# Appendix 1

North East
Lincolnshire
Council Council Plan
Resources &
Finance Report

Quarter 2 - 2025/26



# Introduction

The Council Plan states the ambitions of the Council and the priority programmes that underpin our strategic priorities of 'stronger economy and stronger communities'.

This report is a combined performance and budget report designed to inform elected members, residents and partner organisations about our progress in the delivery of the plan and the budget.

For each area of the business the report includes:

- The vision that describes our aspiration.
- Performance against our 'vital signs' indicators.
- Current budget position (revenue and capital where appropriate).
- Council Plan priority performance overview.
- A red, amber or green rating for performance and finance.
- Highlights, exceptions and risk relating to delivery of our aims.

The report also includes corporate budget information that impacts across the organisation including an update on the Key Pillars of the Medium-Term Financial Plan approved in February 2025.

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# **Performance & Delivery Summary**

This is the second progress update on our <u>Council Plan for 2025–2028</u>, which was approved in December 2024. This plan sets out our ambitious vision for transformation and improvement across all areas of the Council, and we're committed to keeping you informed every step of the way.

This report highlights the progress we're making in delivering the priorities that matter most to our residents and communities. It's designed to provide a clear and transparent view of how each part of the organisation is contributing to our shared goals.

You'll find updates on:

- Financial performance
- Key performance indicators (our 'vital signs')
- Service achievements this quarter
- Challenges and risks we're managing
- How each service is supporting the Council Plan priorities

To make this information as accessible and useful as possible, we've included a snapshot from our <u>live dashboard</u>. This is continuously updated and includes links to more detailed data, including historical trends, comparisons, and targets.

We're also actively improving the dashboard based on feedback from Elected Members through Scrutiny, ensuring it meets your needs and expectations.

You can explore the latest performance data and dive deeper into the details by visiting our Council Plan – Performance and Progress web page.

Financial performance is a key part of this report, helping to provide a clear picture of how each service area is delivering on the <u>2025–26 Business Plans</u>, which were agreed at Budget Council. This financial context is essential to understanding how we're progressing with the priorities set out in our Council Plan.

Delivering these priorities is no small task. We're balancing the demands of major regeneration projects, high-profile service transformation programmes, preparing our proposal in response to the government's Local Government Reorganisation reforms, and increasing pressures on our day-to-day services. Despite these challenges, we remain focused and proactive in ensuring we have the right resources in place.

To support this, we have our Key Pillars of the Medium-Term Financial Plan: Commercial Council, Productivity, Housing, Transport, Strategic Asset Management and Digital & Technology

We recognise that recruiting for specialist roles—such as social workers, project managers, surveyors, legal professionals, and procurement experts — can be particularly challenging. That's why we're committed to growing our own talent through graduate schemes and apprenticeships. While this is a long-term investment, it's already showing promise.

We're also working hard to position North East Lincolnshire as a fantastic place to live and work. Our enhanced recruitment marketing is helping to attract and retain skilled professionals, and we're proud that this work is already making a real difference.

Joanne Robinson - Assistant Director Policy, Strategy & Resources.

# Performance & Delivery Overview

Service Area	Performance RAG	Finance RAG
Resources	Green	Red
Environment & Regulatory Services	Green	Green
Economy (Regeneration)	Amber	Green
Economy (Infrastructure)	Amber	Amber
Economy (Safer Towns & Communities)	Green	Green
Children's Services (Safeguarding & Early Help)	Amber	Red
Children's Services (Regulated Provision)	Amber	Red
Children's Services (Education & Inclusion)	Amber	Red
Adult Services and Housing	Amber	Red
Public Health	Amber	Green

Key:

Green

As planned.

**Amber** 

Under target with plans in place to mitigate risk of non-delivery within this financial year or ongoing programmes in delivery stage.

Red

Under target, longer term plans are in place to mitigate within the Medium-Term Financial Plan (MTFP) period.

# **Financial Overview**

At the end of the second quarter of the 2025/26 financial year the Council is forecasting a £1.3M overspend against budget, this reflects the ongoing complex social environment in which we operate.

Social care cost pressures continue to significantly affect the overall financial forecast. In Children's Services, despite the continued positive transformation, key challenges persist around education transport and high-cost out-of-area placements. Furthermore, Adult Social Care is experiencing rising demand for long-term support placements, as well as short-stay and respite care.

The Council continues to face financial pressures due to limitations in reclaiming full housing benefit subsidies from accommodation providers that do not meet DWP criteria for full cost recovery, primarily driven by a rise in unregistered providers operating within the local area. A review of the housing provision, including its impact on subsidy recovery is ongoing, with the aim of identifying actions to mitigate the projected full-year financial impact.

Offsetting these adverse forecasts are favourable cost movements being generated from the new Border Target Operating Model (BTOM) within Environmental Regulation, as work continues to develop and optimise this service.

The socio-economic environment remains challenging, with additional demand for Council services and more general pay and inflationary pressures impacting on financial performance. Service areas continue to proactively monitor budgets to ensure both effective service delivery and financial sustainability.

To help further alleviate ongoing financial pressures, the Council continued to take a more commercial approach through its capital programme and investments, supporting the Council's strategic objective of enabling the growth of a strong and sustainable economy. Major investments continue to progress and will support the growth of the Borough.

The capital programme remains under ongoing review, to ensure it reflects current priorities and projects remain viable. This approach helps to ensure any borrowing the Council undertakes remains affordable, sustainable and prudent.

Moreover, the Council continues to operate within its approved Treasury Management Strategy, with all treasury management decisions being taken with reference to agreed prudential indicators. Taking into account ongoing volatile interest rates, we will continue to utilise short-term borrowing where possible during 2025/26 to meet our borrowing requirement until longer term rates stabilise.

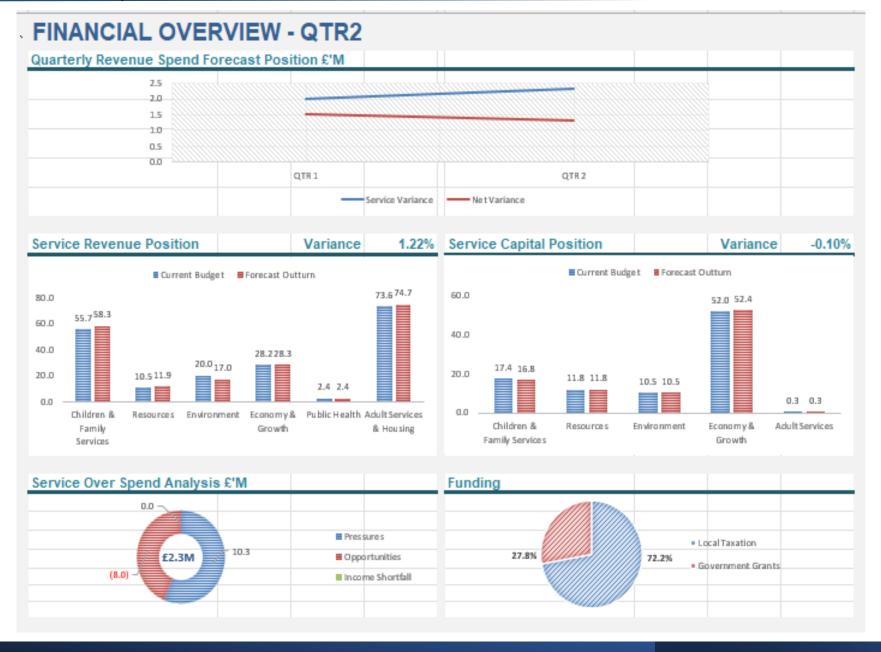
The Council does not operate in isolation from the communities and businesses it serves, and we are continuing to carefully monitor the collection of local taxation given the challenges and wider impacts across the area. In Q2 2025/26 53.7% of Council Tax had been collected, this is in line with the collection rate of for the same period in 2024/25. For Non Domestic Rates, the % collection for Q2 2025/26 (54.0%) was slightly lower when compared to the same quarter last year (56.3%)

Focus remains on delivering long term financially sustainability, via efficient and affordable public services and addressing identified funding gaps in future years of the medium-term financial plan. Priorities identified within the Council's 2025/26 business plans continue to be developed and implemented focusing on transformation, the use of technology and barriers to change.

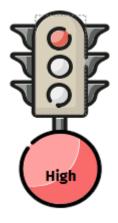
The review of the Local Government Funding model will be critical in shaping the Council's future financial plans and regular updates will be provided as part of the refresh of the Medium Term Financial Plan.

**Guy Lonsdale - Section 151 Officer** 

# Financial Overview Qtr 2



# **Financial Outlook**







The current Medium Term Financial Plan (MTFP) showed an opening gap in future years when it was approved in February 2025. The opening MTFP gaps were £4.4M (2026/27) and £6.4M (2027/28).

Pay represents a significant element of the Council's cost base and future years pay awards remain a significant risk for the Council over the MTFP.

Children's Services continue to pose a financial risk due to high service demands, despite ongoing transformation. Additionally, increased demand for Adult Social Care is also impacting the forecasted spend. The rise in unregistered housing providers and the overall demand on the housing provision presents another significant financial risk.

Inflation continues to affect Council finances, particularly inflation linked contracts. Although the wave of high inflation seen over previous financial years has declined and inflationary contract uplifts are included within service budgets, inflationary levels continue to be volatile and are monitored to assess future impacts on finances.

Whilst we have seen a reduction in Interest rates over the last year, volatility in rates driven by the wider economic climate still remains. This volatility has the ability to create pressure for the Council in future years in terms of anticipated borrowing costs. The Council's capital programme continues to be reviewed and reprioritised in light of these issues.

The 2025/26 Local Government financial settlement again covered a single year. Longer term changes to the local government financial model, including fair funding and business rate retention are now being consulted on, with the first multi year settlement expected for the 2026/27 financial year

The impact of the fair funding reform and business rate reset will be modelled during the upcoming revision of the Medium Term Financial Plan

The continuing development of the Greater Lincolnshire Combined Authority ensures local leaders have access to sustainable funding and greater freedom to take decisions on how to provide vital services in the area.

£1.3M

Total Revenue Forecast Overspend

£2.3M

Service Budgets Forecast Variance 1.22%

% Representation of Service Budget Overspend to Net Budget

### **Revenue Overview Comments:**

The net forecast position at the end of Quarter 2 is an overspend of £1.3M, this reflects a service area pressure of £2.3M which demonstrates the ongoing complexity and financial implications of service demands.

Social care demand presents a significant financial challenge. While notable improvements within Children's Services have led to a real-terms reduction in expenditure compared to 2023/24, in year cost pressures remain. Furthermore, rising demand in Adult Social Care now presents an increased pressure within the financial forecast.

The Council continues to evaluate options to mitigate financial pressures arising from the increase in non-registered housing providers, which do not meet DWP criteria for full housing benefit subsidy recovery.

Optimisation of the Border Target Operating Model (BTOM ) within Environment Services is resulting in a forecast favourable year end position, however the impact of any changes by central government in relation to streamlining of the ports will need to be evaluated once known.

REVENUE	Original Approved Budget £'M	Revised Budget £'M	Forecast £'M	Variance £'M
Resources	9.0	10.5	11.9	1.4
Environment	18.9	20.0	17.0	(3.0)
Economy & Growth	28.9	28.2	28.3	0.1
Children & Family Services	63.9	55.7	58.3	2.6
Public Health	2.1	2.4	2.4	0.0
Adult Services & Housing	72.9	73.6	74.7	1.1
	195.8	190.4	192.7	2.3
Corporate Budgets	6.6	16.4	15.4	(1.0)
	202.4	206.8	208.1	1.3
Earmarked reserves	5.1	2.2	2.2	0.0
School Balances	0.0	(1.5)	(1.5)	0.0
Total	207.4	207.4	208.7	1.3
Funding	(207.4)	(207.4)	(207.4)	0.0
Net	0.0	0.0	1.3	1.3

# **Revenue Budget Movement Overview**

### **Revenue Overview Comments:**

During the financial year, budgets continue to move to reflect service and structural changes.

The following table highlights the budget virements over £0.35M requiring approval within service areas during the current financial year.

(This list does not include year end technical adjustments)

BUDGET ADJUSTMENT DESCRIPTION	Resources £'M	Economy & Growth £'M	Childrens & Family Services £'M	Environment £'M	Public Health £'M	Adult Services £'M
Budget Transfer between services						
Schools Budget Setting			(10.4)	)		
Create Equans salary budget	0.5	(1.2)		0.7	7	
Pay Award	0.7	0.1	0.9	0.4	ļ	
Earmarked Reserve (EMR) Adjustment / Utilisations						
Delivering Better Values grant allocation			0.4	ļ		
Various Early Years Education grant allocations			0.5	)		
Economic Development & Enterprise Zone Relief EMR Allocation		0.5				
Social Demographic Demand EMR allocation						0.7
Total Service Budget Movement	1.2	(0.6)	(8.6)	1.1	0.0	0.7

# **Capital Budget Overview**

(£0.9M)

Capital Forecast Underspend (1.02%)

% Representation of Service Capital Underspend to Approved Programme

CAPITAL	Original Approved Programme £'M	Approved Programme £'M	Forecast £'M	Variance £'M
Resources	19.6	11.8	11.8	0.1
Environment	6.8	10.5	10.5	0.0
Economy & Growth	67.5	52.0	51.5	(0.5)
Children & Family Services	14.1	17.4	16.8	(0.5)
Public Health	0.0	0.0	0.0	0.0
Adult Services & Housing	0.4	0.3	0.3	0.0
Total Capital Budgets	108.4	91.9	91.0	(0.9)
Funding	(108.4)	(91.9)	(91.0)	0.9
Net	0.0	0.0	0.0	(0.0)

### **Capital Overview Comments:**

The approved programme incorporates the latest reprofiling of the capital programme, reflecting revised timelines in several of the more complex and multi-faceted projects where factors including contractual issues, re-procurement or redesign have been encountered.

Full details of the prior capital reprofiling and programme adjustment requests (including those >£350k requiring approval) are shown on the following page.

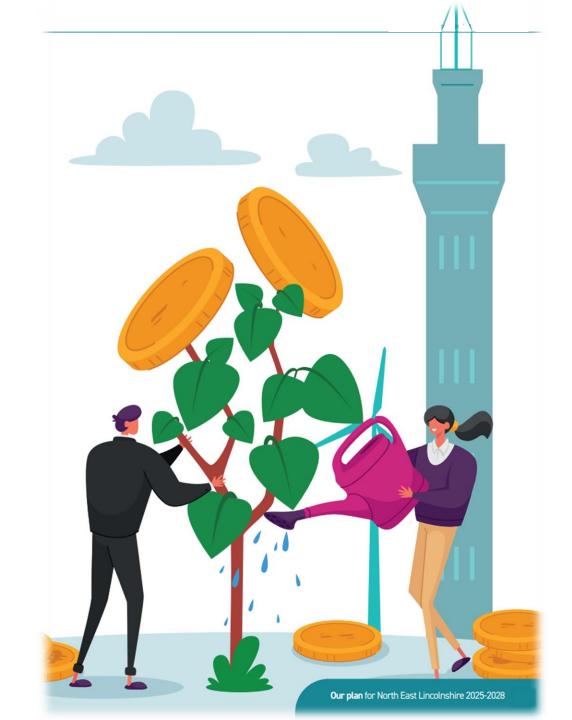
# **Capital Movement Overview**

SCHEME	Changes to the Programme 2025/26	Changes to the Programme 2026/27	Changes to the Programme 2027/28	Comments
	£000	£000	£000	
ECONOMY AND GROWTH				
Regeneration				
Clee HLF Townscape Heritage	0.137	-	-	Alignment with available grant funding
SHIIP Scheme	- 0.120	0.120	-	Reprofile budget into 26/27 to reflect latest spending plans
Town Deal Investment	0.209	ı	-	Approval of additional budget
Freshney Place Leisure Development	- 3.505	3.505	-	Reprofile budget into 26/27 to reflect latest spending plans
Cleethorpes Masterplan - Market Place LUF Scheme	- 0.463	0.413	-	Reprofile budget into 26/27 to reflect latest spending plans
Cleethorpes Masterplan - Sea Road LUF Scheme	- 1.968	1.918	-	Reprofile budget into 26/27 to reflect latest spending plans
Cleethorpes Masterplan - Pier Gardens LUF Scheme	- 3.168	3.118	-	Reprofile budget into 26/27 to reflect latest spending plans
Tennis Court Refurbishment	0.020	-	-	Alignment with additional funding
House of Fraser	0.200	2.600	1.000	New project approval
Cleethorpes Masterplan - LUF Wayfinding	- 0.269	0.269	-	Reprofile budget into 26/27 to reflect latest spending plans
Cleethorpes Masterplan - LUF Logistics	0.027	0.123	-	Reprofile budget into 26/27 to reflect latest spending plans
Freshney Place RAAC	0.200	1.950	3.910	New project approval
Infrastructure				
Car Park Schemes	0.750	-	-	Approval of additional budget
RESOURCES				
Deputy S151				
Capital Investment	-	- 11.000	- 4.900	Reduction in capacity to reflect new projects approved
Policy, Strategy and Resources				
Childrens Services Platform	- 0.804	-	0.804	Reprofile budget into 27/28 to reflect latest spending plans
ENVIRONMENT				
Fleet Replacement Programme	0.050	6.123	-	New project approval for food waste collection
Depot Rationalisation	0.328	-	-	Release of previously approved budget
Regulatory Services Management System	- 0.003	-	-	
Urban Tree Challenge Fund	- 0.072	- 0.107	-	
Warm Home Grants	0.125	0.380	0.375	New project approval
Schools - Backlog Maintenance	0.034	-	-	Alignment with available grant funding
TOTAL CAPITAL PROGRAMME	- 8.292	9.412	1.189	

Funding			
External Grants	- 8.607	10.977	0.375
Corporate Borrowing	0.315	- 1.565	0.814
TOTAL FUNDING	- 8.292	9.412	1.189

Denotes a Major Project
Denotes a Major Education Project

Key Pillars of the Medium-Term Financial Plan



# Key Pillars of the Medium-Term Financial Plan

Focus on cross cutting transformational priorities, aiming to build overall financial resilience

# People & Place

### **Commercial Council**

Deliver a more commercial focus inc. Fees & Charges, Rental Income, Investment Properties

# Strategic Asset Management

Drive effective utilisation of current estate inc. property rationalisation; fleet management; utilisation of empty spaces.

### Housing

Priorities centred around housing inc. housing strategies; residential homes; extra care facilities; housing subsidies

# Transport

Optimise the transport provisions inc. educational transport; adult transport; bus services; devolution

# Digital & Technology

Provision of the latest technology to drive efficiency and improve delivery

# Productivity & Cost Effectiveness

Drive optimisation of our resources, to deliver best value inc. invest to save; restructuring; facilities management

# Tackling the wider determinants of health

# **Commercial Council**

### Priority Projects Update (including impacts on financials / performance / outcomes)

### **Port Health Transformation (Border Target Operating Model - BTOM)**

The implementation of the BTOM for EU and non-EU imports has contributed to a net positive position within the Environment area. This investment supports regulatory compliance and operational readiness at the border, with a focus on streamlining inspection processes and enhancing digital infrastructure. However, this area is subject to further government streamlining which may impact future forecasts.

### **Fishing Heritage Centre Income Uplift**

A modest but strategic uplift is planned for the Fishing Heritage Centre. This is part of a broader initiative to grow visitor numbers and school engagement through the Humber Museum Partnership, supported by marketing campaigns and event programming funded via the UK Shared Prosperity Fund. The uplift aligns with regeneration priorities and aims to enhance the Centre's financial sustainability while contributing to cultural and educational outcomes.

### **Commercial Estate Rent and Service Charge Reviews**

A saving of £50k is expected from rent and service charge reviews across the Council's commercial estate. However, challenges remain with ongoing pressures in this area, driven by shortfalls in expected rental income and rate charges. The commercial estate remains a key area of financial scrutiny, with service leads tasked with identifying mitigation strategies and improving forecasts. The insourcing of EQUANS contract has provided more transparency over aspects of the commercial estate.

# **Productivity**

### Priority Projects Update (including impacts on financials / performance / outcomes)

A cross-cutting transformation programme is expected to deliver £0.56M in savings. This includes service redesign, digital enablement, and process automation across multiple directorates.

### **Adult Social Care**

A review of Continuing Health Care and Adult social care packages is underway to ensure appropriate funding contributions from health partners and to align care packages with assessed needs. This is part of a broader effort to manage demand and cost pressures in adult social care. This review is critical given the increased demand the Council has experienced in Q2.

Key commissioning activity is planned across shared lives, support at home, extra care, and bed-based services. These initiatives aim to reshape the local care market, improve value for money, and ensure sufficiency of provision in line with demographic trends (£0.97M). Engagement with providers is underway.

Additional efficiency savings of £0.54M are being pursued across adult services areas. These include rationalisation of contracts, improved procurement, and better use of technology.

### **Optimisation of Borrowing Costs Aligned with Capital Programme**

Given ongoing interest rate uncertainty, the capital programme is being actively reviewed to ensure that borrowing is optimised. This includes rephasing projects, exploring alternative funding sources, and ensuring that capital investment aligns with strategic priorities.

# Housing

### Priority Projects Update (including impacts on financials / performance / outcomes)

### **Ongoing Delivery**

- Reduction in temporary accommodation numbers (baseline 67)
- Homelessness and rough sleeping strategy completion (Jan 2026)
- Rough sleeping numbers continue to be low, outcomes are good managed by an MDT
- Develop Affordable Housing Strategy (Feb 2026) with support provided by Council House Building Fund grant
- Development of longer-term strategic partnerships for the delivery of social and affordable housing is underway
- Review of the housing register to ensure that all data is accurate
- Review of Housing Subsidy pressures development of different delivery models to mitigate
- Improved case management and decision making
- Re-procurement of housing related support

- Continue to Influence and increasing supply
- Review NELC's approach to \$106
- Building a fit for purpose front door housing team to start to be based in community settings from Jan 26
- Extra Care Housing procurement (November 25 onwards)
- Children's residential social care

# **Transport**

## Priority Projects Update (including impacts on financials / performance / outcomes)

### **Ongoing Delivery**

- Re-procurement of the hire care framework
- Report to leadership and decision on the number and use of pool cars
- Adult Social Care review of older people's and working age adults' day services

- Alignment of application of organisational transport related policies In place for April 2026
- Review of transport related benefits as part of the job evaluation long term project
- Day service implementation of new delivery models April 2026

# **Strategic Asset Management**

### **Priority Projects Update (including impacts on financials / performance / outcomes)**

### **Ongoing Delivery**

- Vehicle review undertaken as part of Equans in-sourcing exercise. Vehicles which were leased by Equans have been replaced with vehicles purchased through the capital programme and will be managed through the rolling fleet management programme that is refreshed annually, thus avoiding on-going revenue costs.
- Land & Property Strategic Asset Management Plan 2025 to 2028 approved by Cabinet in June 2025, and delivery action plan subsequently approved & implemented.
- Strategic Asset Review multi-disciplinary project team established, currently in 'discovery' stage, collating relevant data and information required. Additional Estates resource prioritised to provide focused support to project team to enable progress.

- Review of commercial estate performance and opportunities.
- Strategic review of the operational and non-operational estate now underway.
- Disposal Programme delivery of capital receipts against target. At Q2 we are on target to exceed this financial years minimum target of £2.15m.
- Bring forward the revised business case for the development of Holme Hill former school as part of the operational estate.
- Develop the business case for the refurbishment of Grimsby library on receipt of all structural survey information.

# **Digital & Technology**

### **Priority Projects Update** (including impacts on financials / performance / outcomes)

### **Ongoing Delivery**

- Delivery of our Artificial Intelligence Prototypes & governance development continues Al Minute pilot is complete and Magic Notes continues to be piloted.
- Further training and development secured to ensure that our Microsoft Copilot deployment is supported through training which builds organisation capabilities and empowers staff to work more efficiently and harness the full potential of AI.
- The Council are engaged in an Al Policy Agent prototype led by North Yorkshire Council. The pilot runs for 12 weeks with the Proof of Concept report due in January. The policy area for the pilot is Housing and Adult Social Care and focuses on six policies.
- The roadmap to move the Council's documents to a centralised cloud hosted document store is being progressing well with 64% completion to date. Additional tools are being implemented to support the migrations and ongoing usage.
- October is Cyber Awareness month and we have put a great focus on pushing out key messages to all users to promote good practice and understanding of individual roles and responsibilities in relation to Cyber Security. We have reviewed and revised our approach around access policies to improve security.
- The Children's Platform project continues to be delivered with a focus on the discovery phase in Early Years.

- New technology is being progressed in highways to enable improved capturing of road conditions across the Council's road network. Benefits such as ability to capture road condition data more promptly and across larger percentage of the network will be achieved.
- · Al Policy Agent trial to take place during quarter 3 within the parameters set by the project team.
- Al use cases with Microsoft 365 copilot (200 licence deployment), the new licences will be deployed during quarter 3 alongside training and development.
- Work has been undertaken to migrate the Safer & Stronger content to the Council website, with the service area currently undertaking a final review/update of the
  material and work has also been completed on moving the Livewell content to the Council website as well.
- We are continuing work to embed the customer and service management platform with an ongoing review and development of contact forms and communication. Recent focus has been on enforcement services.
- Testing on the Children's Platform will take place in Quarter 4 with the planning taking place during quarter 3. Detailed planning is taking place for planned downtime in quarter 4 to allow for a system upgrade.

# Finance and Performance Review against Council Plan Priorities and Service Areas



### STRONGER ECONOMY

- Supporting Industry, Business & Housing
- Growing Skills
- Attractive & Vibrant Town Centres
- Improving our Journeys
- Happy Visitors & Great Leisure
- Preserving our Heritage



# STRONGER COMMUNITIES

- Nurturing our Children and Building their Future
- · Supporting our Adults
- · Living a Healthy Life
- Good & Sustainable Homes
- Telling our story of Culture and Heritage
- Clean & Safe Streets & Open Spaces



### GREENER FUTURE

- Our Waste and Recycling
- Looking After and Protecting our Parks and Public Spaces
- Our Coastline
- Our Green Ambition



COUNCIL

- A Great Place to Work and Develop
- Financially Stable
- Effective Management of Assets
- Accessible and Engaging
- Digitally Smart



# Resources

# **Engaging and Effective Council**

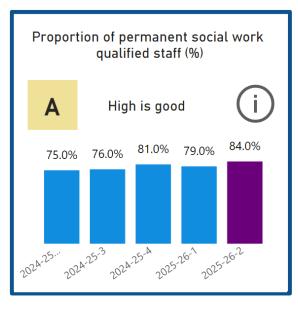
As we work with our partners, our people and our colleagues, we must ensure that we provide services that are effective, value for money and deliver what our residents want, and what is best for our borough. We can only do this if we get the very best from our employees and use all that is available to us to take North East Lincolnshire forward.

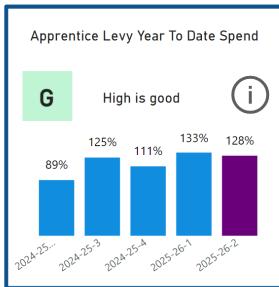


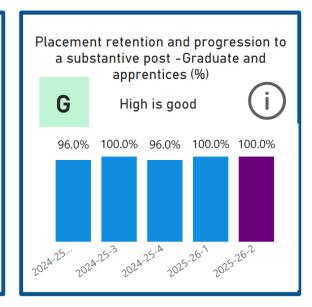


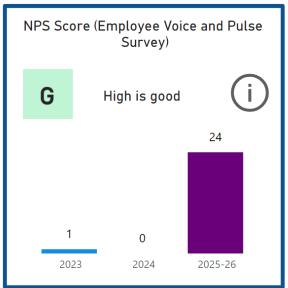
# **Engaging and Effective Council**A Great Place to Work and Develop





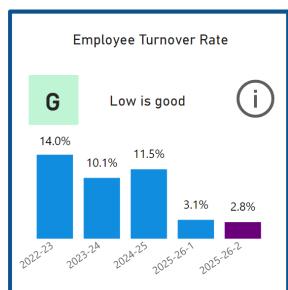


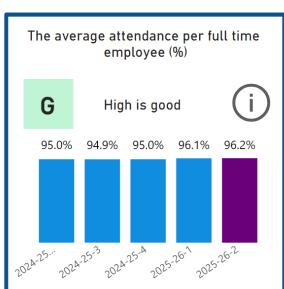


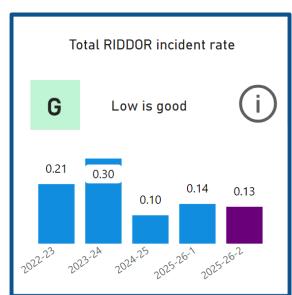


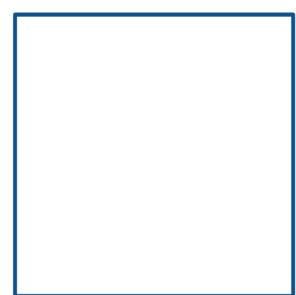


















# Performance Overview

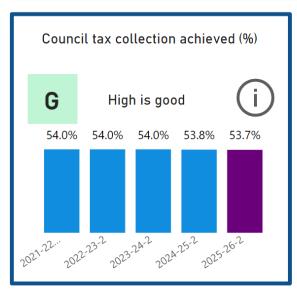
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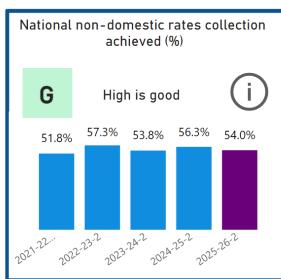
Council Plan Priority	Commentary
Engaging and Effective Council - A Great Place to Work and Develop	In Q2 2025–26, North East Lincolnshire Council continues to make positive strides towards its ambition of being an engaging and effective council. The "Great Place to Work" indicators on slide 23 show sustained improvement in workforce development, including strong apprentice levy spend, high staff attendance, and robust retention rates for graduates and apprentices moving into substantive roles.
·	The Business Support redesign remains a key driver of transformation, contributing to cross-cutting savings and service improvements through digital enablement and process automation. This work underpins the Council's focus on productivity and financial resilience. AcademyNEL continues to strengthen internal talent pipelines, supporting recruitment and long-term workforce sustainability in specialist roles.
	The Council's recent recruitment campaigns have demonstrated clear success, particularly in securing high-calibre candidates for key leadership roles such as the Assistant Director for Housing and Communities. The campaign attracted a strong field of applicants, reflecting the Council's growing reputation as an employer of choice and the effectiveness of its enhanced recruitment marketing. This achievement is part of a broader strategy to address recruitment challenges in specialist roles and underlines the Council's commitment to investing in talent and building a resilient, future-ready workforce. A key element of the Children's Transformation Plan is the proportion of permanent qualified social work staff. The target is 85%, performance is currently 84% and we continue to actively recruit to permanent roles.
	AcademyNEL continues to play a vital role in addressing recruitment challenges by developing internal talent pipelines. It supports the Council's ambition to be a "Great Place to Work and Develop" by offering structured pathways for apprentices and graduates. This is reflected in improved placement retention and progression rates.
	The Resources service area is rated green for performance, though red for finance, reflecting challenges that are being actively managed.

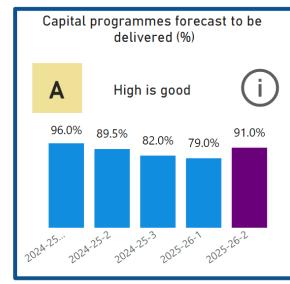


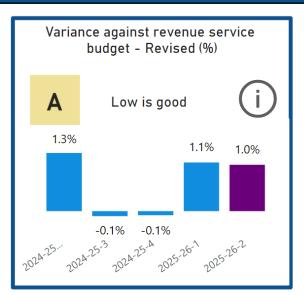
# Engaging and Effective Council Financially Stable











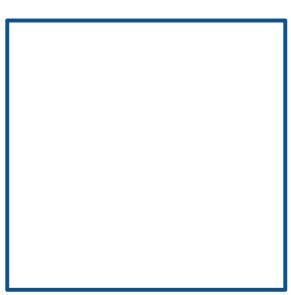


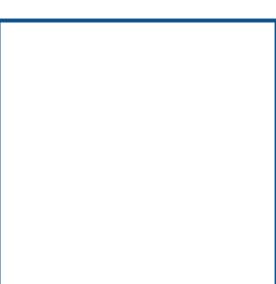












# Performance Overview

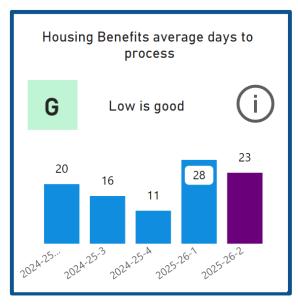
Resources (2)

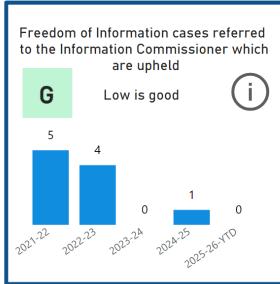
Council Plan Priority	Commentary
Engaging and Effective Council - Financially Stable	Council Tax collection data is shown in comparison to collection levels at the same point since 2021/22. Collection has dipped slightly and there are challenges with collection from residents who are in receipt of Council Tax Support. We continue to assess the use of the Council Tax Hardship Fund and signpost residents to other support and guidance when they are struggling to pay.  National Non-Domestic rates (NNDR) overall liability has increased this year to £65.3m from £61.7m in 2024/25. Collection had started well, with the percentage collection performance being higher at the end of quarter 1 in comparison to last year. However, this has fallen behind during quarter 2 and investigations are ongoing to determine any obvious reason for the downturn, other than the additional liability.  The Financial Overview (page 6) provides further context in terms of both capital and revenue challenges and mitigation actions.

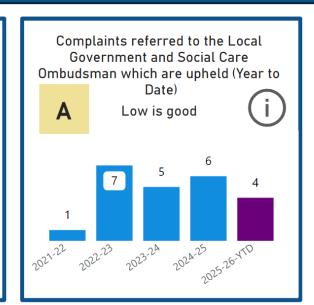


# Engaging and Effective Council Accessible and Engaging / Digitally Smart



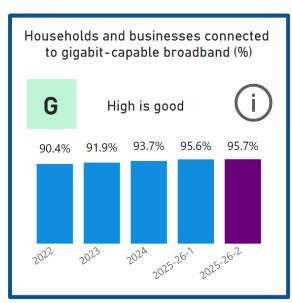


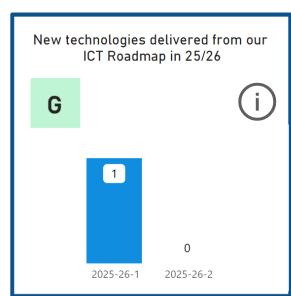


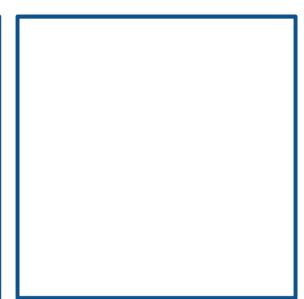


















# Performance Overview

Resources (3)

Council Plan Priority	Commentary
Engaging and Effective Council - Accessible and Engaging	Freedom of Information (FoI) requests and complaints data is a useful source of intelligence that helps us to understand issues that are important to our community and where performance improvement may be needed. When someone feels that their request has not been resolved to their satisfaction, they can escalate their request to the Information Commissioners Officer (ICO) for FOI or the Local Government & Social Care Ombudsman (LGSCO) for complaints. The numbers that are upheld by these bodies indicate how well the Council dealt with the original request. During quarter 2 there were no referrals to the ICO.  In quarter 2, the LGSCO made nine decisions about complaints involving North East Lincolnshire Council. Of these, only one was upheld, relating to planning and legal services. This brings the total number of upheld complaints for the year so far to four—matching the same point last year. Given the volume of complaints received—73 in Quarter 1 and 104 in Quarter 2—this low number of upheld cases reflects positively on the Council's complaint handling and resolution processes. Our performance also compares well with other councils. In 2024–25, we had six complaints upheld by the LGSCO, with an upheld rate of 67%, below the national average of 74%. This suggests we are performing better than many councils across England, including some of our regional neighbours. If current trends continue, we remain on track to meet our annual target. Three complaints that were referred to the LGSCO have been upheld, these were in relation to different elements of Children's Services. The LGSCO has since confirmed that they are satisfied with the remedies that have been completed by the Council, and the cases have been closed.  Housing Benefit performance has improved during Q2 for new claims and changes in circumstances and is on track to meet the expected target of 24 days over the course of the year. Other DWP work is achieving top quartile achievement nationally.
Engaging and Effective Council - Digitally Smart	We are continuing to develop our key platforms, working with services to ensure technology meets business needs. Key areas of focus have included Children's Services, Resources and Environmental services platforms. The Council's ICT and Digital Strategy has been refreshed and will be launched in November bringing an external as well as internal focus. Our Al programme of work is progressing well. Work has commenced on developing our data warehouse approach to support the Council's Insights development.  Timescales for work to commence on the Gigabit programme are still awaited, this is dependent on work in other areas to bring the infrastructure to our area. We are engaging with the government's Building Digital UK programme on this.

5.52% Of Total Reven

£1.4M

Forecast Revenue Overspend

13.37%

Variance as % Of Total Budget Envelope

REVENUE	Revenue Budget £'M	Revenue Forecast £'M	Variance £'M
Deputy s151	2.1	4.0	1.9
Law and Governance	2.8	2.4	(0.3)
Policy, Strategy and Resources	2.1	2.0	(0.1)
Assistant Director People & Organisation	3.5	3.4	(0.1)
	10.5	11.9	1.4

### **Service Comments:-**

A pressure remains within the Deputy s151 service area, owing to the council's limited ability to recover full housing benefit subsidies. This is driven by payments made for accommodation that doesn't meet DWP criteria for full cost recovery —particularly non-registered providers and temporary housing. Since this is a demand-led service, costs can vary throughout the year. A review of the housing provision and its impact on subsidy recovery is underway to minimise the projected financial impact.

The service continues to review opportunities to manage the overall budget envelope and mitigate pressures where possible. Savings have been realised from across the services including election cost savings, a reduction in childcare legal costs and ICT costs being charged to capital schemes where appropriate.

Capital

12.82%

Of Total Capital Programme

£0.1M

Forecast Capital Overspend

CAPITAL	Original Programme £'M	Approved Programme £'M	Capital Forecast £'M	Variance £'M
Deputy S151	15.3	9.3	9.3	0.0
Policy Strategy and Resources	4.3	2.5	2.5	0.1
Law Governance and Assets	0.0	0.0	0.0	0.0
	19.6	11.8	11.8	0.1

**Service Comments:-**

**Deputy S151 (£0.0M)** – Covers flexible use of capital receipts (£2.15M) and Investment Capacity (£7.2M), full expenditure expected for the year.

**Policy, Strategy & Resources (£0.0M)** – Spend remains on track.

# Resources

# Achievements, Challenges & Risks

Performance RAG		Green	Finance RAG	Red
Achievements:	Candidates to Communities  Our graduate recruited and Safety, Al and AcademyNE acknowledgic council in act workforce survivors.	e recruitment campaign for d inducted in September, wild Service Design. We contact the passion and committively working to strengther estainability.	h as the new Assistant Directoring reputation as an empty 2025 graduates was successith the Council providing opinue to recruit to the last grative at the first Health & Cament of the Learning and Empty of the Learning and Lea	essful with 3 graduates oportunities within Health & raduate role in Housing.  are Excellence Awards, Development Team and the es and supporting long term
Key challenges:	the budget in housing tear page 29, and mitigating the	npact is shown in Resource	es, the root cause relates to mporary and supported acc sion and its' impact on subs ad programmes always rem	commodation, as detailed on sidy is underway aimed at ains a challenge however,
Risk to non- delivery:	None identifi	ed at present.		

# Environment & Regulatory Services

# **Greener Future**

Never has there been a more important time to look at our plans for a greener future for all. North East Lincolnshire is benefitting from the renewable energy sector which is positive. But we must also consider how we develop greener hearts and minds across our borough.



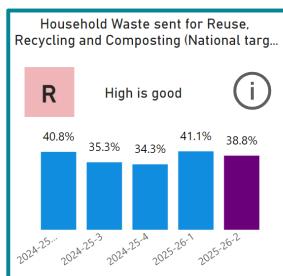


### **Greener Future**

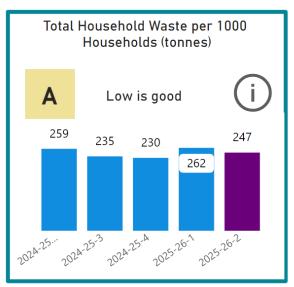
Our Waste and Recycling









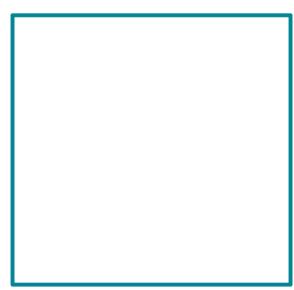


















# Performance Overview

# Environment and Regulatory Services (1)

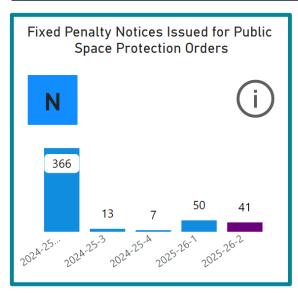
Council Plan Priority	Commentary		
Greener Future - Our Waste and Recycling	The Q2 recycling rate (38%) remains relatively static in NELC mirroring the national picture. For comparison in 23/24 the yearly mean for NEL Cipfa family group was 38.94% and NELC ranked 8th out of 16 councils (NELC 37.7%). Waste strategy nationally is changing significantly to increase recycling rates and reduce avoidable waste. The Council is making arrangements to implement weekly food waste collections by 31 March 2026 following a Cabinet decision on the preferred option.		
	We are high performing sending close to zero waste to landfill during Q2. For comparison in 23/24 the mean for NEL Cipfa family group was 5.35% and NELC ranked 6th out of 16 at 0.34%.		
	Waste collections continue to deliver at close to 100% with some challenges associated with blocked access, road closures and the condition of private or unadopted roads.		
	The total amount of waste per 1000 households is 247 tonnes in Q2, which is comparable to the previous year. For comparison in 23/24 the annual mean for NEL Cipfa family group was 954 tonnes and NELC ranked 11th out of 16 at producing 989 (lower is better). Assuming an even spread of waste for each quarter the Q2 target is 238.5 tonnes.		
	Due to technical difficulties with the data we are unable to report the Q2 data for flytipping collected within 5 working days although we are not aware of any service issues that would impact on our operational performance.		
	In Q2 2025/26, North East Lincolnshire Council achieved a bulky waste collection completion rate of 96.6%, exceeding the target of 95%. This performance reflects our continued commitment to delivering reliable and responsive waste services that support cleaner neighbourhoods and resident satisfaction. There were a total of 1149 planned collections, 1109 of which were completed on the booked day.		
	This result places us above the national average, with benchmarking data from WasteDataFlow indicating that many councils report completion rates between 92% and 95% for bulky waste services. Our performance demonstrates effective operational planning and a proactive approach to service recovery when issues arise.		
	Depot Rationalisation, work is ongoing to deliver a single modern operational depot.		
	22		

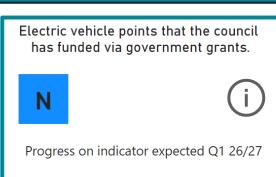


# **Greener Future**

Looking After and Protecting our
Parks and Public Spaces / Our Coastline / Our Green Ambition



















# Performance Overview

# Environment and Regulatory Services (2)

Council Plan Priority	Commentary
Greener Future - Looking After and Protecting our Parks and Open Spaces	We continue to strive to ensure our parks and open spaces are looked after and protected. There are eight main destination parks across the borough, which receive regular visitors, various events and community groups who use the space.  Play Areas are inspected on a regular basis, to ensure the spaces and equipment are safe for children and families to enjoy and learn.  Work aligns to the approved tree strategy which supports the maintenance of the borough's trees. A number of trees have been planted within parks and open spaces, watering and maintenance regimes take place so that they can thrive, a few have failed due to vandalism. This has all been possible through external funding.  A task force has been established to focus on our resort which focusses on safety, maintenance and cleanliness.  Fixed penalty notices for Public Space Protection Orders are included in the data as a proxy measure for pride in the community. Targets are not set for enforcement work as this is unlawful.

# Performance Overview

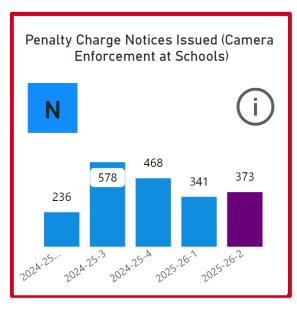
# Environment and Regulatory Services (3)

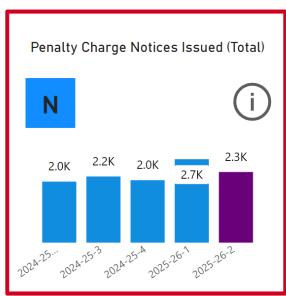
Council Plan Priority	Commentary
Greener Future - Our Coastline	The research and Engagement Officer and Coastal Ranger continue to work on the coastline, this includes walks and talks along the coastline raising the profile of the unique heritage asset. More than 100 people have attended the engagement events held by the Coastal Ranger so far and we have engaged nearly 700 people across the project at events. A survey asking people how we can better protect our coasts natural heritage and what we could do to engage more people with our coasts natural heritage has just closed with more than 600 respondents. Officers will be working to analyse the results of the survey over the coming months to help inform the next stage of the DUNE project.  The team are working with the Insights team to develop a dashboard to collect and report on data and a full engagement plan has been created.  In addition, and as part of the DUNE Project, the group held two engagement sessions with environmental professionals across the region partnering the DUNE Project, with quarterly meetings now established. This group will feed into the project alongside the public engagement to help drive future phases of the project.  Successful delivery of the Council's award-winning mitigation sites continues with more than 110 species of bird having been recorded using Cress Marsh and Novartis since they've been created.
Greener Future - Our Green Ambition	Successful funding previously obtained through two separate applications to the Public Sector Decarbonisation Scheme enables the replacement of old heating systems and improvements in energy efficiency in some of our buildings. RIBA stage 3 assessments are complete, and these projects are continuing and will contribute to improved energy efficiency and long-term financial sustainability. Work continues to review the Council's emissions and explore ways to reduce emissions and increase energy security for the Council.  We are continuing to engage with MCCA and Lincolnshire Local Authorities to deliver the mayoral grant and explore all deliverable options for solar panels at Doughty Road garages.

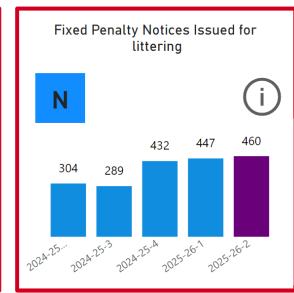


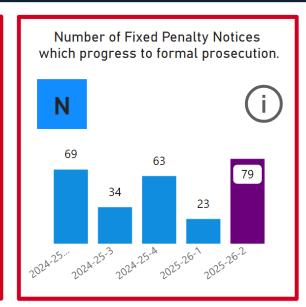
## Stronger Communities Clean and Safe Streets and Open Spaces













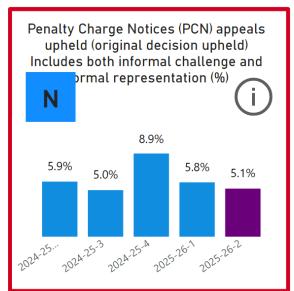
















# Environment and Regulatory Services (4)

Council Plan Priority	Commentary
Stronger Communities - Clean and Safe Streets and Open Spaces	The number of Penalty Charge Notices(PCN) arising from approved devices (cameras) has increased by 98% compared to Q2 last year. The number of PCNs issued can fluctuate during the year due to school holiday periods when cameras do not operate. There is also a variation due to changes in compliance across the various school sites and new sites being introduced. The total number of PCNs issued in Q2 has also increased by 16% on the same period last year. 12% (281) of PCNs issued were subject to challenge at the date of analysis. 5.1% (118) of appeals were upheld (of the total issued).  There are no targets set for the number of PCNs issued as civil parking enforcement authorities are not legally permitted to set targets for issuing Penalty Charge Notices (PCNs). The purpose of parking enforcement is to ensure traffic management and compliance with regulations.  Six wards in the borough received £200K additional street cleaning resources following a one year budget increase and we have recruited 4 additional barrow operatives and 2 Deep Clean operatives on a 12- and 6-month contract, respectively.  Deep cleaning has taken place in East Marsh, Heneage and Park wards in Q2.  The percentage of PCN appeals upheld is an indication of the fairness of the initial notice. During Q2, 2300 PCNs were issued with 118 appeals upheld.

10.52%

Of Total Revenue Service Budgets

(£3.0M)

Forecast Revenue Underspend

(15.1%)

Variance as % Of Total Budget Envelope

REVENUE		Revenue Budget £'M	Revenue Forecast £'M	Variance £'M	
Environment		20.0	17.0	(3.0)	

#### **Service Comments:-**

There is a range of pressures and opportunities across the service, including income in the Commercial Regulatory Team from the port following EU exit. There is uncertainty about when the Government will review the current port arrangements, and this is likely to impact on future budget sustainability. The waste disposal contractor confirmed there will be no change to the threshold banding rate however there will be increased costs associated with comingled waste for remainder of current year and thereafter due to instability in recycling commodity prices. Work continues to understand the key drivers behind parking and Civil Enforcement Officer (CEO) budgets to support effective optimisation.

#### Capital

11.37%

Of Total Capital Programme

(£0.1M)

Forecast Capital Underspend

	CAPITAL	Original Programme £'M	Approved Programme £'M	Capital Forecast £'M	Variance £'M
Environment		6.8	10.5	10.5	0.0

#### **Service Comments:-**

Capital spend remains on track, costs for all capital schemes continue to be carefully monitored.

# Environment & Regulatory services

### Achievements, Challenges & Risks

Performand	ce RAG		Finance RAG	Green
Achievements:	integrated into In Septembe Enforcement underway.	to other enforcement teams r we gained Leadership ap	proval to create seven new nent capacity, and a recruit	roles in our Housing
Key challenges:	and enhance Challenges in retention, and Delivery of g Delays to the Delivering in Standards Ag Awaiting con Work continuagenerated by	ed services. Include finite resources, available finite resources, available managing demand. It rant funded projects for dece Local Nature Recovery Stand food interventions follogency. If firmation of government funces to adapt the port health	ailability of competent works carbonisation plans through crategy (LNRS). owing port expansion and o nding for food waste collect service to respond to the in perating Model. Further cha	versight by the Food tions. ncreased demands
Risk to non- delivery:	function resu being develo Delays to LN	Iting in less inspections tak ped. RS may impact on Plannin and capacity issues in Reg	•	•

Economy & Growth, Leisure & Tourism



## Regeneration

#### **Stronger Economy**

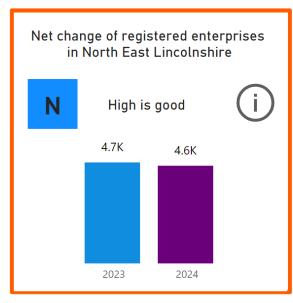
Our ambition is to create a place where we attract and sustain businesses of all kinds, you will see how this vision runs alongside a determination to work within our communities and with all our partners. We aim to ensure that the residents of North East Lincolnshire have the skills and inspiration to support, work and enjoy all that we have here.

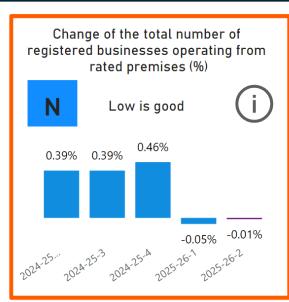


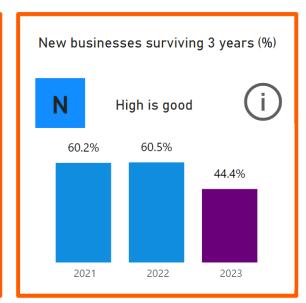


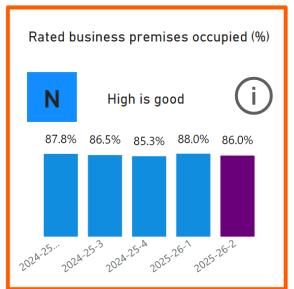
## Stronger Economy Supporting Industry & Business













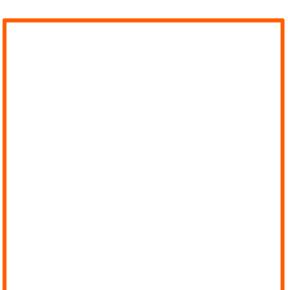












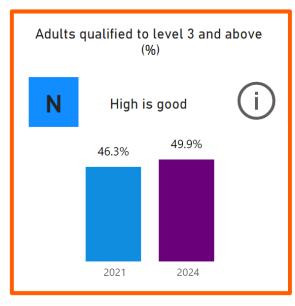
Regeneration (1)

Council Plan Priority	Commentary
Stronger Economy - Supporting Industry, Business and Housing (Industry and Business focus)	<ul> <li>Energy technology interest in the region for large scale investment projects are facing particular challenges due to uncertainty around policy, together with water availability and grid connection timeframes.</li> <li>UK Shared Prosperity Fund continues to support a range of business support measures for organisations in NEL, including small revenue grants to assist growth plans, specialist advisor programmes and dedicated business support.</li> <li>DFDS secured planning permission for development on Pioneer Park this quarter, and Exclusivity Agreements on the remaining two plots in NELC ownership finalised.</li> <li>CATCH completed next milestone and claim of the Freeport Seed Capital project with steels erected on the extension to the existing building to create R&amp;D/Innovation space, increase learner capacity, and create exhibition space.</li> <li>Local business events organised by the team this quarter include a manufacturing day held at Blackrow Engineering.</li> <li>The number of business premises occupied remains at a relatively stable level of 86%, with 5534 businesses registered from business rates, a 1% drop from the previous quarter which is in line with the natural churn of business.</li> <li>Much of the data is annual in nature but those which are collected quarterly shows a relatively stable position.</li> </ul>

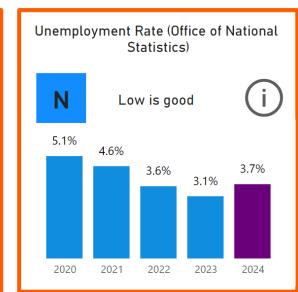


## **Stronger Economy**Growing Skills























Regeneration (2)

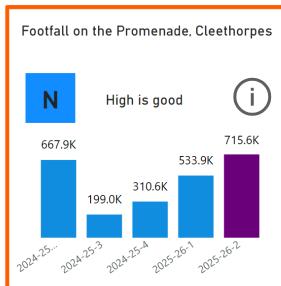
Council Plan Priority	Commentary
Stronger Economy - Growing Skills	<ul> <li>The data shown for 'growing skills' is derived from the Office of National Statistics (ONS) who provide % figures only.</li> <li>Data shows improvement at lower qualification levels. The gap with the national average for those with no qualifications has decreased from 5.6% to 3.3% between 2021 and 2024 and at level 2 the gap has decreased from a 10.7% gap in 2021 to a 5.8% gap in 2024 demonstrating that skills initiatives are working.</li> <li>The rate of adults in North East Lincolnshire with level 3 and 4 qualifications has increased, however the gap with the national averages has continued to widen. At level 3 the gap is 17.7% and at level 4 the gap is 22.9%.</li> <li>11 UK Shared Prosperity People &amp; Skills Projects continue delivery for 25-26 supporting adults into work or training.</li> <li>Continued engagement with the MCCA and colleagues across Greater Lincolnshire to ensure regional and national initiatives support people in North East Lincolnshire. This includes work on the Get Lincolnshire Working Plan and the Connect to Work programme.</li> <li>The Skills Survey received 1,259 responses and the results will be used to help shape initiatives going forward.</li> </ul>

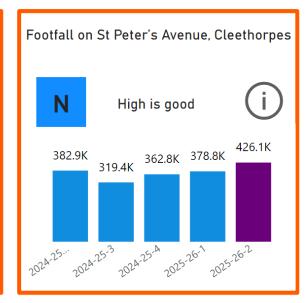


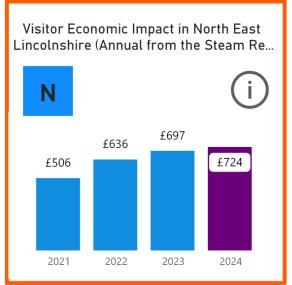
## Stronger Economy Attractive and Vibrant Town Centres





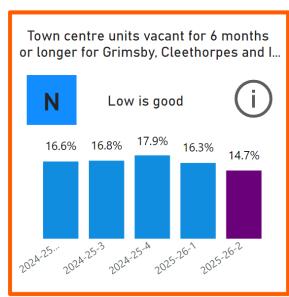




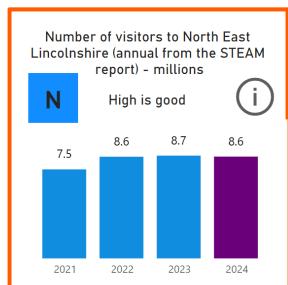




















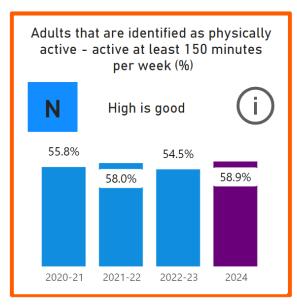
Regeneration (3)

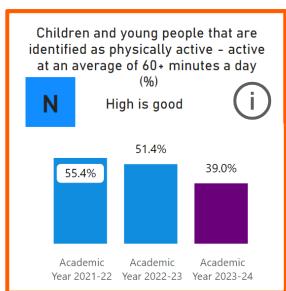
Council Plan Priority	Commentary
Economy - Attractive and Vibrant Town Centres	Footfall data is important as it allows an assessment of any underlying causal challenges or opportunities such as weather, large events or other matters.  Grimsby  Victoria Street planting scheme completed, pocket park construction commenced on site, final stages of lighting consultations with property owners underway.  Demolition works for the Freshney Place leisure scheme are largely complete and foundation removal is advancing together with the reduced level dig.  The refresh of the Grimsby Masterplan and Movement Strategy is proceeding with consultants now appointed.  Freshney Place footfall has reduced as expected given the major development works on the leisure scheme. Longer term this development is expected to drive a more varied footfall into the centre and the wider town centre. Nationally, retail footfall across the UK in September continued a downward trend compared to the same period in 2024. There were anecdotal signs of lower consumer confidence ahead of the Autumn Budget which may have counted as a major factor to reduced visitor numbers.  Footfall for Victoria Street has increased for the quarter compared to the same period in 2024.  Cleethorpes  Pier Gardens principal contractor procurement ongoing, and procurement of wider support has also commenced.  The Council are working with a contractor on the technical design process for the Sea Road development which is expected to result in the appointment of principal contractor in Q3.  Early engagement for the procurement of a principal contractor for the Market Place has commenced as has informal consultation on Traffic Regulation Orders.  Footfall in Cleethorpes has increased for the quarter compared to the same period in 2024 in both the retail area of St Peters Avenue and on the Promenade.

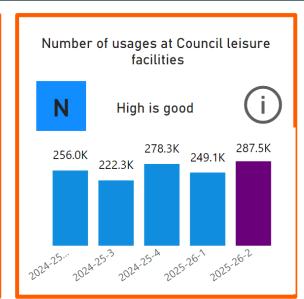


## Stronger Economy Happy Visitors and Great Leisure / Preserving Our Heritage











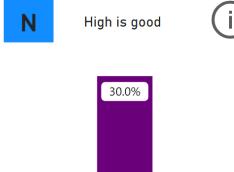








People visiting a museum or gallery in person in the last 12 months (%)



2023-24





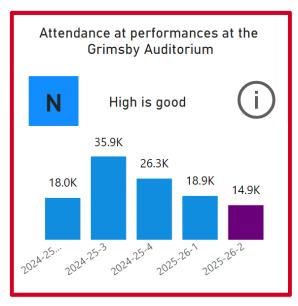
# Regeneration (4)

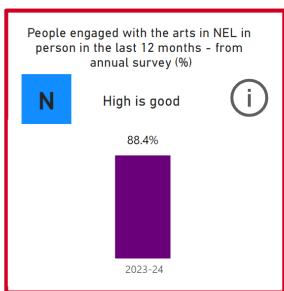
Council Plan Priority	Commentary
Stronger Economy - Happy Visitors and Great Leisure	<ul> <li>Ormiston Maritime Academy Hockey Pitch refurbishment complete and opening event held on 6<sup>th</sup> September in partnership with Grimsby Hockey Club, the Academy and the Council, supported by funding secured through Sport England.</li> <li>Two PlayZones developed at Kent Street in East Marsh through the refurbishment of old astro turf pitches. The development opened on 12<sup>th</sup> September and was achieved through partnership work with YMCA Humber supported by funding secured from the Football Foundation.</li> <li>Announcement of grant funding secured from the Football Foundation for the development of a new PlayZone at Roval Drive in Immingham.</li> <li>Lincs Inspire delivery of Bikeability in 2024-25 supported NEL to place as on of the Top 10 best-performing Local Highway Authorities nationally. In 2024 - 2025 through Bikeability grant funding Lincs Inspire delivered courses to 82% of year 6 pupils which was a 1% increase on the previous year.</li> <li>Created seasonal content for DiscoverNEL website and social media channels to promote the area.</li> <li>Meridian Showground progressing work to raise the capacity of the venue.</li> <li>Meridian Showground held seven events including Docks Fest.</li> </ul>
Stronger Economy - Preserving Our Heritage	<ul> <li>Visitor numbers up year on year at Fishing Heritage Centre (GFHC), with an increase of 13%. GFHC has benefited from concentrated work on expanding its schools offer, education programme and community activities.</li> <li>GFHC hosted the Fishermen's annual reunion, continuing its support for our heritage.</li> <li>Cleethorpes Townscape Heritage Programme works ongoing at both 42-45 Alexandra Road and the Dolphin Hotel.</li> <li>Programme of Heritage Open Days delivered across NEL.</li> <li>Cleethorpes Charter Day promoted through DiscoverNEL.</li> <li>A map celebrating Tracy Baines' Seaside Girls has launched.</li> <li>Stuart Wood's Postcard from Cleethorpes, a musical celebrating Cleethorpes heritage premiered.</li> </ul>

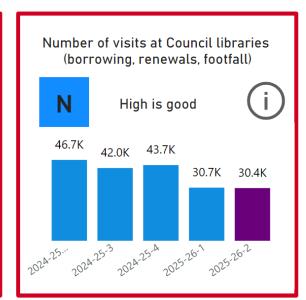


# Stronger Communities Telling our Story of Culture and Heritage









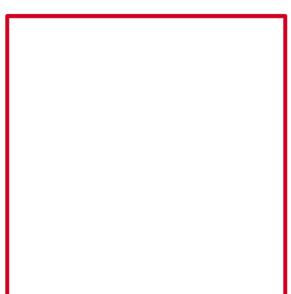


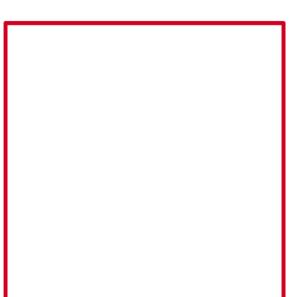












# Regeneration (5)

Council Plan Priority	Commentary
Stronger Communities - Telling our Story of Culture and Heritage	When comparing Q2 2025 vs Q2 2024 attendance at the Auditorium has decreased year on year by approximately 18% for the quarter. However, when looking at Q1 & Q2 performance combined the performance is more positive with a smaller 2% reduction between this period year-on-year. The reduction in Q2 has been reflective of the timing on touring product, where a couple of shows may sell out and these can land in one quarter which boosts attendance. Therefore, attendance should be viewed over a longer period to establish trends.
	The data for % of people engaging with the arts is taken from Department of Culture, Media & Sport surveys. There is no previous comparable dataset, the next update is due 2026/27.
	<ul> <li>Create NEL: Through Create NEL supported programmes, numerous projects have been delivered to increase engagement and participation in the arts. This includes: <ul> <li>Unseen Arts secured £437k from the Government/Historic England's Heritage At Risk programme.</li> <li>East Marsh United, Foresight and Opera North collaborated to host a performance in the East Marsh, bringing together world class opera singers and community choirs.</li> <li>An interactive digital trail celebrating the work of industrialist Edward Watkin launched in Cleethorpes, led by Heritage Lincolnshire and funded by Heritage Fund. </li> <li>In collaboration with the Culture House, Freedom Festival on Tour visited Cleethorpes bringing four international outdoor arts performances to local audiences.</li> <li>What if We Create opened their new venue in Freshney Place, supported by Heritage Fund, it celebrates Grimsby's print industry.</li> </ul> </li> </ul>
	<ul> <li>Library and Archives Service:</li> <li>Library visits have dropped due to the ongoing closure of the Central Library although there has been an increase in visitors to Cleethorpes and Waltham libraries as customers utilise alternative service locations.</li> <li>Temporary library for Grimsby Town centre preparing to open within 31 Baxtergate, Freshney Place.</li> <li>Phase-2 library and archives review ongoing, with reporting of phase-2 consultation results, findings and recommendations in Q3.</li> </ul>
	52

#### Revenue

#### **Economy (Regeneration) Budget**

3.06%

Of Total Revenue Service Budgets

(£0.2M)

Forecast Revenue Underspend

(3.4%)

Variance as % Of Total Budget Envelope

REVENUE	Revenue Budget £'M	Revenue Forecast £'M	Variance £'M
Regeneration	5.8	5.6	(0.2)
	5.8	5.6	(0.2)

#### **Service Comments:-**

At the halfway point in the year we are currently forecasting a £197K underspend. The key area for oversight is planning income and Freshney Place, which is largely outside of the authority's control but reviewed on a regular basis. Beyond this there are robust monitoring controls across all revenue areas.

#### Capital

21.67%

Of Total Capital Programme

(£0.05M)

Forecast Capital Underspend

CAPITAL	Original Programme £'M	Approved Programme £'M	Capital Forecast £'M	Variance £'M
Regeneration	44.3	19.9	19.4	(0.5)
	44.3	19.9	19.4	(0.5)

#### **Service Comments:-**

The capital position as reporting against the current approved programme is largely on target. The availability of project management resource, whether internal or external, continues to be a challenge and it is essential the right calibre of project management is in place to oversee what are in many instances complex and multi-faceted schemes.

Project managers have again been challenged on what is anticipated to be prudent spend over the year and this has led to reprofiling of budgets (full details shown on slide 12).

Overall spend on Freshney Place for 2025/26 is forecast to be £10.2 million which includes the funding contribution from the Towns Fund.

## Regeneration

## Achievements, Challenges & Risks

Performand	ce RAG	Amber	Finance RAG	Green	
Achievements:	communi Annual S Ormiston Hockey C Two Play Humber s Grant fun Roval Dri Lincs Insperformin Visitor nu	oletion of the Skills Survey with 1,259 results, which will inform future activity and nunication.  al Skills Fair held with 2,000 year 10 students in attendance.  ston Maritime Academy Hockey Pitch refurbishment complete in partnership with Grimsby ey Club, the Academy and Sport England  PlayZones developed at Kent Street in East Marsh through partnership work with YMCA per supported by funding secured from the Football Foundation.  If funding secured from the Football Foundation for the development of a new PlayZone at Drive in Immingham.  Inspire delivery of Bikeability in 2024-25 supported NEL to place as on of the Top 10 best-rming Local Highway Authorities nationally.  In r numbers up year on year at Fishing Heritage Centre (GFHC), with an increase of 13%.  The Arts secured £437k from the Government/Historic England's Heritage At Risk semme.			
Key challenges:	<ul><li>processe</li><li>Maintainii</li><li>The wide</li><li>Engagem</li><li>Water sca</li></ul>	s move to contracting stage.  ng appropriate levels of proje  r financial climate represents  nent and commitment from a  arcity is now an impediment	et risk. Greater cost certainty is ect management and supporting a potential challenge to the of wide range of employers in sk to industrial development. several areas, notably Culture	ng resource. overall ambition of projects. cills projects.	
Risk to non- delivery:	construct risk to the enhanced The avail General of Strategy, Tourism a maintaini risk to de	ion materials and labour shows scope of any project wherever inflation contingency and exapacity to deliver projects are programme and project deliver deliver project deliver stellar in the scope of t	ment has resulted in significar rtages have materially increased it may be. The primary mit explore value engineering oppositions are very across a variety of disciplines and services is an ongoing chall are yery across the service, notable and events, are heavily reliated therefore where this does not onglian Water in relation to indicate the service.	sed costs also. This presents a igation measure is to include ortunities. remains a challenge. llenge. ly Culture Heritage, Leisure, ant on securing and ort materialise this presents a	
				5.4	

## Infrastructure

# **Stronger Economy - Improving Our Journeys**

We all need to move around our borough with safe and easy routes across North East Lincolnshire.

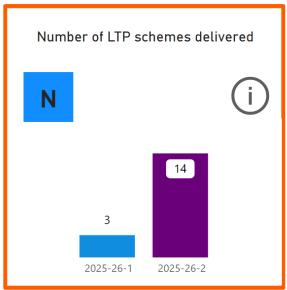


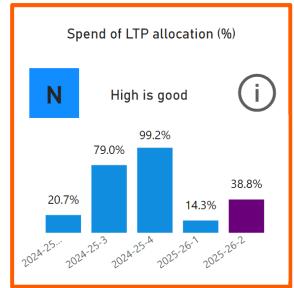


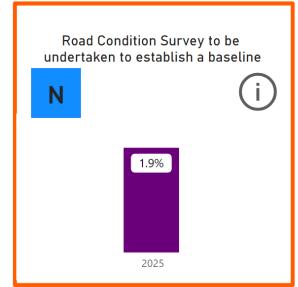
## Stronger Economy Improving Our Journeys











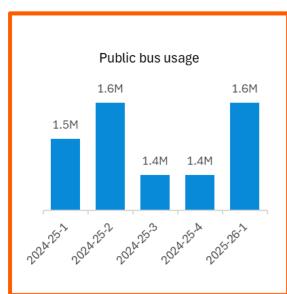
















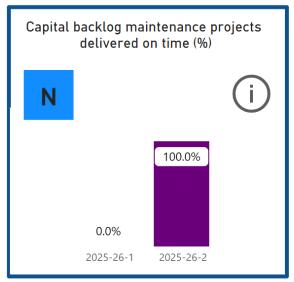
# Infrastructure (1)

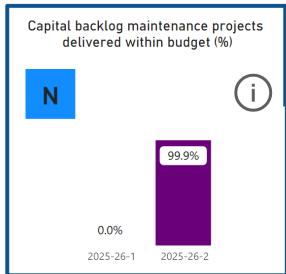
Council Plan Priority	Commentary
Stronger Economy - mproving Our Journeys	<ul> <li>The Highways and Transportation Service maintains the integrity of our roads and coordinates maintenance and utility activities, ensuring the expeditious movement of traffic throughout the borough to improve journey times and the overall reliability of the highway network.</li> <li>The Local Transport Plan (LTP) provides the framework for highways and transportation delivery across the network. 2025-26 will see 44 schemes proposed with an overall value of £6.1M, currently the service has delivered 14 which equates to 32% of this year's programme. There has been an additional scheme added to the programme. An additional scheme proposed since the last quarterly update is a Public Right of Way project with a value of £2.250.</li> <li>Every year a road conditions survey is carried out to provide the evidence-based approach that sets the services forward plan for highway maintenance and repairs. The latest survey demonstrates our network is improving on condition which means our investment in planned maintenance is having a positive impact.</li> <li>Public transport usage reduces traffic congestion and lowers carbon emissions all while providing accessible and affordable travel options to connect people to jobs, education and essential services. We have had a rise in usage over the last quarter, supported by a series of service enhancements introduced on 1 June 2025 as part of BSIP delivery. These included new and extended services such as the 45 route between Immingham and Cleethorpes Pier, enhanced evening and Sunday timetables on the 9, and improved Sunday services on a series of routes. Free pre-9:30am travel for Concessionary Pass holders and better weather also contributed to increased bus use.</li> <li>Active travel helps to build stronger, healthier communities by encouraging people to connect with their local area, reduce car dependency and improve physical and mental wellbeing (such as cycling, walking and wheeling). In 2025-26 so far we have designed 4 active travel schemes with a total value of</li></ul>

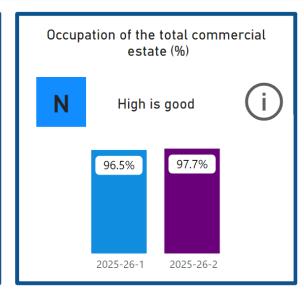


# Engaging and Effective Council Effective Management of Assets













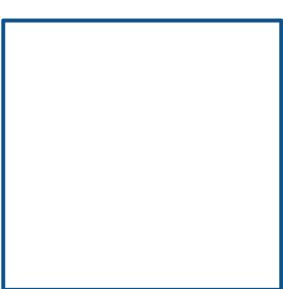


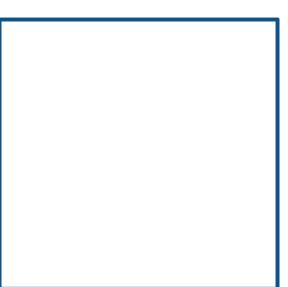












# Infrastructure (2)

Council Plan C Priority	Commentary
Effective Council - Effective Management of Assets  T definition	The data being used to demonstrate the effective management of assets is new and has been developed following the in-sourcing of Equans services to the Council.  What of capital backlog maintenance projects delivered on time - 100%  The programme is flexible and therefore allows adjustment for projects which may result in delivery not being achieved against projects that are emerging (new) or are brought forward from future years. Due to the complexity of some projects and the variables within each project, delivery may be delayed which results in the project completion being carried forward to the next financial year.  What of backlog capital maintenance projects delivered within budget - 99.9%  The programme is flexible and therefore allows adjustment for projects which may result in an overspend against projects that may result in an underspend. Due to the complexity of some projects and the variables within each project, delivery may be delayed which results in project spend being carried forward to the next financial year.

11.09% Of Total Revenue (£0.3M)

Forecast Revenue Underspend (1.6%)

Variance as % Of Total Budget Envelope

REVENUE	Revenue Budget £'M	Revenue Forecast £'M	Variance £'M	
Infrastructure	21.1	21.4	0.3	
	21.1	21.4	0.3	

#### **Service Comments:-**

The forecast overspend is driven by pressures on recently transferred areas of Facilities Management and Commercial Estate. The service continues to work to mitigate these pressures and included is this latest forecast is an overachievement of income on Section 38 & 278 fees for adoption of new roads from housing developments and an underspend against the Concessionary Fares Transport Budget based on the current contract value.

#### Capital

34.46%

Of Total Capital Programme

MO.03

Forecast Capital Overspend

CAPITAL	Original Programme £'M	Approved Programme £'M	Capital Forecast £'M	Variance £'M
Infrastructure	23.0	31.7	31.7	0.0
	23.0	31.7	31.7	0.0

#### **Service Comments:-**

At present capital spend is forecast to be on track for the financial year. Reprofiling reviews will continue to take place as the year progresses.

### Infrastructure

## Achievements, Challenges & Risks

Performan	ce RAG	Amber	Finance RAG	Amber
Achievements:	EQUANS star Management Project Mana the Transport Professional to form Camb Estates and A 25-26 target Facilities Man Highways and	ff now transferred and open, Highways and Transport gement: Completion of the Hub Services: A busy Summer oridge Park SEND facility. Asset Strategy: Capital Proof sales. The gement: The team facility of Transportation: The Grin	ria the EA's Innovation funder the Infrastruction and Professional Serve demolition of Osborne Store handed over two new schoogramme for Disposals on the tated and supported 1,562 lensby and Immingham Supported in Supported 1,562 lensby and Immingham Supported in S	ture area within Facilities vices building in preparation for hools and a large extension track to achieve above the help calls.
Key challenges:	encouraged to packages. Staffing reson successful tra Local Transp 2025-26 LTP	o focus on innovation, ong urces and structures will re ansfer of staff from EQUAI	going task delivered through	months following the
Risk to non- delivery:	Highway des external reso Legacy press	urce if required. sures around staffing levels	ands of LTP and LTG – miti	igation is in place to provide ract – mitigation is in place to

# Safer Towns & Communities

Stronger Communities -Clean and Safe Streets and Open Spaces

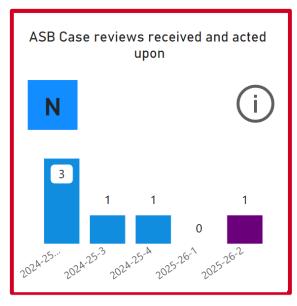
Let's be proud of where we live and work and let's see 'our place' looking clean and feeling safe. We are doing lots of work and supporting others to take pride in their local areas. We value those people, community groups, partners and businesses who help us achieve this – and we must keep going.

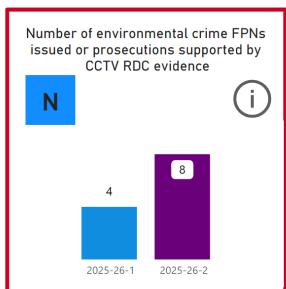


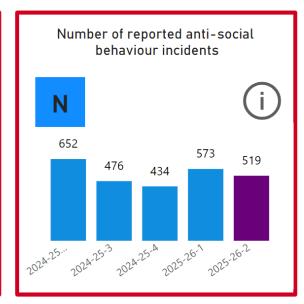


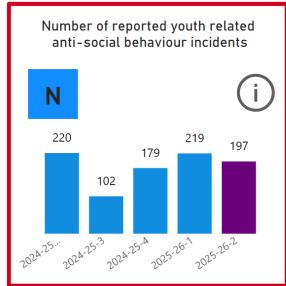
#### **Stronger Communities** Clean and Safe Streets and Open Spaces















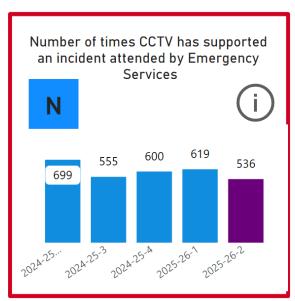


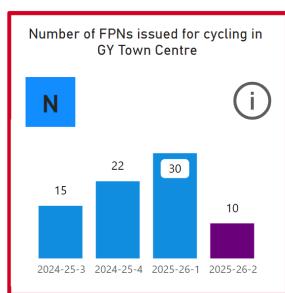


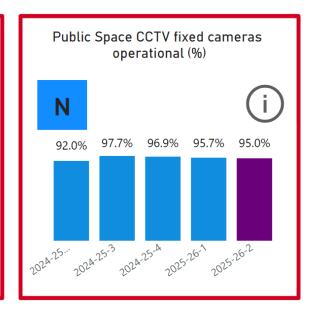


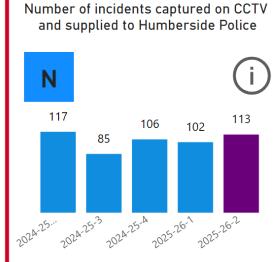








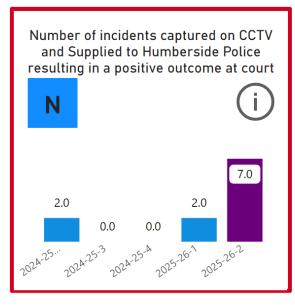


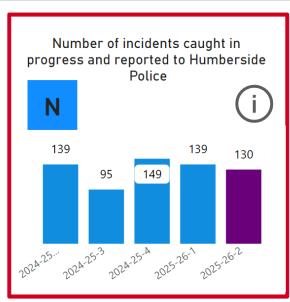




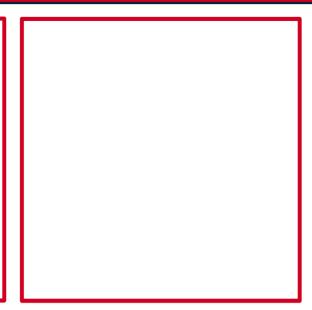
# Stronger Communities Clean and Safe Streets and Open Spaces



























# Safer Towns & Communities

Council Plan Priority	Commentary
Stronger Communities - Clean and Safe Streets	<b>Anti-Social Behaviour (ASB)</b> - in Q2 compared to the same period last year ASB has reduced by 20% from 652 - 519 incidents, with Youth related ASB also showing a reduction of 10% from 219 - 197 incidents. Youth related ASB equates to 37.9 % of all reported ASB.
and Open Spaces	ASB Case reviews - There has been one ASB case review received within this reporting period. This was reviewed and chaired by the NELC independent chair. It was found that all agencies acted in an appropriate and proportionate manner with no recommendations being recorded. The ASB team have a dedicated Victims Champion and a monthly proactive risk process that identifies ASB victims early reducing the likelihood of triggering an ASB Case Review. This has been accredited through the Home Office recommended ASB Help process.  Fixed Penalty Notices - There has been a decrease in fixed penalty tickets issued for cycling in the town centre contravening the Public Space Protection Order which is in place to deter cycling, from 30 in quarter 1 to 10 in quarter 2. This is enforced through a contract with WISE. There is far more respect for the PSPO with large numbers of people walking with their bikes through the town centre. There is a dedicated approach now to electric scooters and police days of action are being planned.
	CCTV – North East Lincolnshire has a range of Fixed Public Facing Cameras and Rapid Deployment Cameras (RDC) as part of its capability. At the last reporting point 95 % of all Fixed Public Facing Cameras were deployed and operational and 96% of all RDC's deployed and operational. The Fixed Public Facing Cameras have supported 536 incidents attended by emergency services. Off these incidents 21% (113) have been supplied to Humberside Police by the CCTV operators and 62% (70/113) of these have been used in the development of an investigation. 100% of all ASB cameras continue to support a live Police/Partnership problem solving initiative.  Prosecutions at Court - This quarter has seen seven successful prosecutions at court supported by CCTV evidence. Positive outcomes at court utilising CCTV will often be protracted due to the length of time investigations take to get to Court. Longitudinal analysis will enable a better understanding of outcomes over time and will continue to be tracked.

#### Revenue

#### **Safer Towns & Communities**

0.66%

Of Total Revenue Service Budgets

£0.0M

Forecast Revenue Underspend

1.0%

Variance as % Of Total Budget Envelope

REVENUE	Revenue Budget £'M	Revenue Forecast £'M	Variance £'M
Safer Towns & Communities	1.3	1.3	0.0
	1.3	1.3	0.0

#### **Service Comments:-**

Spend is currently forecast to be materially in line with budget expectations for the financial year.

#### Capital

0.45%

Of Total Capital Programme

(£0.1M)

Forecast Capital Underspend

CAPITAL	Original Programme £'M	Approved Programme £'M	Capital Forecast £'M	Variance £'M
Safer Towns & Communities	0.2	0.4	0.4	(0.1)
	0.2	0.4	0.4	(0.1)

#### **Service Comments:**

HSA (High St Accelerator) and Green Spaces capital spending has occurred this financial year with the grant provider agreeing that spend can continue occurring after June 2025 provided plans are in place to fully spend the grant.

The service are currently estimating that they will have an underspend on this project of £59k in this fiscal year.

# Safer & Stronger Towns

## Achievements, Challenges & Risks

Performance RAG	Green	Finance RAG	Green
-----------------	-------	-------------	-------

#### **Achievements:**

**Operation Mastery -** also known as Safer Streets 5 continues to achieve excellent crime and ASB reductions within Grimsby town centre when compared to 23-24 to 24-25, these include:-

- •All ASB reduced by 14%
- •All Alcohol related ASB reduced by 51%
- •All crime reduced by 5% (compared to 2% for the whole borough)
- Violent crime with injury reduced by 23%
- •Bicycle theft reduced by 47%
- •All theft by 9%.

**Public Space Protection Orders (PSPOs) -** All current PSPO's have been successfully reviewed and refreshed for a further 3 years to help reduce ASB in some of our parks and open spaces.

**Fair Play Football** - The service has been successful in securing £240k of funding from the National Lottery which will ensure the fair play football programme will continue for a further 3 years ensuring our Young People continue to be engaged in this positive activity.

**Green Spaces-** funding has been successfully utilised to bring colour and vibrance back into Victoria Street. This has included hanging baskets, floor planters and living walls. A pop-up garden has also been installed, and planning permission is being sought for festoon lights which will be installed following the completion of the leisure scheme.

**Plan for Neighbourhoods** – The Council has recently launched an engagement process to develop a 10-year Regeneration Plan and initial 4-year investment plan which will see £20m of investment into Grimsby based on community priorities, work continues and is progressing well with a number of engagement events taking place this quarter. A final Community Event will be held in November ahead of final submission.

### Key challenges:

Safer and Stronger Place is currently undertaking a thorough review to determine its scope and capability moving forward. This will ensure that the present and future demands and requirements of the Council in this important area of work are considered to ensure the Council has the resources and capabilities to work across a range of important issues that affect the public. The review will focus on a number of key areas including CCTV & Security, the Resort function and requirements, Community Safety & Anti-Social Behaviour and Placed Based Approaches that consider management of our town centres and public spaces. The service continues to oversee a range of community safety and regeneration agendas with limited resources.

#### Risk to nondelivery:

As above, it is acknowledged that the resourcing requirements within the Safer & Stronger area requires reviewing to ensure it has the capability to deliver across a range of areas that are important to the Council and wider public. A formal review is currently taking place to identify what the resource requirement will need to look like moving forward.

# **Children and Family Services**

Stronger Communities - Nurturing our Children and Building their Future

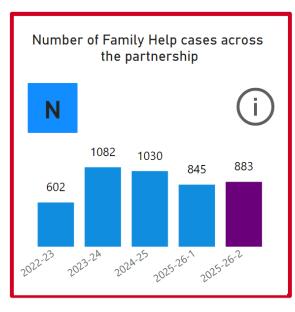
In the spirit of 'Our Children Our Future', children, young people and families are at the centre of all we do.

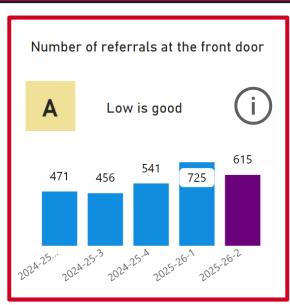




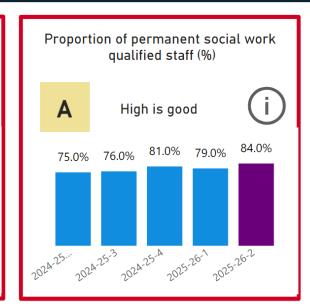
## Stronger Communities Nurturing our Children and Building their Future













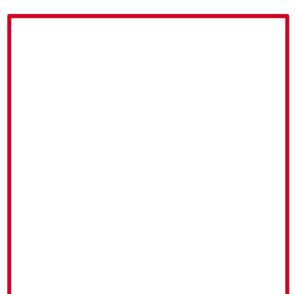


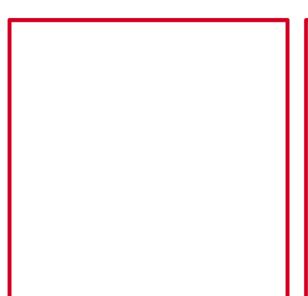












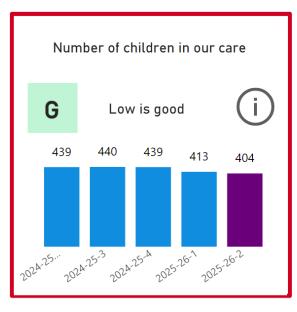
## Children and Family Services (Safeguarding and Early Help)

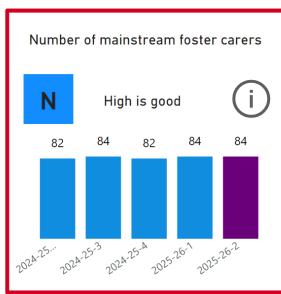
Council Plan Priority	Commentary
Stronger Communities - Nurturing our Children and Building their Future	Family help: The partnership approach to family help at the earliest point means more families receive the help and support they need by the person who knows them best. This has been further strengthened to enable intervention to take place at the times that families most need this. We are continuing to build on this as we develop in line with the Social care reforms
	Referrals:
	The number of referrals to the Integrated Front Door has seen an overall decrease. There has been an increase in referrals aligned to the strengthened work across the partnership and launch of key strategies (Neglect, sexual harm and harm outside the home). Over the last quarter, referral numbers have been in line with expected targets and assurance work highlights that referrals are appropriate and proportionate to need. We continue to work with partners to strengthen the preventative approach so need and risk do not escalate
	Re-referrals remain low, and children and families are now more likely to receive appropriate support and intervention to meet need and prevent escalation and reducing the need for repeat referrals to children's social care
	First time entrants to Youth Justice
	Children benefit from a child first approach which has enabled first time entrants to youth justice to reduce significantly through robust prevention and diversion work across the partnership work.
	Recruitment:
	Staff recruitment continues to be a priority and as a result, there has been significant progress in recruitment activity, which has resulted in 53 social workers being recruited (and a reduction of agency social workers from 90 to 6,). As at end Sept 2025, we have 10.5 social worker vacancies. The turnover rate is 5.74%, which is very low compared with 13.8% from a national perspective.

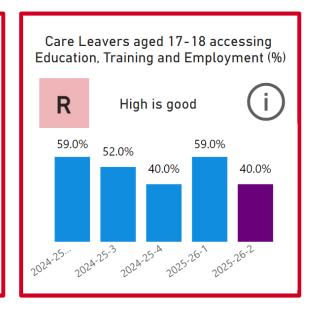


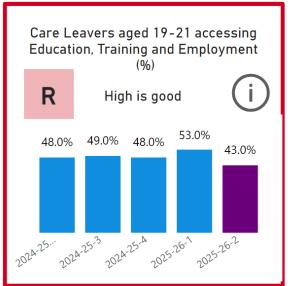
## Stronger Communities Nurturing our Children and Building their Future







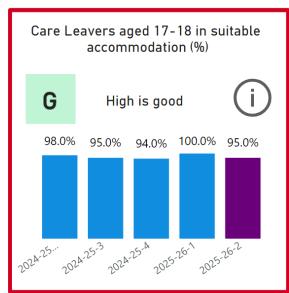




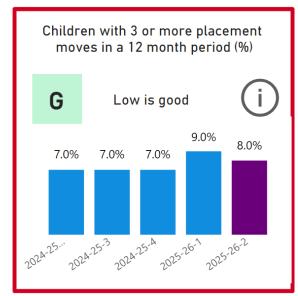


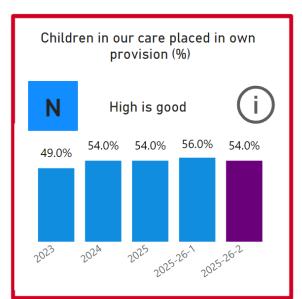


















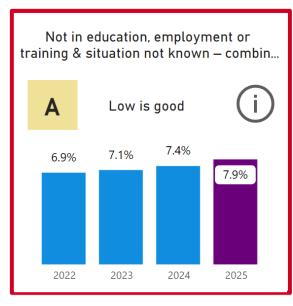
## Children and Family Services (Regulated Provision)

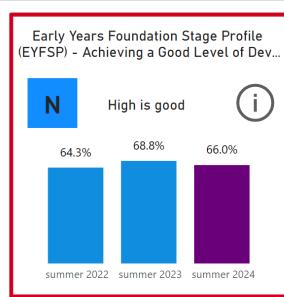
Council Plan Priority	Commentary
Stronger Communities - Nurturing our Children and Building their Future	Children in Care: The children in care population continues to be stable and is safely reducing with very low numbers subsequently re-entering care. Stability: The indicator in relation to long-term stability has been negatively affected by increasing numbers of children leaving stable care placements by achieving permanence through being reunited with their family networks and / or legal permanence through adoption / SGO / CAO. Whilst these have a negative impact on the indicator, they are very positive outcomes for the children themselves. Children in our own provision: Internal provision continues to be developed with the purchase now completed of 2 further children's homes. Foster carers: The success of approaches to fostering recruitment mean that it is now anticipated that there will be at least 20 carers approved this year - a substantial improvement on previous years and a further increase on the previous quarter. Care Leavers 19-21 Accessing Education Employment and Training: Enabling care experienced people to access education, employment and training continues to be a significant challenge and the implementation to the Council's Family Enterprise scheme will be an important step towards helping young people and adults to engage with opportunities and achieve their potential.
	Care Leavers in suitable accommodation:
	Identifying and providing suitable accommodation for care leavers continues to be a significant area of development to meet their needs. There is an ongoing need to single accommodation to enable care experienced to develop their life skills and achieve stability. This is a core component of a renewed focus on housing and accommodation.

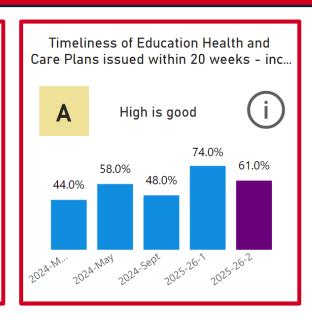


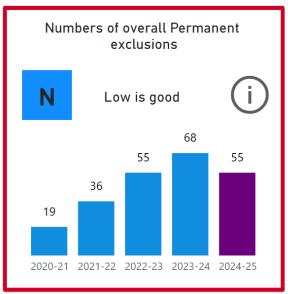
#### **Stronger Communities** Nurturing our Children and Building their Future















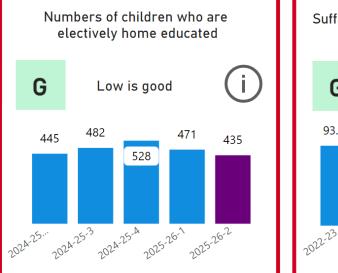


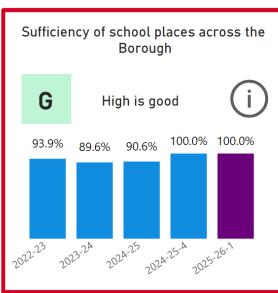


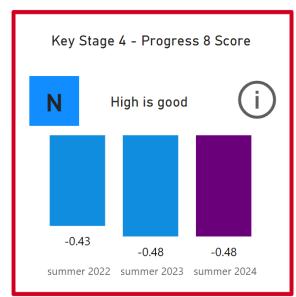


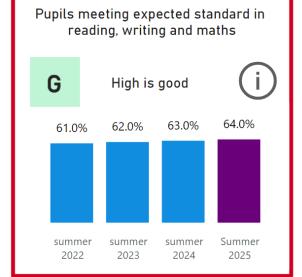












# Performance Overview

# Children and Family Services (Education and Inclusion)

Council Plan Priority	Commentary
Stronger Communities - Nurturing our Children and Building their Future	NEET: Whilst our NEET % is higher than national comparators, the combined NEET and Not Known % brings us in line with our neighbouring LAs.  EHCP timeliness: EHCP completion within 20 weeks has improved financial year following improvements in this area largely as a result of investment in Education Psychology capacity through locums. The slight reduction is a result of leave and capacity during the summer period which is expected; however the overall trend continues to improve.  Permanent Exclusions: the total number of Permanent Exclusions reduced in the 24/25 Academic Year in comparison to the 23/24 Academic Year. The new Ofsted inspection framework for schools will use information such as this to more rigorously provide judgments on school effectiveness under the 'inclusion' category.  Electively Home Educated: Following extensive transformation work, the new EHE Strategy is scheduled for Scrutiny and Cabinet by the end of 2025. Resulting capacity increase and ways of working have led to a large number of children returning to education at the start of the academic year.  Reducing the attainment gap: Pupil Premium Policy has been updated to reflect the need for schools to successfully evidence the impact of interventions of children in our care, linked to PEP outcomes and academic progress.

29.24%	Of Total Revenue Service Budgets	

		_	
REVENUE	Revenue Budget £'M	Revenue Forecast £'M	Variance £'M
Education and Inclusion	2.9	3.6	0.6
Safeguarding, Youth Justice and Family Help	17.8	18.2	0.4
Director Childrens Services	(0.8)	0.1	0.9
Women, Childrens and Families	0.3	0.3	0.0
AD Regulated Provision	35.5	36.2	0.7
Total Children's & Family Services	55.7	58.3	2.6

#### **Service Comments:-**

Restorative actions are significantly impacting the numbers of Children Looked After and associated activity.

- Education: The overspend relates to Transport costs reflecting the ongoing trajectory for the demand for SEN transport, this is not only an NELC pressure, but a national issue. The overspend forecast for Education Psychology is as a result of the reliance of agency staff to fulfil statutory requirements due to the level of EHCP requests and recruitment issues.
- Women: The figures reported at Period 6 monitoring present an estimate of 25/26 costs, recognising high cost placements. Work to improve the accuracy of the 25/26 cost forecast is currently on-going, we are hoping that this will be completed by Period 7/8. Following on from this, discussions around the 25/26 Children's Trust Agreement (health funding for the service ) can then progress.
- Safeguarding: Children's Disability Service is reporting an overspend of £0.2M, this service is being reviewed as part of the Short break offer. Youth Justice Service has a forecast pressure of £0.2M due the cost of a remand placement. Reliance on Agency staff had reduced significantly last year and recruitment has been successful.
- Regulatory: External Placements overspend is now forecast at £1.3M, this is due to high cost, complex care placements and annual market increases however is decreasing as care planning activity is progressed. Negotiations with the ICB have progressed and contributions to placements costs have been built into monitoring. Children's residential care is undergoing a redesign and a new model is being developed, currently there is a pressure forecast as £0.1m.

#### **Service Comments:-**

Dedicated Schools Grant (DSG) - The P6 forecast cumulative deficit at 31st March 2026 is £25.8M, an increase of £13.8M on the previous year. The forecast increased deficit is due to demand within the high needs block for out of area independent special places, top up funding to mainstream schools and Education other than at School (EOTAS) arrangements. The increase to DSG, in particular the High Needs Block is attributed to increased need for specialist out of area school placements and parents increasingly requesting EOTAS for their children. There are plans to recruit to an additional service manager to support children remaining in mainstream settings and a focus on increasing parental confidence in mainstream, in additional to the local RSP developments. It should be noted that despite the HNB increase, this is far lower than was predicted before the DBV activity had taken place, thereby lowering the predicted DSG rise. There has been a need to source placements for 4 children, with those placements in excess of one million this quarter.

18.88%

Of Total Capital Programme

(£0.5M)

Forecast Capital Underspend

CAPITAL	Approved Programme £'M	Approved Programme £'M	Capital Forecast £'M	Variance £'M
Childrens & Family Services	14.1	17.4	16.8	(0.5)

#### **Service Comments:-**

The underspend relates to Education and Inclusion, where some reprofiling is required for the Humberston Park project. Other projects are forecast to be materially aligned with budget expectations for the financial year.

# Safeguarding & Early Help (1)

# Achievements, Challenges & Risks

**Finance RAG** 

Red

#### **Achievements:**

**Performance RAG** 

The Inspection of Local Authority Children's services was completed in July 2025 and graded Services to Children as Good with Outstanding Leadership.

**Referrals:** More children are having their needs met earlier. There has been a sharpened focus across the workforce and the partnership in identifying and appropriately responding to neglect and sexual harm (both intra familial abuse and harm outside the home). Through audit activity, referrals are more appropriate and in line with the threshold document.

**Children in Need:** Populations overall remain consistent, there is an ongoing focus on children in need and ensuring timely intervention and progress of the plan. This has been enhanced by a stable permanent workforce and practice across the partnership being aligned to the threshold document. There has been a positive impact on partner decision making and children's needs are being appropriately identified and intervention aligned to need.

**Child Exploitation:** There has been an amplified focus on our strategic and operational responses to child exploitation across the workforce and wider partnership, informed by learning from the Casey review. This includes developing a more nuanced understanding of our local profile of victims, offenders, and locations enabling earlier identification of themes and trends and facilitating proactive, intelligence-led responses.

**Youth Justice** The focus on the holistic needs of the family and strong partnership approach to prevention means that First Time Entrants to youth justice remain low

**Family Help**: We have redesigned our offer of family help to ensure families receive the help they need at the times this is most required. This has enabled a strengthened targeted offer to meet need early and provide immediate help at crisis points to prevent breakdown. Our family hubs have been redesigned alongside children and families to align the offer to local need, with multi-disciplinary support and group work in place during evenings and weekends, including all children aged 0-18.

# Safeguarding & Early Help (2)

# Achievements, Challenges & Risks

Key challenges:	Delivering the national reforms: Taking account of our transformation activity to date, we continue to build the children's system to respond to the national reforms, and to ensure we are in a strong position to help, support and protect our children, young people, families and communities. From a children's social care perspective, the initial focus is around codesigning and further developing our multi disciplinary family help offer, our family network decision making approach, and exploring our future arrangements relating to multi agency child protection teams.  The number of children sentenced to custody remains low and below national and regional comparator groups. This has increased from last year by 1 and there are a small number of children on the edge of custody, and we have developed a strategic partnership meeting to proactively respond to this. There are additional budgetary pressures associated with remand placements
Risk to non- delivery:	Continued engagement by the Council and partners to build on and deliver the support to children, young people and families including in their housing, health, communities, schools and setting is essential to enable the ongoing delivery of the support families need

# Regulated Provision

# Achievements, Challenges & Risks

Risk to non-

delivery:

Performand	ce RAG	Amber	Finance RAG	Red	
Achievements:	and the strengthened decision-making systems have enabled more children to remain within family and fewer children needing to enter our care resulting in the care population being sign reduced and stable.				
	<u>Foster carers</u> : Through our fostering friendly campaign with schools and businesses, and raising awareness, we have significantly increased the numbers of foster carer enquiries leading to assessment, with projections to increase further over 2025/26, this will contribute to enabling children to live in their local families and improve outcomes for children.				
	older young p	eople receive in their accomr	ne of work has been complete modation. This includes the qu n has a suitable place to live tl	uality and availability of the	
	focus on provi of the North E	iding employability options fo	r care experienced people. The prise scheme that will be forn	• • • • • • • • • • • • • • • • • • •	
	people to have		ess employment and led to a i	enabled 12 care experienced number of ongoing	
Key challenges:	in our care wit Having sufficie particularly in those young p	th complex needs both within ent suitable accommodation relation to single flats. This ir	foster carer and children's ho for care leavers continues to b ncludes developing sufficient a wn accommodation as they re	·	
	The agreed de	evelopment of the project on	Freemen street will provide a	further 5 flats and further work	

continues alongside housing colleagues to identify and develop further accommodation options

continues to be a challenge to reduce the need to use external children's home provision.

single properties that meet their needs.

Suitable housing for care leavers continues to be a significant challenge with the shortage of suitable

Being able to provide sufficient timely local children's homes to meet the needs of the care population

# Education & Inclusion

# Achievements, Challenges & Risks

Performan	ce RAG	Amber	Finance RAG	Red	
Achievements:	Reducing the attainment gap: Training for designated teachers and virtual school inclusion officers linked to SMART targets, ambitious expectations for academic outcomes and clear transition plans, with a significant investment in the educational psychology team to enhance training around Emotion Coaching and MELSA.  Electively Home Educated: Partnership-wide strategy is going through Council governance over the next 8 weeks following consultation and transformation work. Enhanced capacity and new ways of working have had a positive impact on the numbers of children who are home educated, and robust oversight of children with a social worker or those with an EHCP.  Developing an Inclusion and Belonging pledge: We have worked with place-based leaders, chief executives, and regional directors to explore how all partners can contribute to 'inclusion and belonging' across the borough, including key players in industry, local businesses, sports and youth organisations, and education representatives  Systems Leaders: Developed a Systems Leaders Group, consisting of MAT CEOs, Regional Directors, the DfE and DCS and Service Director for Education, with a focus on area priorities alongside the revamp of the headteachers meetings.  Significant improvements in EHCP Statutory Assessment timeliness.				
Key challenges:	will have an i	mpact on certain projects	•	ed until the New Year, which on recommissioning. Whilst cal authority are not yet	
Risk to non- delivery:	continue to s		t with schools and settings t ce, leading to improved out		

# **Adult Services**

# Stronger Communities - Supporting Our Adults

We have read about our journey to care for, and nurture, our children and young people. Remember, those young people will grow, and we need to prepare them for their young adult life – ensuring that adults of all ages live independent, healthy and fulfilling lives in North East Lincolnshire.





# **Stronger Communities**Supporting our Adults



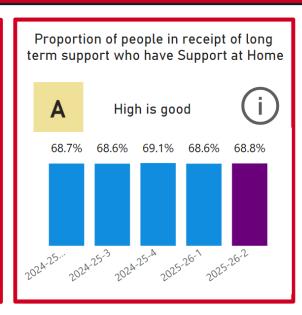
Disabled Facilities Grant referrals complete/in progress (%)

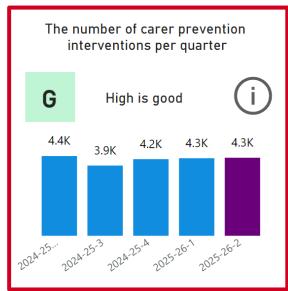


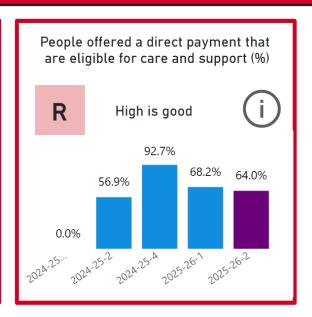
High is good



Measure under development post Equans

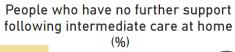








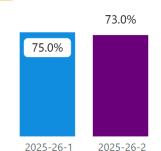


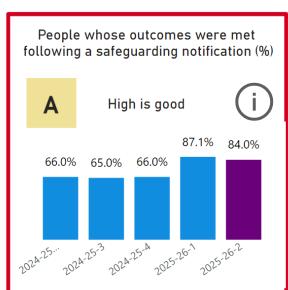


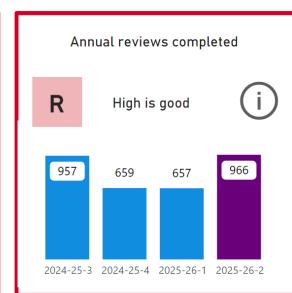


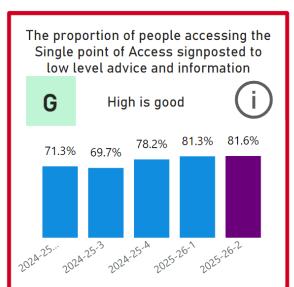
High is good

















# Performance Overview

# **Adult Services**

Council Plan Priority	Commentary
Stronger Communities – Supporting Our Adults	We continue to see improvements across the performance of adult social care but recognise that improvements in particular areas need to take place.  We continue to see high numbers numbers of people who are signposted to low level advice and information. This allows people to make prevenative decisions based on information mader available to them. This figure for Q2 is slightly higher than Q1 and the average for all of last year.  The number of people who meet outcomes of their safeguarding intervention has decreased slightly this quarter – down on Q1. The figures continue to be monitored by council officers to ensure practice in this area remains consistent.
	The number of reviews undertaken has increased by over 300 compared to Q1, but remains below our target. Measures taken by Focus have had a positive impact. These measures will continue be monitored by council officers at monthly performance meetings.  Compared with Q1, a small drop has been recorded in the numbers of eligible people being
	offered a Direct Payment. Focus continue a programme of improvement including developing DP champions amongst the Focus workforce. Council officers continue to work closely with Focus on this matter.
	The number of people who need no further assistance after a period of rehabilitation/reablement remains high although has dipped slightly this quarter and remains under the target of 80%. Evidence suggests that a more complex cohort is being referred to rehabilitation/reablement and that better outcomes for these people are being achieved.  The proportion of people with care who have a support package at home remains stable and
	has only varied by 1% over the past 6 quarters.  The number of carer prevention interventions remains high and has increased since Q4. This
	number can fluctuate depending on the number of carers and their need for support.  Extra Care Commissioning is underway and the new support at home framework is now operational.
	Reabelment review (phase two – bed based reablement) continues and expected to deliver improved outcomes and efficiencies similar to those delivered through phase one.  A new DFG measure is being developed post EQUANS.
	84

36.78% Of Total Revenue Service Budgets

£1.2M

Forecast Revenue Overspend

1.69%

Variance as % Of Total Budget Envelope

REVENUE	Revenue Budget £'M	Revenue Forecast £'M	Variance £'M
Community (ICB)	48.2	47.9	(0.3)
Long & Short Term Residential (ICB)	25.8	27.3	1.5
ASC Operational Costs (ICB)	1.3	1.3	0.0
Better Care Fund (ICB)	(5.9)	(5.9)	(0.0)
Adult Services (NELC)	0.6	0.6	0.0
Total Adults Social Care	70.0	71.2	1.2

#### **Service Comments:-**

The forecasted pressure is primarily driven by increased demand across several areas, including support-at-home care packages, with 50 more individuals receiving support than originally budgeted. Additionally, 28 more older people are being supported in residential care than anticipated and variations in the number of short break packages have also been observed. Work is underway to better understand these trends. As of month 6, Adult Social Care is supporting over 130 more commissioned care packages than planned.

There remains a risk to the year-end forecast due to potential further increases in demand during the remainder of the financial year.





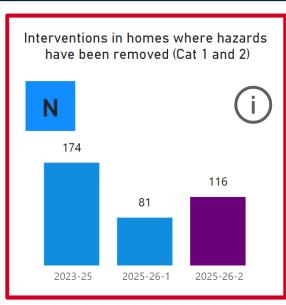
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# **Stronger Communities**Good and Sustainable Homes



Approving the Local Plan for submission by December 2026 to Secretary of State

On Target





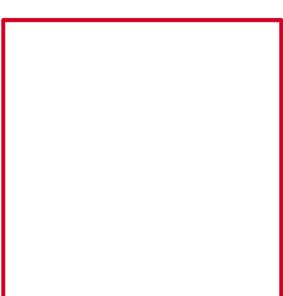


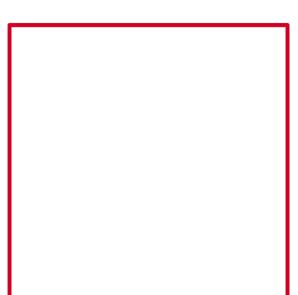








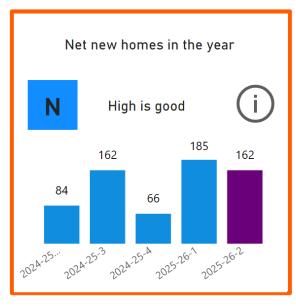


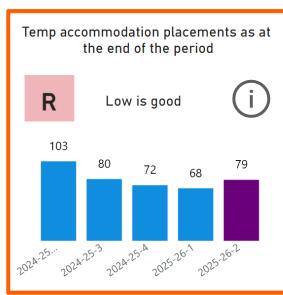


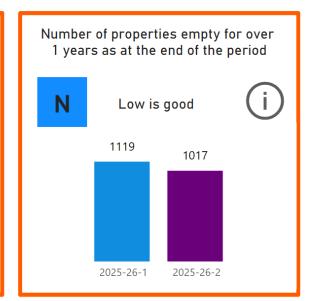


# Stronger Economy Housing





















# Performance Overview

# Housing

Council Plan Priority	Commentary
Stronger Economy – Supporting Industry, Business and Housing (Housing focus)	Work is well under way on the old Western school site being carried out by Keepmoat. These properties will boost the number of new homes being built in the borough, along with other developments such as Garth Lane, coming online later in the year.  Work within the Housing Options team to reduce the number of people in temporary accommodation is ongoing and has stabilised, as the longer-term pathways to sustainable housing are established.  The number of empty homes across the borough continues to be a challenge. The Housing service supported by other teams across the Council are committed to challenging the owners of these empty properties to bring them back into full use.  NELC has been successful in obtaining a government grant for support with strategic partnerships for building affordable homes. This will underpin the development of new strategic partnerships which is underway.
Stronger Communities - Good and Sustainable Homes	Home Choice Lincs is NELC and NLC's social housing register and process for residents wishing to take up social housing opportunities. A review is in progress to ensure access to social housing is fair, efficient and fit for purpose.  NELC has been successful in obtaining a government grant for support with strategic partnerships for building affordable homes. This will underpin our approach to new strategic partnerships which are in development as well as influence the Affordable Housing Strategy Additionally, work continues with developing stronger ties with private sector landlords to increase the options available to residents through establishing a private sector landlord forum. Both of these initiatives are targeting a key priority of influencing and increasing supply of social and affordable housing across the borough.  Several housing policies are currently being reviewed, these include the Homelessness and Rough Sleeping Strategy. The supported housing needs assessment is due to be completed in November.

1.88%

Of Total Revenue Service Budgets (£0.1M) Forecast Revenue Underspend

(1.8%)

Variance as % Of Total Budget Envelope

REVENUE	Revenue Budget £'M	Revenue Forecast £'M	Variance £'M
Housing	3.6	3.5	(0.1)
	3.6	3.5	(0.1)

#### **Service Comments:-**

Overall underspend is driven by housing related support contract costs being forecast lower than expected, this is partially offset by a lower Housing Benefit collection rates pressure.

#### Capital

0.34%

Of Total Capital Programme

£0.0M

Forecast Capital Underspend

	CAPITAL	Original Programme £'M	Approved Programme £'M	Capital Forecast £'M	Variance £'M
Housing		0.4	0.3	0.3	0.0
		0.4	0.3	0.3	0.0

#### **Service Comments:**

Capital spend remains on track, with costs continuing to be carefully monitored.

# Adult Services and Housing

# Achievements, Challenges & Risks

Performan	ce RAG	Amber	Finance RAG	Red			
Achievements:	Improvement guidance Delivery of the Continued good Implementati	nent in reablement at home outcomes nents in the adult social care front door in relation to signposting, advice and of the new support at home framework and implementation d good performance in hospital discharge ntation of the community living framework ed low waiting lists, short assessment times and waits for care packages. ment of the system social work quality assurance board					
Key challenges:	creating finar Changes to the at place. Review number from NELC.	ncial pressure. The ICB are unclear and the ICB are improved, and the introved introved introved introvers remain lower	uiring care and support remains continues to present risks the action plan continues to	s in terms of NHS resources be in place with oversight			
Risk to non- delivery:	Significant in Changes to the	crease in demand during ne ICB place based team	nissioning and contract moni Q2 as is likely to result in less res ute to savings delivery progr	source at place			

# **Public Health**

# **Stronger Communities - Living a Healthy Life**

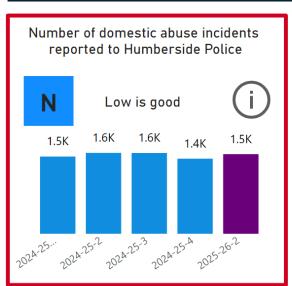
In North East Lincolnshire we are all working together to understand how we can have a positive impact on health and wellbeing in our community, and to make a difference to the lives and living standards of all our residents, particularly those suffering from inequality and deprivation.

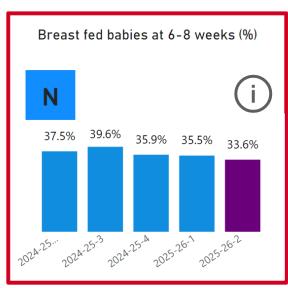


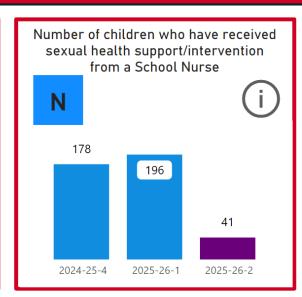


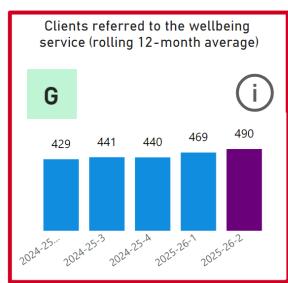
# Stronger Communities Living a Healthy Life











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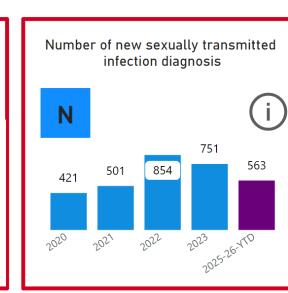


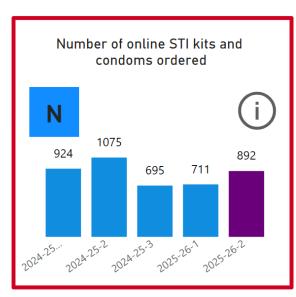


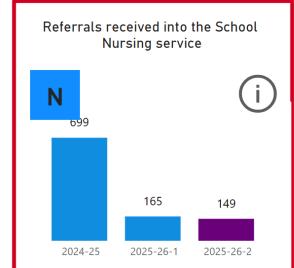


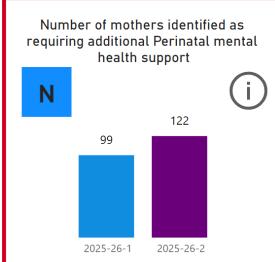








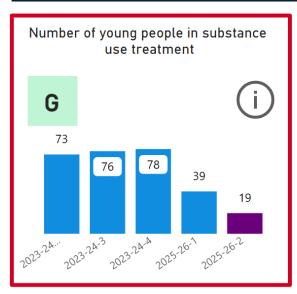


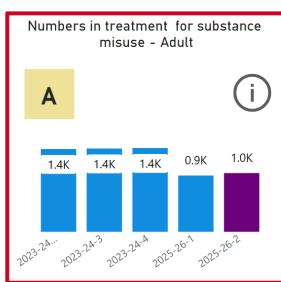


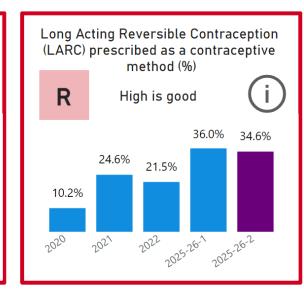


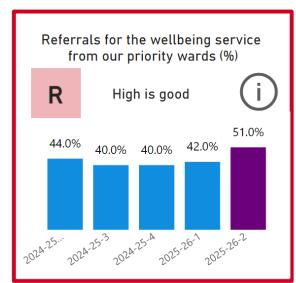
#### **Stronger Communities** Living a Healthy Life















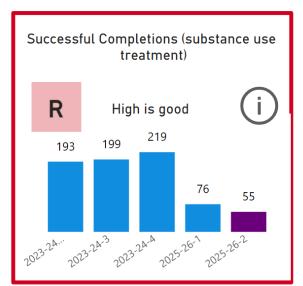


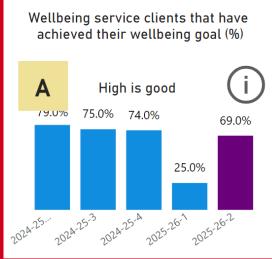


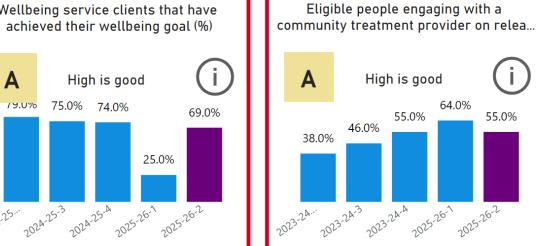


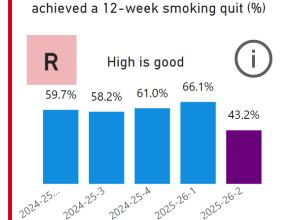












Wellbeing service clients that have

# Performance Overview

Public Health (1)

Council Plan Priority	Commentary
Stronger Communities Living a Healthy Life	Significant progress has been made in Quarter 2 towards North East Lincolnshire's ambition to become a Marmot Place. Cabinet has approved the proposal, and procurement is underway for collaboration with Sir Professor Michael Marmot and the University College London's Institute of Health Equity, expected to commence in the autumn. This initiative supports our commitment to focus on the social determinants of health, such as education, housing, and employment to reduce health inequalities across our borough. Following Full Council's decision to become a 'public health council' in 2024, a cross-party working group recommended formal recognition as a Marmot Place by March 2027. The Marmot principles that will become embedded through all of services and programmes of work include: giving every child the best start in life; creating fair employment and good work for all; creating and developing healthy and sustainable places and communities; ensuring a healthy standard of living for all and strengthening the role and impact of ill health prevention. In parallel, the new Joint Health & Wellbeing Strategy for North East Lincolnshire has been finalised and is anticipated to be formally adopted in quarter 3.  We continue to work closely with healthcare partners to deliver on four key Health Inequality priorities. Within Public Health, the Let's Go Grimsby initiative (promoting healthy lifestyles for families) and the maternal wellbeing programme for new and expectant mothers are both progressing strongly. Evaluation work is now underway to assess their impact on families across North East Lincolnshire. Notably, Let's Go Grimsby was recently commended at the Health and Care Excellence Awards, recognising its contribution to improving local health outcomes.  Notable achievements this quarter for Public Health Nursing include the successful award of the Health Visitor Pathfinder Programme contract by NHS England. This initiative integrates routine childhood immunisations into Health Visitor contacts, improving access and up

# Performance Overview

Public Health (2)

Council Plan Priority	Commentary
Stronger Communities - Living a Healthy Life	The Northern Lincolnshire Integrated Sexual Health Service continues to promote positive sexual health across the area, with a focus on supporting those at higher risk of STIs, including young people. Recent outreach has targeted young people in colleges and further education, including engagement at local freshers' events to encourage informed choices and reduce unplanned pregnancies. To better understand young people's needs, the service conducted a survey on access to contraception and sexual health services. Insights from this will inform future improvements. Additionally, new walk-in clinics offering same-day support for urgent sexual health concerns have been introduced and are already seeing strong community uptake.  Launched in August 2025, Recovery Town Grimsby is a bold initiative aimed at raising awareness of recovery, reducing stigma, and improving access to support for those affected by substance use. More than a campaign, it promotes recovery as a source of pride and community strength, challenging perceptions around addiction. The next phase will include workshops, partnerships with local education providers, and the development of recovery-friendly businesses to embed support and visibility throughout the town.  For Health Protection, current projects include research into flu vaccination rates among 2- and 3-year-olds and identifying barriers to breast screening in areas with low uptake. Work is also underway to develop a regional outbreak management plan, ensuring clear roles, efficient response, and minimal duplication. The team have also been supporting a major national planning event, Exercise Pegasus, which is aiming to ensure the nation is better prepared for the next pandemic,  The Wellbeing Service has focused strongly on promoting smoking cessation, including a targeted marketing campaign to support Stoptober in high-footfall and priority wards across North East Lincolnshire. Partnerships with Thrive, Navigo, and With You have been strengthened, and the Swap to Stop programme has been

1.24%

Of Total Revenue Service Budgets (£0.0M)

Forecast Revenue Underspend

(0.0%)

Variance as % Of Total Budget Envelope

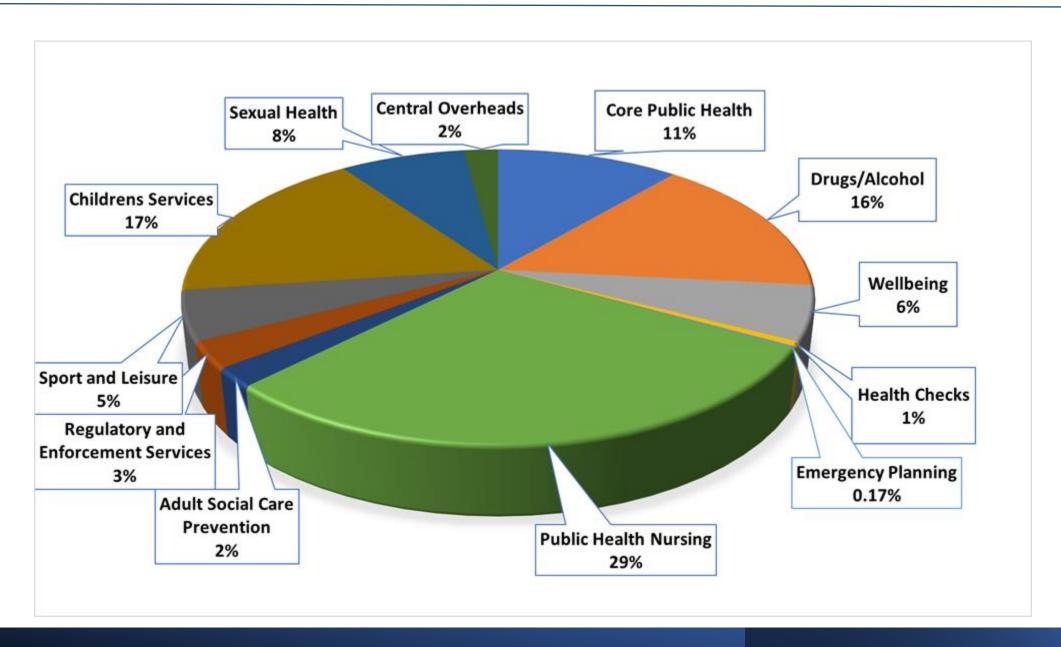
REVENUE	Revenue Budget £'M	Revenue Forecast £'M	Variance £'M	
Public Health	2.4	4 2.4	0.0	
	2.	4 2.3	0.0	

#### **Service Comments:-**

Core -Public Health is not in receipt of any council funding for its core services and meets the costs of salary inflation and any increases in mandatory and demand led services through the public health grant. NELC received an uplift in its Public Health Grant allocation for 25/26 which is being appropriately applied across the various mandated public health functions to ensure that they remain viable and within a balanced budget. The substance use contract is currently in the process of being re-commissioned. An independent review of the smoking cessation element of the service has recently taken place and a transformation project is now underway. As part of this, the service will be required to produce a finance plan to ensure that it is financially sustainable for the future. The Adult Wellbeing budgets receive an element of corporate funding, a small underspend is expected due to new contracts starting mid way through the year, the budget was prepared assuming a full year at the new rate. New contracts for Healthwatch and Patient Advocacy are in place. New contracts for Healthwatch will remain in place until future legislation is enacted (end of 2026). Asylum & Resettlement has now moved under PH. This service is fully grant funded and no issues are expected.

**Children's ,DA & Oral Health** - All budgets are expected to balance this financial year. There are significant capacity issues across the public health nursing service and future pay awards are likely to create budget pressures in future years. The service is consequently in the process of developing a service strategy to ensure future sustainability, including a Public Health Nursing Service Strategy.

**Domestic Abuse** is now classed as core funded due to the main Domestic Abuse Grant (formerly DLUHC grant) now forming part of the local authority's overall settlement. Funding is also received from OPCC, ICB, Public Health & Disabled Facilities Grant. The majority of the commissioning is in now in place with no anticipated issues and plans are in progress to close other gaps around CYP IDVA, perpetrator programme and target hardening. The budget is expected to be on target with no variances currently expected.



### Public Health

# Achievements, Challenges & Risks (1)

**Performance RAG** 

Amber

Finance RAG

Green

#### **Achievements:**

•Let's Go Grimsby was recently commended at the Health and Care Excellence Awards, recognising its contribution to improving local health outcomes.

The Maternal Wellbeing Service continues to develop positively, with service users providing highly encouraging feedback. These insights are contributing to the ongoing evaluation of the service •Health Visiting continues to deliver the Healthy Child Programme, with over 90% coverage of the 5 key checks. Breastfeeding rates continue to rise

- •The sexual health service C-Card scheme continues, providing free condoms to young people, following a brief consultation. Attendance at walk-in sexual health clinics increased.
- •The NEL Recovery Community has been shortlisted for an Investors in People Award in the category of 'Excellence in Building Purpose-Driven Impact'. The submission received positive and constructive feedback from the judging panel, and we now eagerly await the announcement of the winners in November.
- •Public Health was a key partner in this year's World Mental Health Day activities, contributing to a well-attended stakeholder event that highlighted the vital importance of prevention and early intervention in mental health
- •Research into vaccine hesitancy has now been completed, with findings indicating that families require clearer, more accessible information. The study also highlighted the crucial role of primary care in supporting informed decision-making. These insights are now informing follow-up actions
- •The work of our refugee support service continues to be widely promoted with internal teams and key external partners.

The Stoptober campaign was widely promoted throughout October, with visibility across supermarkets, bus stops, Grimsby Live, social media, and local news coverage. We are now undertaking a detailed review of its impact by analysing referral rates into the Wellbeing Service's smoking cessation offer

Know Your Numbers Week was successfully delivered as a partnership initiative, chaired by the Healthcare Partnership and led by The Wellbeing Service and Centre4's social prescribers. Twenty-one community blood pressure screening stations were set up across North East Lincolnshire including food banks, community hubs, and DWP events. A total of 400 residents were screened. Of those, 38% had raised blood pressure, with a small number urgently referred to their GP for severe hypertension - an intervention estimated to have prevented approximately five heart attacks or strokes over the next five years. Learning from this event is now being used to improve tracking and evaluation for future initiatives.

### Public Health

# Achievements, Challenges & Risks (2)

## Key challenges:

The main challenges continue to be the social and economic difficulties in some of our urban communities. Almost all health indicators are worse in more deprived communities and although considerable health improvement has occurred, this is mainly in more affluent communities which widens health inequalities. We are working with colleagues in central Government to highlight these risks.

Smoking and obesity levels in North East Lincolnshire remain higher than the national average. These continues to be key priorities.

For Public Health Nursing, recruitment challenges and high levels of safeguarding activity continues to place significant pressure on services.

For the refugee integration service, we continue to face challenges due to limited infrastructure, particularly the lack of voluntary organisations offering tailored support for asylum seekers. This remains an area of focus.

The Health Protection team continue to work with partner agencies to address local uptake in key vaccination and screening priorities.

Following the Government's announcement that both national and local Healthwatch services will end in 2026, we have adjusted the contract length for our local provision to 30 months. The new contract is now in place.

#### Risk to nondelivery:

Several initiatives are funded through fixed-term grants (eg Start for Life and Health Inequalities Grant). As a result, sustainability and exit strategies are being prioritised to ensure that the benefits are maintained in the event of reduced or withdrawn funding.

# Corporate Budget Performance

The main corporate budgets are in relation to the borrowing costs that the Council incurs to fund its capital investment programme, with the aim to manage within prudential borrowing limits and in accordance with the Council's Treasury Management Strategy.



#### **Funding - Summary**

 $(\pm 0.0M)$ 

Forecast Revenue Underspend

72.2%

Local Taxation Funding

27.8%

Government Grant Funding

	FUNDING	Revenue Budget £'M	Revenue Forecast £'M	Variance £'M
Collection Fund		(149.7	) (149.7)	0.0
Funding		(57.7	) (57.7)	0.0
Total		(207.4	) (207.4)	0.0

#### **Comments:**

Funding expectations remain inline with budget.

The funding forecast includes a drawdown of £800k from the Business Rates Reserve to cover the true up of the 2024/25 NNDR 3 which is reflected in the funding received in 2025/26

#### **Specific Grant Funding accepted in Q2 2025/26:**

• Pride of Place Impact Fund - £0.75M

8.63%

Of Total Revenue Service Budgets

(£1.0M)

Forecast Revenue (6.15%) Variance as % Of Total Budget Envelope

REVENUE	Revenue Budget £'M	Revenue Forecast £'M	Variance £'M
Other Corporate Budgets	16.4	15.4	(1.0)
	16.4	15.4	(1.0)

#### **Service Comments:-**

The forecast underspend is driven by increased interest income due to rates remaining at a higher level than budgeted, plus a reduction in borrowing costs due to reprofiling of capital spend. Uncertainty around interest rates remains for borrowing requirements in year.

#### Reserves

£8.3M

General Fund

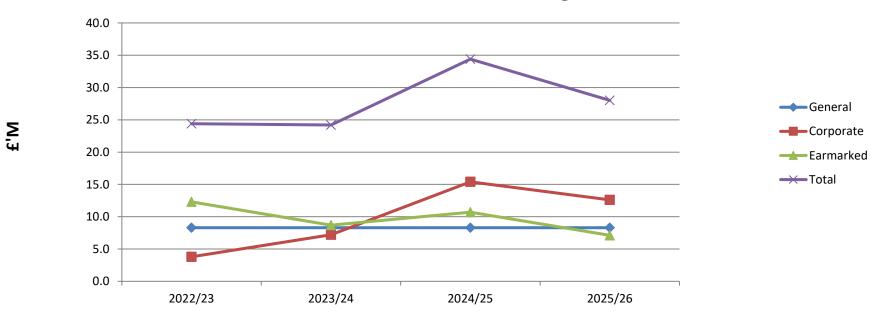
4.36%

General Fund as % Of Net Service Spend

£27.9M

25/26 Total Reserve Closing Balance

#### **Council Reserves - Forecast Closing Balance**



#### **Comments**

General fund reserves, set aside to deal with any unforeseen events, remain at £8.3M. This is in line with the medium-term financial plan and are considered a prudent level taking into account the level of risk to which the Council is currently exposed.

It is important to ensure that our reserves remain robust to be able to respond to unforeseen calls on expenditure, whilst minimising the impact on planned service delivery. The adequacy of reserves are reviewed regularly with consideration to future key risk areas.

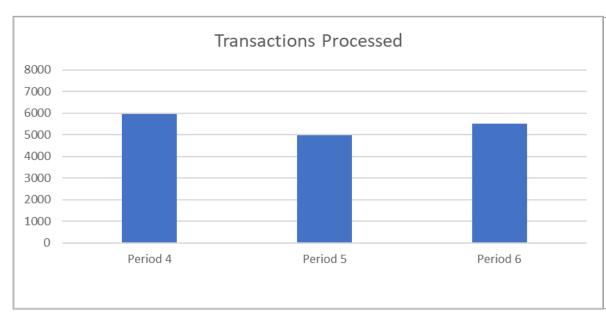
#### **Working Capital Management**

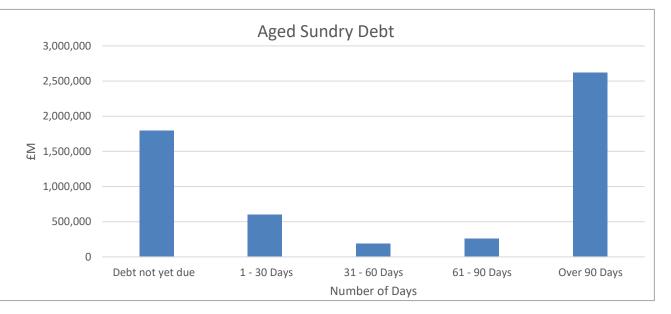
93.0%

Creditor Invoices Paid within 30 days during Qtr. 2

£2.62M

Value of debt over 90 days at Qtr. 2





The processing of creditor invoices within NELC terms remains constant. Quarter 1 2025-26 invoices paid within terms was 94%, Quarter 2 2025-26 is 93%. The volume of invoices processed in Quarter 2 2025-26 was c16,500, the same as Quarter 1 2025-26. Areas for improvement continue to be explored as knowledge of the financial system capabilities continue to develop and new staff are brought up to speed in NELC processes.

Overall debt at the end of Q2 has remained stable compared to Q1, with an increase of £0.5m in invoices not yet due. The debt for 90+ days includes a large invoice for £0.6m for which repayment are being made, in addition to other invoices where debt is being collected on agreed payment plans. There are a number of factors influencing outstanding debt including delays in the debt recovery process when the new finance system was implemented and the economic challenges faced by the local community. Debt management arrangements are in place and collection remains a key focus with the level of outstanding debt being regularly monitored.

#### **Treasury Indicators & Cashflow 2025-26**

£31.7M (-£3.8m)

Investments as at 30 Sept 25

£166.8M (-£3.2m)

3.98% (+0.01%)

3.76% (Unch)

Borrowing as at 30 Sept 25

Average return on investments

Average cost of borrowing

The following slides provide an interim update on Treasury performance during the latest quarter against its Prudential Indicators.

Higher rates since 2022 have benefited short-term income but have created significantly more interest rate risk on our future borrowing requirement.

Against this background we continue to defer borrowing (as far as possible) to see us past the peak of the current cycle.

Current borrowing and investments are consistent with the Treasury Management Strategy.

Market expectations of Bank Rate cuts have been tempered during the period, primarily due to concerns around fiscal pressures and sticky inflation data resulting in higher forward expectations. To avoid committing to new long-term borrowing during a period of still elevated rates, we are securing funding via short-term loans from other Local Authorities where possible. Future corporately funded capital expenditure lifts our Capital Financing Requirement (CFR) to just under our Authorised Borrowing Limit in future years. Actual borrowing levels run much lower through the use of 'internal borrowing'.

#### **Key Activity During The Period**

Borrowing Repaid		Aggregate Investments Made	Income Delivered	
£18.2m	£15.0m	£143.2m	£0.357m	

Peak Balance	Minimum Balance	Avg. Counterparty Rating	Avg Investment Period
£64.0m	£33.3m	AA-	12 days

#### **Treasury Indicators & Cashflow 2025-26**

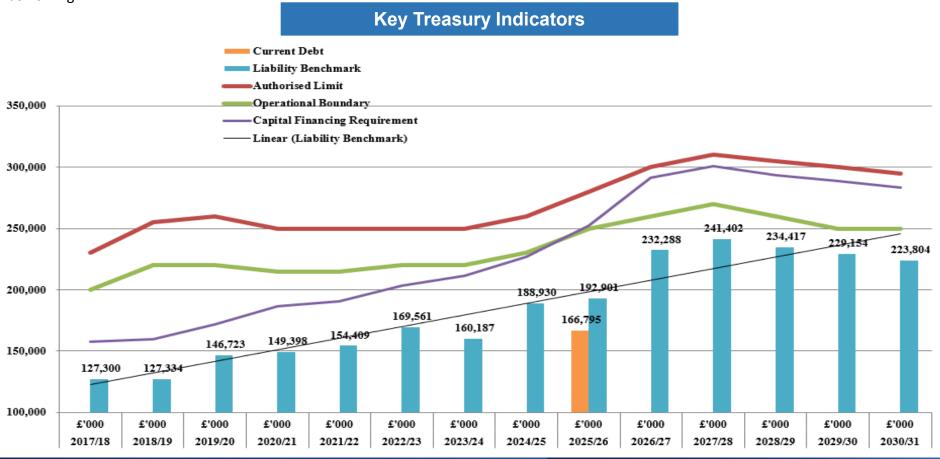
The chart opposite shows the projection for various limits, determined to ensure that all borrowing is affordable and linked to the Capital Programme over time.

The Capital Financing Requirement (CFR) is the underlying need to borrow for capital plans. The Authorised and Operational Boundaries are limits of borrowing that are deemed affordable, they are not targets.

The Council is forecast to maximise use of what it determines as 'sensible' leverage to deliver meaningful place change. Actual borrowing, shown by the columns in the chart, whilst increasing, remains well below the outright limits.

We update Members on all our Prudential Indicators each quarter. The Chart below covers the Key Indicators. The columns show our expected year end levels assuming full, on-time, delivery of the agreed capital programme. The various limits are determined to ensure that all borrowing is affordable and linked to the Capital Programme over time.

Whilst the CFR (purple line) is predicted to increase sharply to a level just below the Authorised Limit – ostensibly the ceiling on affordable, sustainable and prudent debt levels – this can be interpreted as an Authority determined to use maximum 'sensible' leverage to deliver meaningful place change. Actual borrowing, shown by the columns below, whilst increasing remains well below the outright limits. The Chart should also be read in conjunction with the other Prudential Indictors on the following slides to fully understand the reasonableness of forecast borrowing.



#### **Treasury Outlook – Cost of Debt**

Pressures resulting from higher rates have now been built into budgets, with a prudent weighting toward rates remaining higher for longer than currently predicted by market forecasters.

The table across shows current interest rate projections against budgets.

These projections move in relation to both additions/slippage in the approved Capital Programme and changes in interest rate forecasts.

Budgets reflect live forecasts on rates and capital spend across the 3 year period but costs are weighted toward later years as major schemes such as Freshney Place and Cleethorpes Masterplan move toward completion.

As borrowing arrangements typically form very long-term commitments the ability, once drawn, to generate revenue savings from this portion of our spend is very limited. This is an important consideration in budget setting and in all borrowing decisions.

The impact of higher rates on future budgets is shown below. These forecasts are a function of both capital spend funded by borrowing and the market forecast path for interest rates.

At period end there was a prevailing view that interest rate levels would reduce gradually through 2025-26, although changes in growth and inflation data could impact rate paths in either direction.

Net Financing Costs	2025/26	2026/27	2027/28
Forecast outturn	£13.891m	£18.718m	£21.796m
Current Budget	£15.003m	£18.980m	£20.334m
Potential Savings	£1.112m	£0.262m	-£1.462m

Ratio of Financing Costs to Net Revenue Stream: This is an important indicator of affordability and highlights the revenue implications of existing and proposed capital expenditure by identifying the proportion of the revenue budget required to meet financing costs, net of investment income. As borrowing arrangements typically form very long-term commitments, once drawn the ability to generate savings from this portion of Council spend is very limited.

Ratio of Financing Costs	2024/25	2025/26	2026/27	2027/28
to Net Revenue Stream	Actual	Estimate	Estimate	Estimate
General Fund	6.44%	6.22%	8.64%	9.72%

#### **Prudential Indicators (The Liability Benchmark)**

Although net indebtedness is forecast to increase over the next 3 years. Total drawn debt is expected to remain well below the CFR, the Liability Benchmark and both the Operational and Authorised Borrowing Boundaries during the forecast period.

The table shows a peak change in debt levels of £52m over the MTFP forecast period during which we also have £67m of debt maturities. Total new borrowing required will therefore be around £119m (subject to spend being in line with forecast).

Borrowing remains below control levels as a result of continued internal borrowing support for the Capital Programme.

Changes to accounting rules for Operating leases (IFRS16) for the 2024/25 financial year required additional lease obligations of around £7m to be reflected in our prudential Indicators. This is merely an accounting change and the Authority's debt obligations and cash flows are unchanged.

Limit levels do not commit the Authority to any increase in actual borrowing.

Gross Debt and the Capital Financing Requirement: To ensure that, over the medium term, debt will only be for a capital purposes the Authority should ensure that debt does not, except in the short term, exceed the total capital financing requirement in the current and next two financial years as updated for the Treasury Strategy 2025-26

£m	2024/25 Actual	2025/26 Estimate	2026/27 Estimate	2027/28 Estimate	2028/29 Estimate
External Debt					
Debt at 1 April	160.2	188.9	192.9	232.3	241.4
Expected change in Debt	28.7	4.0	39.4	9.1	(7.0)
Other long-term liabilities (OLTL)	4.0	6.6	7.2	7.2	7.2
Expected change in OLTL	2.6	0.0	0.0	0.0	0.0
The Capital Financing Requirement	227.0	252.1	291.5	300.6	293.6
Under / (over) borrowing	38.1	59.2	59.2	59.2	59.2

**Authorised Limit for External Debt**: This is a key prudential indicator represents a control on the maximum level of borrowing. This is a legal limit beyond which external debt is prohibited and can only be set or revised by the full Council. It reflects the level of external debt which, while not desired, could be afforded in the short term, but is not sustainable in the longer term.

**Operational Boundary for External Debt:** This is the limit beyond which external debt is not normally expected to exceed. (i.e. prudent but not worst case). It links directly to the Authority's estimates of capital expenditure, the capital financing requirement and cash flow requirements, and is a key management tool for in-year monitoring. Other long-term liabilities comprise finance leases and other liabilities that are not traditional loans but still form part of the Authority's debt.

Authorised Limit	2024/25 £m	2025/26 £m	2026/27 £m	2027/28 £m
Authorised Limit (Borrowing)	260	280	300	310
Operational Boundary (Borrowing)	230	250	260	270
Max Debt in Period	189	190	233(est)	243 (est)

#### **Prudential Indicators (The Liability Benchmark)**

Key Messages:

A minimum cash balance of £10m will be maintained to ensure forecast liquidity needs are met.

The gap between the red and black lines in the Liability Benchmark chart shown here depicts the additional borrowing need the Authority currently projects – a peak requirement of £119m new loans by the end of 2027-28 – including replacement of maturing debt.

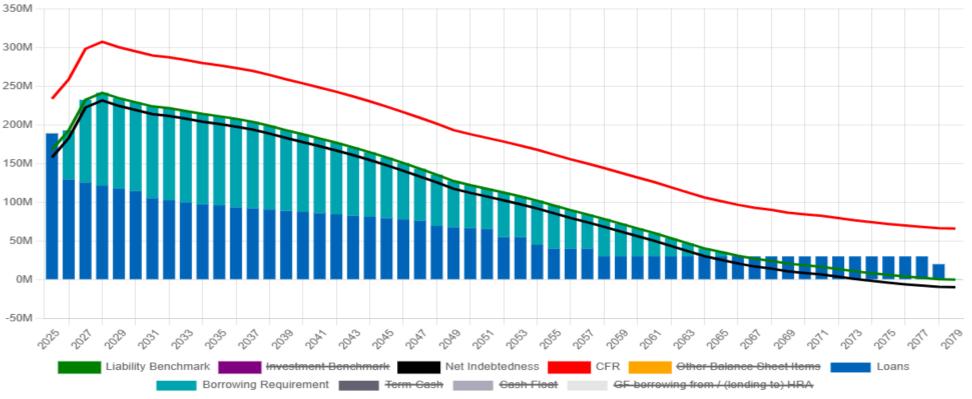
Before new long-term borrowing is entered into the Authority will have regard to the Liability Benchmark and its underlying assumptions will be assessed for their continuing prudency, with revisions made where necessary.

The Liability Benchmark tool is now a formal Prudential Indicator.

The Benchmark forecasts our need to borrow over a 50-year period. This aids decision making when it comes to the quantum and term to be chosen, the aim being to avoid cost of carry revenue implications and avoid the trap of defaulting to ultra-long tenors just because the yield curve tail slopes downward. It represents the level of our anticipated borrowing and in the ordinary course of business would not be expected to be exceeded. It therefore should closely mirror the Operational Boundary.

The benchmark assumes:

- future capital expenditure beyond the current programme funded by borrowing of c£8m a year on average
- minimum revenue provision on new capital expenditure based on an annuity profile of c30 years average
- No changes to Reserves hevond the current MTFP neriod (3 years)



#### **Treasury Management Indicators**

#### Key Messages:

A series of targets (both voluntary and centrally required) are used to measure performance.

These targets can be more restrictive than levels set in the Treasury Strategy but by being more restrictive, can provide a potential 'early warning' of any potential issues.

Given the elevated rates seen 2022 anticipate since we continuing to utilise short-term borrowing wherever possible to meet our need until longer-term rates begin to factor in a looser rate environment. At period end markets were watching competing influences of weakening labour data and sticky inflation to inform the pace and scale of future rate cuts, meaning longer term rates remained elevated.

Close monitoring with the support of our Advisors will be maintained

The Authority measures and manages its exposures to treasury management risks using the following indicators.

**Security:** The Authority has adopted a voluntary measure of its exposure to credit risk by monitoring the value-weighted average credit rating of its investment portfolio. This is calculated by applying a score to each investment (AAA=1, AA+=2, etc.) and taking the arithmetic average, weighted by the size of each investment. Unrated investments are assigned a score based on their perceived risk.

	Target	Actual
Portfolio average Credit Rating	А	AA

**Liquidity:** The Authority has adopted a voluntary measure of its exposure to liquidity risk by monitoring the amount of cash available to meet unexpected payments within a rolling 1 week period.

	Target	Actual	
Total cash available within 1 week.	£10m	£33m	

**Upper limits on variable interest rate exposure.** This identifies a maximum limit for variable interest rates based upon the debt position net of investments. All borrowing due to mature within 12 months is classed as variable as renewal will be subject to any short term movement in rates.

	2024/25	2025/26	2026/27	2027/28
Upper limit on variable interest rate exposure	£90m	£80m	£80m	£80m

Given the elevated rates seen since 2022 we anticipate continuing to utilise short-term borrowing wherever possible to meet our need until longer-term rates begin to factor in a looser rate environment. At period end markets believed both the pace and scale of future rate cuts had declined, meaning longer term rates remained elevated. This was exacerbated post period end by concerns over UK Government debt plans resulting in rates not seen since the Global Financial Crisis. Close monitoring with the support of our Advisors will be maintained.

#### **Treasury Management Indicators**

#### Key Messages:

Maintaining a spread of maturities across our borrowing portfolio can assist with managing cash flow and re-finance risk (the risk that replacement loans are not available or that interest rate costs differ significantly from the maturing loans).

Our active investment portfolio does not lend itself to longer term investments and in the ordinary course of business deposits over 366 days wouldn't be entertained. option However, one redressing our LOBO loan risk requires a long-term matching deposit (funded by new borrowing) and so a limit is included here to cover that transaction should it be deemed of positive benefit.

Recent higher rates have meant that one of our LOBOs has now been repaid (see future year reduction in Limit across). If the prevailing market continues it is likely that another £10m LOBO during 2025-26.

Upper limits on fixed interest rate exposure. This is similar to the previous indicator and covers a maximum limit on fixed interest rates;

£'m	2025/26	Actual	2026/27	2027/28	
Upper Limit on fixed interest rate exposure	310	147	330	340	

**Maturity structure of borrowing.** These gross limits are set to reduce the Council's exposure to large fixed rate sums falling due for refinancing and are required for upper and lower limits.

	Upper	Lower	Actual
Under 12 months	70%	10%	32%
12 months and within 24 months	30%	0%	2%
24 months and within 5 years	30%	0%	7%
5 years and within 10 years	30%	0%	10%
10 years and within 20 years	30%	0%	9%
20 years and within 30 years	50%	0%	23%
30 years and more	75%	10%	18%

Time periods start on the first day of each financial year. The maturity date of borrowing is the earliest date on which the lender can demand repayment. Note: LOBO option dates are included as potential repayment dates, but variable rate borrowing is excluded.

**Principal Sums Invested for Periods Longer than 366 days:** The purpose of this indicator is to control the Authority's exposure to the risk of incurring losses by seeking early repayment of its investments. The limits on the long-term principal sum invested to final maturities beyond the period end will be:



SCHEME	2025/26 Revised Capital Programme	2026/27 Revised Capital Programme	2027/28 Revised Capital Programme
	£000	£000	£000
ECONOMY AND GROWTH			
Regeneration			
Clee HLF Townscape Heritage	1,009	-	-
SHIIP Scheme	464	527	-
Playing Pitch Reprovision	165	529	-
Cleethorpes Public Art	24	-	-
Heritage Action Zone	363	250	-
Town Deal Investment	840	-	-
UK Shared Prosperity Fund	319	-	-
Freshney Place Leisure Development	7,680	30,794	-
Cleethorpes Masterplan - Market Place LUF Scheme	317	3,710	-
Towns Fund - St James House	329	-	-
Towns Fund - Activiation Fund	210	100	-
Towns Fund - Riverhead Square	561	-	-
Towns Fund - Public Realm Connectivity	2,526	-	-
Cleethorpes Masterplan - Sea Road LUF Scheme	682	6,789	-
Cleethorpes Masterplan - Pier Gardens LUF Scheme	482	7,028	-
Tennis Court Refurbishment	25	-	-
Play Zone	334	-	-
House of Fraser	200	2,600	1,000
Freshney Place Fit Outs	293	300	350
Cleethorpes Masterplan - LUF Wayfinding	90	269	-
Cleethorpes Masterplan - LUF Logisitics	155	123	-
Freshney Place Decking	2,643	-	-
Freshney Place RAAC	200	1,950	3,910

SCHEME	2025/26 Revised Capital Programme	2026/27 Revised Capital Programme	2027/28 Revised Capital Programme
	£000	£000	£000
ECONOMY AND GROWTH			
Infrastructure			
Disabled Facilities Grants	5,130	-	-
Local Transport Plan Schemes	7,605	605	523
Immingham Lock Flood Def Gates	3	-	-
Corporation Rd Bridge Refurb	-	-	-
Gy and Imm Flood Innov Funding	849	-	-
A180 Structures	2,000	1,873	-
Grimsby Surface Water Flood Alleviation	48	-	-
Bus Service Improvement Plan	1,043	2,011	-
Towns Fund - Garth Lane	5,866	500	-
Toll Bar Drop Off	198	-	-
Greater Lincs Groundwater Project	-	2,000	-
Car Park Schemes	1,099	-	-
Transport Hub	1,050	488	-
North Prom Footwash	18	-	-
Backlog Maintenance	3,063	930	-
Property Rationalisation Programme	123	-	-
Cartergate Office Development	68	-	-
Business Centre Improvement	197	-	-
Heritage Assets at Risk	3,298	-	-
Motor Caravan Parking Scheme	17	-	-
SAFER TOWNS & COMMUNITIES			
HAS & Green Spaces	417	-	-

	2025/26 Revised	2026/27 Revised	2027/28 Revised
SCHEME	Capital	Capital	Capital
	Programme	Programme	Programme
	£000	£000	£000
RESOURCES			
Deputy \$151			
Capital Investment	7,184	6,767	13,407
Capital Rec't Flexibility	2,150	2,150	-
Policy, Strategy and Resources			
ICT Refresh	928	734	1,808
M365 Transformation Programme	196	258	199
Childrens Services Platform	837	1,000	804
Digital Platform	425	1	-
Cleethorpes Town Hall Audio Visual	66	1	-
ENVIRONMENT			
Fleet Replacement Programme	2,327	7,126	1,693
Enhancement of Bereavement Services	12	-	-
Depot Rationalisation	2,328	-	-
Regulatory Services Management System	-	1	-
Urban Tree Challenge Fund	-	-	_
Salix - Public Sector Decarbonisation Scheme	4,835	-	-
Mayoral Renewable Fund	226	-	-
Housing Assistance Grants and Loans	601	-	-
Warm Home Grants	125	380	375
ADULTS & HOUSING			
Rough Sleeper Accom Grant	40	-	-
Local Authority Housing Fund 3 (LAHF3)	270	90	-

SCHEME	2025/26 Revised Capital Programme	2026/27 Revised Capital Programme	2027/28 Revised Capital Programme
	£000	£000	£000
CHILDRENS SERVICES			
AD Regulated			
Childrens Residential Transformation	1,530	70	-
Education and Inclusion			
Schools - Devolved Formula Cap Grant	106	-	-
Schools - Backlog Maintenance	241	1	-
Schools - Basic Need Sufficiency of Places	10,611	5,250	-
SEND Special Prov Fund	4,790	314	-
SEMH Free School	10	10	-
Wraparound Childcare Programme	65	-	-
TOTAL CAPITAL PROGRAMME	91,906	87,525	24,069

Funding			
External Grants	55,202	34,544	898
Corporate Borrowing	34,476	50,831	23,171
Capital Receipts	2,150	2,150	-
Revenue Contributions	-	-	1
Other Private inc S106	78	-	-
TOTAL FUNDING	91,906	87,525	24,069

Denotes a Major Project

Denotes a Major Education Project