusivity: It was recommended that accessibility be a key focus, ensuring that town centres are inclusive and usable for all members of society.
- Vacant Units and Residential Use: Respondents encouraged the development of a clear strategy for the reuse of vacant units and supported the promotion of residential development in and around town centres to help generate natural footfall and support local services.

Evidence and policy development

14.1.3 To inform the emerging Local Plan, the Council commissioned a Retail and Leisure Study [LINK] which provides an up-to-date assessment of retail and leisure needs across the borough. The findings of this study are being considered in shaping the final version of the plan, and appropriate updates will be incorporated into the Regulation 19 Local Plan.

- 14.1.4** In addition, the Council continues to progress work to support town centre investment, including updates to the Grimsby Town Centre Masterplan and development of an associated Movement Strategy. Once complete, these initiatives will complement the Local Plan's spatial strategy and reinforce the policy approach to town centre regeneration, opportunity site identification, and sustainable transport integration.

14.2 Town centre uses

What was proposed in the 2024 Draft Plan ([Draft Policy 11 Town centre uses](#))

- 14.2.1** Draft Policy 11 proposes to bring together key elements from the following adopted Local Plan policies:
- Policy 10 – Office Development
 - Policy 23 – Retail Hierarchy and Town Centre Development
 - Policy 26 – Primary Shopping Frontages
- 14.2.2** This consolidation reflects the evolving planning context and aims to provide a more coherent framework for managing development within town centres.
- 14.2.3** The policy reflects recent legislative amendments to the Use Class Order, particularly the introduction of Class E, which combines retail, office, and other commercial uses. This ensures the policy remains up-to-date and responsive to changing market conditions.
- 14.2.4** The existing approach to managing hot food takeaway proposals near secondary schools is retained, supporting public health objectives and maintaining consistency with previous policy positions.

Consultation feedback

- 14.2.5** Several representations broadly support the policy approach and wording, welcoming the emphasis on town centre vitality and heritage protection. However, Historic England recommended that the policy should explicitly state that solid shutters would not be supported within the town centre conservation area.
- 14.2.6** Some respondents noted that industry-specific terminology, such as references to "use classes," could be better explained for clarity and accessibility.
- 14.2.7** There were calls for the policy to include incentives or mechanisms to support the clean-up and enhancement of the River Freshney.

Evidence and policy development

- 14.2.8** The Council is actively considering the conclusions and recommendations of the commissioned Retail and Leisure Study [LINK]. Alongside this, the latest changes to national planning policy, including updates to the NPPF and Use Class Order, are being reviewed to ensure full alignment and compliance.

- 14.2.9** These inputs are informing further revisions to Draft Policy 11 and related town centre policies, with changes to be reflected in the Regulation 19 version of the Local Plan.
-

14.3 Social and cultural places

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 20 Social and cultural places](#))

- 14.3.1** The draft policy relates to places that serve as venues for social and cultural activities, supporting and enriching people's experiences while promoting community pride and mental well-being. It retains the wording of Policy 29 from the adopted Local Plan, with the addition of a new provision that recognises the Council's support for temporary and pop-up activities as a means of enhancing local vibrancy and accessibility to cultural opportunities.

Consultation feedback

- 14.3.2** Comments were broadly supportive of the policy approach and wording. However, several representations suggested strengthening the policy through the use of more proactive language, with greater emphasis on highlighting pipeline projects and future aspirations.
- 14.3.3** There were also calls for the inclusion of additional policy wording to safeguard existing valued facilities from loss or change of use. Furthermore, it was suggested that the Council should actively seek to bring currently unused Council-owned cultural assets back into use - either directly or in partnership with community groups - to maximise their social and cultural value.

Evidence and policy development

- 14.3.4** Further revisions to the policy are being considered in light of the helpful received, but with recognition that the local plan cannot effectively address matters that fall outside the scope of the planning system.
-

Section 15 Minerals

15.1 Future mineral extraction

What was proposed in the 2024 Draft Plan ([Draft Policy 12 Future mineral extraction and Secondary Aggregates](#))

- 15.1** The 2024 Draft Plan proposed to retain Policy 45 of the adopted Local Plan, which sets out criteria to ensure that proposals for the extraction of minerals are subject to appropriate assessment.

Consultation feedback

- 15.2** Comments were broadly supportive of the policy approach and proposed wording. However, some respondents requested clarity on whether any additional sites are proposed for allocation as part of the new Local Plan.

Evidence and policy development

- 15.3** Updates to the Humber Area Local Aggregate Assessment will provide background evidence but will unlikely alter the policy approach and wording. No sites have been presented to the Council for consideration.

15.2 Safeguarding minerals and related infrastructure

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 21 Safeguarding minerals and related infrastructure](#))

- 15.4** The 2024 Draft Plan proposed to continue the approach in the adopted local plan which safeguards all mineral resource in the Borough identified by the British Geological Survey which meet the NPPF's definition of 'local or national importance'. No changes to the adopted local plan policy (policy 44) were proposed.

Consultation feedback and policy development

- 15.5** The retention of policy 44 did not raise concerns but the Council will continue to review the policy to ensure consistency and alignment with national planning policy and updates to survey data.

15.3 Restoration and aftercare - minerals

What was proposed in the 2024 Draft Plan ([Draft Policy 13 Restoration and aftercare \(minerals\)](#))

- 15.6** The 2024 Draft Plan proposed no changes to Policy 46 of the adopted Local Plan which sets out restoration requirements for mineral related development that may come forward in the Borough.

Consultation feedback

15.7 Comments broadly in support of the policy approach and wording.

Evidence and policy development

15.8 The Council is not commissioning any specific new evidence to inform updates to the restoration policy. However, the policy will be reviewed to ensure consistency and alignment with national planning policy.

Section 16 Waste

16.1 Future waste facilities

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 22 Future requirements for waste facilities](#))

- 16.1** The 2024 Draft Plan proposed no changes to Policy 47 of the adopted Local Plan. This policy sets out locational preferences for new waste facilities and outlines design-related criteria that should be considered as part of any development proposal.

Consultation feedback

- 16.2** Comments were broadly supportive of the existing policy approach and wording. However, several representations highlighted areas where the policy and its supporting evidence could be strengthened:
- **Evidence Base Update:** It was noted that the Waste Needs Assessment published in 2015 may no longer reflect current or projected needs. Respondents suggested that the evidence base should be updated to ensure the policy is robust and responsive to waste management demands in 2025 and beyond.
 - **Waste Collection Frequency:** Some representations proposed that waste deliveries (collections) should be increased to a weekly schedule, reflecting community concerns around waste storage, hygiene, and service efficiency.
 - **Fly-Tipping Prevention:** There were calls for the plan to do more to discourage fly-tipping, potentially through stronger policy wording, improved enforcement references, or support for community-led initiatives.
 - **Nature Conservation and Enhancement:** The Greater Lincolnshire Nature Partnership (GLNP) requested that the phrase “and enhancement” be added to section 2.M of the policy, to ensure a stronger emphasis on nature conservation. This aligns with national policy objectives to secure net gains for biodiversity and could help reinforce the environmental credentials of waste-related development.

Evidence and policy development

- 16.3** The Council considers that the existing policy remains effective in guiding the appropriate siting and design of waste-related development. However, it is recognised that the evidence underpinning the policy is dated, particularly the Waste Needs Assessment published in 2015, and requires updating to reflect current and future needs.
- 16.4** Work is underway to update the Waste Needs Assessment, and the findings from this work will be used to inform any necessary revisions to Policy 22. These updates will be reflected in the version of the policy presented at the Regulation 19 consultation stage.

16.2 Safeguarding waste facilities and related infrastructure

What was proposed in the 2024 Draft Plan ([Draft Strategic Policy 23 Safeguarding waste facilities and related infrastructure](#))

- 16.5** The 2024 Draft Plan proposed to retain, unaltered, Policy 48 of the adopted Local Plan, which safeguards waste facilities identified on the policies map.

Consultation feedback

- 16.6** Comments broadly in support of the policy approach and wording.

Evidence and policy development

- 16.7** The operations listed in the supporting text and identified on the policies map will be reviewed for accuracy and updated accordingly. Findings from the updated waste needs assessment will also be incorporated as necessary.

16.3 Restoration and aftercare - waste

What was proposed in the 2024 Draft Plan ([Draft Policy 14 Restoration and aftercare \(waste\)](#))

- 16.8** The 2024 Draft Plan proposed to retain, unaltered, Policy 49 of the adopted Local Plan, which sets out the criteria for restoration proposals required to support exceptional cases for a new landfill/landrise operations.

Consultation feedback

- 16.9** no text

Evidence and policy development

- 16.10** The findings of the updated Waste Needs Assessment will inform any necessary changes to the policy.

Appendix A Housing sites not taken forward as preferred allocations

A.0.1 This appendix sets out the housing sites that were included in the 2024 Draft Plan but following further assessment and consideration of the comments received are no longer being taken forward as preferred allocations.

A.0.2 However, feedback received through this consultation may, lead to some changes to the housing sites listed below and these will be presented in the submission version of the Local Plan (to be published in 2026).

A.1 Grimsby

Reference number	Site location / description	Indicative capacity	Status
HOU017	Land at 71 to 85 Hamilton Street and Cleethorpe Road, Grimsby	30	Allocated in adopted Local Plan but evidence of no landowner intent to develop.
HOU018	Land at Macaulay Lane ('West Marsh Renaissance'), Grimsby	224 (as approved)	Site under construction. No allocation required.
HOU021	Land west of Great Coates (Church Farm), Grimsby	150	Smaller site are preferred (HOU021A).
HOU044	Former Birds Eye site, Ladysmith Road, Grimsby	47 (260 as approved)	Site under construction. No allocation required.
HOU047	Claremont House, 7 Welholme Avenue, Grimsby	22	Site developed.
HOU059	The Cedars offices, Eastern Inway, Grimsby	17	Site developed.
HOU062	Land south of Cornwell Close, Diana Princess of Wales Hospital, Grimsby	104	Site developed.
HOU074A	Land at Humberston Road (north of Weelsby Hall Farm (site HOU074B)), Grimsby	122 (as approved)	Site under construction. No allocation required.
HOU074C	Lane at Hewitts Circus (south east of Weelsby Hall Farm site (HOU074B)), Grimsby	152 (63 as approved)	Site partially developed. No allocation required.
HOU076	Scartho Top, Grimsby	1,349 (as approved)	Site under construction. No allocation required.
HOU096	Land south of Southern Walk, Grimsby	110	Unsuitable location

Reference number	Site location / description	Indicative capacity	Status
HOU119	Cordage Mill, Convamore Road, Grimsby	113	Allocation in adopted Local Plan but evidence of commercial options being pursued.
HOU128	Land former Western School and to the rear of Grange Primary School, Grimsby	318 (318 as approved)	Site under construction. No allocation required.
HOU140A	Land at Weelsby Road depot, Grimsby	23	Allocated in the adopted Local Plan but superseded by HOU061A.
HOU144	Land off College Street, Grimsby	24 (14 as approved)	Site under construction. No allocation required.
HOU150	Land to south Diana Princess of Wales Hospital, Grimsby	221 (220 as approved)	Site under construction. No allocation required.
HOU151	Land at north west of Diana Princess of Wales Hospital, Grimsby	19	Allocated in the adopted Local Plan but evidence of alternative use being pursued.
HOU204	Peaks Lane, Grimsby	18	Unsuitable location.
HOU217	Land west of Peaks Parkway, Grimsby	550	Unsuitable location.
HOU231	Fletchers Yard, Wellowgate, Grimsby	12	Allocated in the adopted Local Plan but evidence of alternative use being pursued.
HOU232	2 to 4 (Hazeldene House) and 2 A Welholme Road, Grimsby	14	Site developed.
HOU281	Land to the south end of Peaks Lane, west of Peaks Parkway (A16), Grimsby	635	Unsuitable location.
HOU296	Land off Shaw Drive and Glebe Road, Grimsby	160 (as approved)	Site under construction. No allocation required.
HOU302	2 to 6 Littlefield Lane, Grimsby	10	Site developed.
HOU358	Land corner of Convamore Road and Eleanor Street, Grimsby	15	Site developed.

Reference number	Site location / description	Indicative capacity	Status
HOU371	Land west of Louth Road, Grimsby	250	Unsuitable location.

Table A.1 Grimsby sites not taken forward

A.2 Cleethorpes

Reference number	Site location / description	Indicative capacity	Status
HOU034A	Chapmans Pond, Hawthorne Avenue, Cleethorpes	110	Allocated in the adopted Local Plan but no evidence that development can be made viable.
HOU034B	Land off Pelham Road, Cleethorpes	14 (21 as approved)	Site under construction. No allocation required.
HOU034C	Land off Pelham Road, Cleethorpes	18	Allocated in the adopted Local Plan but evidence of alternative use being pursued.
HOU056A	Thrumscoe Centre, Highgate, Cleethorpes	41 (34 as approved)	Site under construction. No allocation required.
HOU057	Winter Gardens, Kingsway , Cleethorpes	25	Site developed.
HOU249A	65 Park Street/Land at Brereton Avenue, Cleethorpes	14	Allocated in the adopted Local Plan but evidence of alternative use being pursued.
HOU316	Former Leaking Boot, Grimsby Road and Suggitts Lane, Cleethorpes	21 (as construction)	Site under construction. No allocation required.

Table A.2 Cleethorpes sites not taken forward

A.3 Immingham

Reference number	Site location / description	Indicative capacity	Status
HOU002	Land west of Pilgrims Way	145 (as approved)	Site under construction. No allocation required.

Reference number	Site location / description	Indicative capacity	Status
HOU006	Land to the east of Stallingborough Road	605 (as approved)	Site under construction. No allocation required.
HOU233	Land at Willows Farm	7 (as approved)	Site under construction. No allocation required.
HOU301	Land of Trenchard Close	18 (as approved)	Site under construction. No allocation required.
HOU367	Former Immingham Golf Course	764	Site unsuitable (significant constraints associated with HSE zones).
HOU378	32 Battery Street	2	Under threshold for allocating.
HOU379	Corner of Waterworks Street and Humberville Road	4	Under threshold for allocating.

Table A.3 Immingham sites not taken forward

A.4 New Waltham

Reference number	Site location / description	Indicative capacity	Status
HOU086	Land of Weelsby View	150	Unsuitable location.
HOU087	Land off Louth Road and Side Lane	500	Unsuitable location.
HOU095A	Land west of Greenlands	204	Site developed.
HOU095B	Land adjacent to 401 Louth Road	9 (as approved)	Site under construction. No allocation required.
HOU101B	Humberston Park Golf Club (Par 3)	121 (as approved)	Site under construction. No allocation required.
HOU105	Land west of Louth Road and opposite Toll Bar School	400 (as approved)	Site under construction. No allocation required.
HOU280	Land of Peaks Lane	20	Site developed.
HOU289	Land at 31 Enfield Avenue and 25 Enfield Avenue	13 (as approved)	Site under construction. No allocation required.
HOU360	Land south of New Waltham (Millenium Farm)	3,000 to 3,500	Unsuitable location.

Table A.4 New Waltham sites not taken forward

A.5 Waltham

Reference number	Site location / description	Indicative capacity	Status
HOU111	Land rear of Sandon House, Barnoldby Road and west of Brigsley Road, Waltham	199 (as approved)	Site under construction. No allocation required.
HOU112	Land to north west of Golf Course Lane, Waltham	95 (as approved)	Site under construction. No allocation required.
HOU135	Land to west of Fallowfield Road, Scartho, Waltham	1,700	Unsuitable location.
HOU274	Land to the south of Station Road and east of Carmargue Avenue, Waltham	100	Unsuitable location.
HOU287	Land east of Grimsby Road, Waltham	23	Site developed.
HOU288	Land east of Grimsby Road and north of Station Road, Waltham	51 (as approved)	Site under construction. No allocation required.
HOU290	Land rear of Grove Farm stables, Station Road, Waltham	144	Unsuitable location.
HOU291	Waltham Airfield, Waltham	200	Unsuitable location.
HOU292	Land west of Bradley Road, Waltham	66 (as approved)	Site under construction. No allocation required.
HOU348	Land to the south west of Cheapside (between Eastfields and the Firs farmhouse), Waltham	32	Not currently allocated in the adopted Local Plan. Unsuitable location.
HOU349A	Land to the south west of Cheapside, Waltham	68	Not currently allocated in the adopted Local Plan. Unsuitable location.
HOU356	Land south of Ings Lane, Waltham, Waltham	10	Site developed.
HOU362	Land east of Bradley Road, Waltham, Waltham	199	Unsuitable location.
HOU366	Land east of Ings Lane, Waltham	90	Unsuitable location.
HOU368A	Land east of Bradley Road (Grove Farm site 1), Waltham	87	Unsuitable location.
HOU368B	Land east of Bradley Road (Grove Farm site 2), Waltham	300	Unsuitable location.

Reference number	Site location / description	Indicative capacity	Status
HOU368C	Land east of Bradley Road (Grove Farm site 3), Waltham	144	Unsuitable location.
HOU368D	Land east of Bradley Road (Grove Farm site 4), Waltham	64 (as approved)	Site under construction. No allocation required.
HOU372	Land west of Cheapside, Waltham	215	Unsuitable location.

Table A.5 Waltham sites not taken forward

A.6 Stallingborough

Reference number	Site location / description	Indicative capacity	Status
HOU361A	Land west of Stallingborough	750	Unsuitable location.
HOU361B	Land west of Stallingborough	250	Unsuitable location.

Table A.6 Stallingborough sites not taken forward

A.7 Healing

Reference number	Site location / description	Indicative capacity	Status
HOU010B	Land north of Grampian Avenue and west of Larkspur Avenue	250 (as approved)	Site under construction. No allocation required.
HOU212	Land at Meadow Farm		Unsuitable location.

Table A.7 Healing sites not taken forward

A.8 Habrough

Reference number	Site location / description	Indicative capacity	Status
HOU134	Land at Station Road	118 (as approved)	Site under construction - No allocation required
HOU363	Chapel Lane	10	Unsuitable location

Table A.8 Habrough sites not taken forward

A.9 Humberston

Reference number	Site location / description	Indicative capacity	Status
HOU082	Land at South View adjacent to Coach House Public House	15 (as approved)	Site under construction. No allocation required.
HOU092	Land to rear of 184 Humberston Avenue ('Keystone Development')	400 (as approved)	Site under construction. No allocation required.
HOU097	Land north of South Sea Lane	50	Allocated in the adopted Local Plan but evidence of significant, and likely unresolvable highway issues.
HOU100A	Land south of South Sea Lane	125	Unsuitable location.
HOU100B	Land south of South Sea Land	202	Unsuitable location.
HOU124	Land off Altyre Way, Humberston Road	50	Allocated in the adopted Local Plan but evidence of alternative use being pursued.
HOU147	Land at 184 Humberston Avenue	30 (as approved)	Site under construction. No allocation required.
HOU295	Land off Forest Way	9 (as approved)	Site under construction. No allocation required.
HOU309	Land at South Sea Lane	60	Unsuitable location.
HOU346	Land off Church Lane	89	Unsuitable location.
HOU346A	Land off Church Lane	93	Unsuitable location.
HOU346B	Land off Church Lane	424	Unsuitable location.
HOU365	Land off Coniston Crescent	347	Unsuitable location.

Table A.9 Humberston sites not taken forward

A.10 Laceby

Reference number	Site location / description	Indicative capacity	Status
HOU066	Land north of nursing home, Butt Lane	68	Site developed.

Reference number	Site location / description	Indicative capacity	Status
HOU068A	Land off Blyth Lane	100	Site developed.
HOU075A	Land of Field Head Road and west of Charles Avenue	152 (as amended)	Site under construction. No allocation required.
HOU310	Field west of Butt Lane	150	Unsuitable location.

Table A.10 Laceby sites not taken forward

A.11 Other settlements

Reference number	Site location / description	Indicative capacity	Status
HOU364	Church Lane, Bradley	40	Unsuitable location.
HOU157A	Church Fields, Ashby-cum-Fenby	3	Site below threshold for allocation.
HOU286	Land rear of Strands, Waltham Road, Brigsley	14	Unsuitable location.
HOU286A	Land rear of Strands, Waltham Road, Brigsley	16	Unsuitable location.
HOU369	Land south of Main Road, Aylesby	20	Unsuitable location.
HOU370	Land north of Main Road, Aylesby	10	Unsuitable location.

Table A.11 Other sites not taken forward

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