COMMUNITIES SCRUTINY PANEL

DATE 26th July 2018

REPORT OF Director – Governance, Democracy and Community Engagement

SUBJECT Work Programme for 2018/19

STATUS Open

CONTRIBUTION TO OUR AIMS

The scrutiny panels act as a reviewing mechanism for decisions made relating to the strategic policy, performance and resources required to deliver the ambitions of the Council and its key partnerships. The aim of the scrutiny process is to make sure decision making is robust by providing constructive challenge. This contributes to the Council being effective and efficient, and therefore it is integral to the delivery of the Council Priorities.

EXECUTIVE SUMMARY

This report provides a draft work programme for 2018/19 for the Communities Scrutiny Panel and highlights the key issues that will need to be considered during the year.

MATTER(S) FOR CONSIDERATION

For members to consider and agree the Communities Scrutiny Panel work programme for 2018/19 based on any outstanding topics from last year and contribute towards the scope of the work programme for the Communities Scrutiny Panel for 2018/19.

For the Work Programme to be agreed by the Panel.

1. BACKGROUND AND ISSUES

1.1 The suggested work programme is included at appendix A of this report. The work programme is based on any outstanding topics from last year together with new items identified when the draft work programme was presented to the panel in April, 2018.

1.2 In confirming each work programme item, Members are asked to consider the issue, the overall desired outcome, what scrutiny needs / wants to do and suggestions of how the panel may carry out its work. This report will be a live document, and progress on each of the work programme items will be monitored throughout the year. The Work Programme as a whole will be reviewed by the Panel half way through the year.
1.3 In addition to the work programme items, there will be the opportunity for members to identify agenda items from the forward plan, performance issues relevant to the remit of the panel and the tracking of the recommendations of the panel.

1.4 Members are asked to consider and agree the work programme for the ensuing municipal year.

2. RISKS AND OPPORTUNITIES

2.1 Any actions which the council may undertake as a result of recommendations made by scrutiny will be the subject of further reports, which will include risk assessment(s) by the author(s) concerned.

3. OTHER OPTIONS CONSIDERED

3.1 Not applicable to this report.

4. REPUTATION AND COMMUNICATIONS CONSIDERATIONS

4.1 The work programme demonstrates the breadth of matters considered by scrutiny.

5. FINANCIAL CONSIDERATIONS

5.1 There are no financial considerations included within this report.

6. MONITORING COMMENTS

6.1 In the opinion of the author, this report does not contain recommended changes to policy or resources (people, finance or physical assets). As a result, no monitoring comments have been sought from the Council's Monitoring Officer (legal), Section 151 Officer (finance) or the Strategic Workforce Lead (human resources).

7. WARD IMPLICATIONS

7.1 May impact on all wards.

8. BACKGROUND PAPERS

8.1 Annual report of scrutiny 2017/18
9. CONTACT OFFICER

9.1 Laura Cowie - Scrutiny and Committee Advisor
Telephone Number: (01472) 324139

HELEN ISAACS
DIRECTOR – GOVERNANCE, DEMOCRACY AND COMMUNITY ENGAGEMENT
(STATUTORY SCRUTINY OFFICER)
Communities Scrutiny Panel

Work Programme 2018-2019
| 1. | The role of scrutiny |
| 2. | Scrutiny, priorities, outcomes framework and partnerships |
| 3. | Scrutiny of the budget |
| 4. | Terms of reference |
| 5. | Focus for the Communities Scrutiny Panel |
| 6. | Work programme in detail |
| 7. | Panel membership |
| 8. | Scheduled meetings |
1. The role of scrutiny

A good scrutiny function:

- Reviews and reports on issues that affect local people
- Examines and reviews the Council’s decisions
- Considers the work of partners and other public organisations which affect local residents, for example local health services and the police
- Contributes to the development of future policies and strategies that will help improve services for local people
- Involves local people in Council decision making
- Co-ordinates the Councillor Call for Action

You can find out more about scrutiny on the council’s website:
https://www.nelincs.gov.uk/councillors-and-democracy/decision-making/scrutiny/

This document sets out the priorities, outcomes and actions which relate directly to the Communities Scrutiny Panel and forms the basis of its work programme for the next municipal year. It also provides a guide for prioritising items for scrutiny.

*This document is ‘work in progress; the updating of the work programme is an ongoing task. The work programme in detail describes the panel’s desired outcomes, objectives, intentions, outputs and progress. Topics may be added or withdrawn to react to changing priorities.*
2. Scrutiny, priorities, outcomes and partnerships

The council is ensuring that all the business it does is tested by using a commissioning approach to achieve the agreed priorities and outcomes of the council and secure the best deal for North East Lincolnshire and our communities.

The council is moving towards a narrower but more in-depth focus for its own activities and a greater collaboration within its wider group of partners to jointly address broader community issues and aspirations. Future decisions will have particular regard to integration, commercialism and social value. Evidence based decision making and true collaboration will ensure that the council focuses on delivering services that make a positive impact to achieve our outcomes.

The Council’s outcomes framework contains the most important areas and issues we need to make progress on in 2018/19. These years are some of the most challenging that we have faced as major reductions have to be made in the amount we spend, in line with national government policy and funding. The commissioning process will enable us to use the total resource available in order to improve outcomes in the most efficient, equitable and sustainable way.

The Council’s outcomes framework was detailed in the post settlement budget report to Council on 22nd February 2018. For 2018/19 we have looked at our priorities, to focus on the overarching theme of stronger economy and stronger communities. The framework is set out in the diagram on the following page, along with the key commissioning priorities, activities and projects that will deliver them. Scrutiny will be monitoring delivery on these priorities project and the council report of 22 February is an important background reference document for all scrutiny panels.

Scrutiny has an important role in considering how the Council is performing. The progress towards the priorities will be monitored through outcome progress reports. Scrutiny panels will receive these at six-monthly intervals at their panel meetings. In addition, the Communities Scrutiny Panel receives regular performance reports from partners, such as Engie and the Safer and Stronger Communities Partnership Board.

The following extract from the report shows NELC Key commissioning priorities 2018/19 and planned activities supporting delivery of our outcomes. Issues within the terms of reference of this panel are highlighted. Also attached, at appendix one, is the outcomes framework 2018/19. This includes the stories behind each outcomes and outcome indicators.
### Key Commissioning Priorities 2018-19

<table>
<thead>
<tr>
<th>All people in NEL enjoy &amp; benefit from a strong economy</th>
<th>All people in NEL feel safe &amp; are safe</th>
<th>All people in NEL enjoy good health &amp; well being</th>
<th>All people in NEL live in sustainable communities</th>
<th>All people in NEL fulfil their potential through skills &amp; learning</th>
</tr>
</thead>
<tbody>
<tr>
<td>Deliver SHIIP - Stallingborough Employment site infrastructure, CATCH expansion, strategic mitigation enabling;</td>
<td>Deliver Together for Childhood programme – focusing on multiple adversity prevention;</td>
<td>Initiate Wellbeing checks for over 75s in target communities;</td>
<td>Deliver ERDF energy project;</td>
<td>Review education, skills and SEND as part of phase 2 of 0-19+ programme;</td>
</tr>
<tr>
<td>Town Deal – site acquisition, assembly and master planning, progress HE presence aspect, Victoria Mills RIBA Design competition, deliver HAZ;</td>
<td>Deliver resilience and relationship programme inc teenage and risk of repeat pregnancy (Pause); (report if required)</td>
<td>Further roll-out of the new wellbeing service to target the most vulnerable alongside a digital universal offer to self-assess and self-refer;</td>
<td>Establish Energy Company to deliver key commercial projects;</td>
<td>Implement Skills strategy (report also)</td>
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<tr>
<td>Adopt and deliver Local Plan;</td>
<td>Deliver Adult Services Review recommendations</td>
<td>Recommission NHS Health Check programme;</td>
<td>Deliver Heat Network clusters’ feasibility studies;</td>
<td>Implement employability framework for Looked After Children/Care leavers;</td>
</tr>
<tr>
<td>Adopt/Action Housing Strategy – secure Housing Zones partner through DDP3 (or alternative), Estate Regeneration Masterplan, develop Homes England Deal;</td>
<td>Further develop and deliver activity around integration of Health and Social Care (‘the union’)</td>
<td>Redesign oral health services;</td>
<td>Review cultural, leisure and sport offer aligned to growth agenda;</td>
<td>Develop and deliver Apprenticeship programme</td>
</tr>
<tr>
<td>Deliver key strategic highways infrastructure and approved LTP;</td>
<td>Implement Adoption Pathways (via Regional Agency);</td>
<td>Implement new Autism pathway;</td>
<td>Develop Culture &amp; Heritage framework and action plan;</td>
<td></td>
</tr>
<tr>
<td>Cleethorpes Investment Plan – deliver Town Scape Heritage Initiative, First Phase CCF, LGF; (report also)</td>
<td>Implement non-convicted perpetrators programme for Domestic Abuse;</td>
<td>Open and promote volunteer led recovery hub for those recovering from substance misuse treatment;</td>
<td>Adopt place based approach to Social Value;</td>
<td></td>
</tr>
<tr>
<td>Develop Grimsby West plans, engagement and consultation.</td>
<td>Further integration of young and adult carers (report also)</td>
<td>Deliver Sustainable Transformation Plan targeted tobacco project;</td>
<td>Deliver finance resilience action plan; (Exec and Scrutiny Liaison Board to determine)</td>
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<td></td>
<td></td>
<td>Develop mental health and wellbeing needs analysis;</td>
<td>Conclude Bereavement services procurement;</td>
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<td></td>
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<td>Refresh suicide prevention strategy;</td>
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<td></td>
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<td></td>
<td>Future use of libraries consultation</td>
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</table>
3. **Scrutiny of the budget**

A key element of scrutiny's work programme is scrutiny of the Council's proposed priorities and annual budget. This year’s approach will be determined by the Overview and Scrutiny Committee.

4. **Terms of reference**

The Scrutiny Panels are responsible for scrutinising any matters affecting North East Lincolnshire within their remit. For the Communities Scrutiny panel these include:

- Safer and stronger communities
- Crime and community safety
- Youth justice/youth offending
- Equality and diversity
- Voluntary and community sector
- Town and Parish Council liaison
- Public protection
- Community cohesion
- Customer services
- Neighbourhood operations

- To discharge community governance review responsibilities under the Local Government and Public Involvement in Health Act 2007
- Bereavement services
- Public protection (trading standards, licensing, port health, environmental health)
- Housing related support
- Homelessness
- Digital
- Parks and open spaces

In accordance with Sections 19 and 20 of the Police and Justice Act 2006, as amended by Section 126 of the Local Government and Public Involvement in Health Act 2007, the Communities Scrutiny Panel also acts as the Crime and Disorder Committee of the Council, to exercise the following functions:

- To review or scrutinise decisions made, or other action taken, in connection with the discharge by the responsible authorities of their crime and disorder functions.
- To make reports or recommendations to the local authority with respect to the discharge of those functions.
- To make reports or recommendations to a responsible authority or to a co-operating person or body on a crime and disorder matter and consider responses to its reports and recommendations within 1 month of receipt or as soon as possible thereafter.
- To meet at least once in each municipal year. This meeting is scheduled for 14th March 2019.
5. Focus for the Communities Scrutiny Panel 2018-19

The forward work programme of each scrutiny panel should be linked to the delivery of the council’s Outcome Framework priorities. The Communities Scrutiny Panel must also take into consideration the priorities within the statutory Community Safety Partnerships *Safer & Stronger Communities Partnership Plan*. The work of scrutiny must be focussed on these priorities when making recommendations on important policy matters and must hold the executive and other decision makers to account on those terms. It is important that scrutiny panels maintain this focus when examining issues and setting agendas.

The Communities Scrutiny Panel supports the continuation of the same overarching aims and the priority areas of the *Safer & Stronger Communities Partnership Plan 2017-2020*, as follows:

- Overall Crime
- Violent Crime
- Domestic Abuse (crimes & incidents)
- Anti-Social Behaviour (incidents)
- East and West Marsh wards (overall crime and antisocial behaviour)
- Offending (including re-offending)
- Substance & Alcohol Misuse (including related harms and recovery rates)

The following items were carried forward from the previous Communities Scrutiny Panel work programme 2017/18:

- Smarter neighbourhoods programme (to include the Priority Work Programme, the development of an integrated waste management strategy, and updates on enforcement from the Compliance Team)
- Homelessness Select Committee
- Road Traffic Incidents: Cyclist Safety review; to include a review of junction buffer zones
- Humberside Police call handling centre (visit)
- MARAC meeting (invite Panel members to attend, 2 at a time)
- Harbour Place (to accompany staff on a walk around visiting and talking to rough sleepers)

The following items have been put forward for agreement by the Communities Scrutiny Panel at their first meeting for inclusion in the Work programme 2018/19:

- Compliance team – enforcement / trading standards / night time economy / Waste Crew rounds
- Community groups
- Digital programme
• Play Streets

These topics will be considered by the panel at its first meeting on 26th July 2018 to determine the work programme for 2018/19.
6. Work programme in detail

The panel should seek to identify issues that it can influence or improve rather than simply raising its own or public awareness. Scrutiny topics can come from a wide variety of sources, for example; issues identified by elected members as a key issue from the public (from a ward surgery or other contact with constituents), poor performing services, priority services, high level of customer dissatisfaction (customer complaints), public interest issues from local media, central government priority area, issues raised by external audit, new government guidance or legislation requiring policy change.

It can be difficult to challenge issues which are already being examined by Cabinet or an officer group where changes are imminent. However, scrutiny may be consulted or involved in pre-decision making processes to add value and influence. Caution should be applied to areas where new legislation or guidance is expected in the foreseeable future.

### OVERALL CRIME

- **Link to Outcomes Framework: All people in NEL feel safe and are safe**

<table>
<thead>
<tr>
<th>Where has this come from?</th>
<th>Overall desired outcome</th>
<th>Scrutiny's objective</th>
<th>How we will do it and when.</th>
<th>What will be the output?</th>
</tr>
</thead>
</table>
| **Community Safety Partnership Plan 2017-2020** | To reduce overall crime within North East Lincolnshire | To receive information and comment/make recommendations back to Cabinet / Community Safety Partnership. | Receive:  
  - the revised Partnership Plan  
  - quarterly performance reporting  
  - Youth Crime / Youth Engagement reporting  
  - Joint Strategic Intelligence assessment | Members will be better informed of arrangements in place and current performance challenges and success.  
Members will be better informed around strategic and operational policing. |

**Useful background reading:** N/A
## VIOLENT CRIME

- **Link to Outcomes Framework:** All people in NEL feel safe and are safe

<table>
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</tr>
</thead>
<tbody>
<tr>
<td><strong>Community Safety Partnership Plan 2017-2020</strong></td>
<td>To reduce Violent Crime within North East Lincolnshire and for members to be better informed of current initiatives.</td>
<td>To receive information and comment/make recommendations back to Cabinet / Community Safety Partnership.</td>
<td>To arrange a visit to understand better the arrangements in place to manage the Night Time Economy.</td>
<td>Members will be better informed of arrangements in place.</td>
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**Useful background reading:** N/A
## DOMESTIC ABUSE

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<tr>
<td>Community Safety Partnership Plan 2017-2020</td>
<td>To reduce Domestic Abuse within North East Lincolnshire.</td>
<td>To receive information and comment/make recommendations back to Cabinet / Community Safety Partnership.</td>
<td>To receive quarterly updates on DA related figures. To receive a progress update on the Non-convicted perpetrator programme and wider work to tackle perpetrators</td>
<td>Members will be better informed of arrangements in place.</td>
</tr>
</tbody>
</table>

**Useful background reading:**
### ANTI-SOCIAL BEHAVIOUR

- **Link to Outcomes Framework:** All people in NEL feel safe and are safe

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<tr>
<td><strong>Community Safety Partnership Plan 2017-2020</strong></td>
<td>To reduce Crime, anti-social behaviour and environmental crime within North East Lincolnshire and to strengthen the Councils enforcement capability</td>
<td>To receive information and comment/make recommendations back to Cabinet / Council / Community Safety Partnership.</td>
<td>To receive a report on: • Anti-Social Behaviour/Public Space Protection Orders • Public Protection Enforcement Activity( incorporating Trading Standards, Licensing, Food &amp; Port Health)</td>
<td>Members will be better informed of arrangements in place.</td>
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<tr>
<td>Council’s Enforcement Policy</td>
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**Useful background reading:**

### EAST AND WEST MARSH WARDS (overall crime and anti-social behaviour)

- **Link to Outcomes Framework:** All people in NEL feel safe and are safe

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<tr>
<td><strong>Community Safety Partnership Plan 2017-2020</strong></td>
<td>To reduce crime and ASB in East and West marsh wards by proactively changing the culture and implementing an early intervention approach.</td>
<td>To receive information and comment/make recommendations back to the Community Safety Partnership and the East and West Marsh prototype teams.</td>
<td>• A visit to the East and West Marsh. • A report on progress</td>
<td>Members will be better informed of arrangements in place.</td>
</tr>
<tr>
<td><strong>EAST AND WEST MARSH WARDS</strong></td>
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**Useful background reading:**
## OFFENDING

- **Link to Outcomes Framework:** All people in NEL feel safe and are safe

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</thead>
</table>
| Community Safety Partnership Plan 2017-2020 | To reduce offending and re-offending within North East Lincolnshire. | To receive information and comment/make recommendations back to the Community Safety Partnership. | - A visit to the Youth Offending Service  
- A report regarding Youth re-offending /recidivism | Members will be better informed of arrangements in place. |

**Useful background reading:**

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## SUBSTANCE AND ALCOHOL MISUSE

- **Link to Outcomes Framework:** All people in NEL feel safe and are safe

<table>
<thead>
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</tr>
</thead>
<tbody>
<tr>
<td>Community Safety Partnership Plan 2017-2020</td>
<td>To reduce substance and alcohol misuse and related harms, and to improve recovery rates within North East Lincolnshire.</td>
<td>To receive information and comment/make recommendations back to the Community Safety Partnership and Health Wellbeing Board.</td>
<td>Report</td>
<td>Members will be better informed of arrangements in place.</td>
</tr>
</tbody>
</table>

**Useful background reading:**
### SMARTER NEIGHBOURHOODS REVIEW - to be reviewed at Panel meeting

**Link to Outcomes Framework:** All people in NEL live in sustainable communities

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<tbody>
<tr>
<td>Ongoing programme work / Outcomes Framework</td>
<td>Target resources to where they are needed: stop the waste and improve performance, build a more self-reliant community</td>
<td>To bench mark, analyse, evaluate and investigate the various proposals coming forward to re-shape and target services to deliver the outcomes</td>
<td></td>
<td>Finding reports Recommendations to Cabinet Better understanding of impact leading to better decisions Risk Assessment</td>
</tr>
</tbody>
</table>

**Useful background reading:**
WRAP framework for consistency in household collections
Keep Britain Tidy Litter Strategy
Enforcement Policy and Community Protection Notice legislation
**ROAD TRAFFIC INCIDENTS: CYCLIST SAFETY REVIEW** - to be reviewed at Panel meeting

- **Link to Outcomes Framework:** All people in NEL live in sustainable communities

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</thead>
<tbody>
<tr>
<td>Panel request 2017/18</td>
<td>That a review of the data be conducted to ascertain the benefits of Buffer Zones, specifically around pedestrian and cyclist safety, and the findings reported back to the panel.</td>
<td>Invite Cyclist Safety Officer to a panel meeting to seek clarification on the review and timescales. Liaising with the Economy Panel would recommended with regards to any changes to speed limits.</td>
<td>The panel will be more informed about the relationship between Buffer Zones, pedestrians, cyclists and road traffic accidents. To put forward any recommendations to Cabinet.</td>
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**Useful background reading:**
7. **Panel Membership 2018-19**

The Communities Scrutiny Panel membership was confirmed at the Council's Annual General Meeting on 24\textsuperscript{th} May 2018.

<table>
<thead>
<tr>
<th>Panel Membership</th>
<th>Panel Substitutes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cllr Cliff Barber</td>
<td>Cllr Chris Nichols</td>
</tr>
<tr>
<td>Cllr Ros James</td>
<td>Cllr Janet Goodwin</td>
</tr>
<tr>
<td>Cllr Tim Mickleburgh</td>
<td>Cllr Debbie Rodwell</td>
</tr>
<tr>
<td>Cllr Terry Walker</td>
<td>Cllr Gemma Sheridan</td>
</tr>
<tr>
<td>Cllr Paul Silvester (Deputy Chair)</td>
<td>Cllr Ian Lindley</td>
</tr>
<tr>
<td>Cllr Stewart Swinburn</td>
<td>Cllr Stan Shreeve</td>
</tr>
<tr>
<td>Cllr Ron Shepherd (Chair)</td>
<td>Cllr John Fenty</td>
</tr>
<tr>
<td>Cllr Kay Rudd</td>
<td>Cllr Stephen Beasant</td>
</tr>
</tbody>
</table>

8. **Scheduled meetings of the panel 2018-19**

<table>
<thead>
<tr>
<th>Date of meeting</th>
<th>Theme</th>
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</thead>
<tbody>
<tr>
<td>26\textsuperscript{th} July 2018</td>
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<td>11\textsuperscript{th} October 2018</td>
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<tr>
<td>13\textsuperscript{th} December 2018</td>
<td>Work Programme half yearly review</td>
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<tr>
<td>7\textsuperscript{th} February 2019</td>
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<tr>
<td>4\textsuperscript{th} April 2019</td>
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</tbody>
</table>
If you would like to find out more about the Communities Scrutiny Panel you can contact us:

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North East Lincolnshire Council
Municipal Offices
Town Hall Square
GRIMSBY
DN31 1HU

or email: democracy@nelincs.gov.uk

or call on: (01472) 324139